

Phone: 608-266-2112 Web: http://dsps.wi.gov Email: dsps@wisconsin.gov

Tony Evers, Governor Dan Hereth, Secretary

VIRTUAL/TELECONFERENCE COSMETOLOGY EXAMINING BOARD

Virtual, 4822 Madison Yards Way, Madison Contact: Will Johnson (608) 266-2112 October 27, 2025

The following agenda describes the issues that the Board plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the meeting minutes for a record of the actions of the Board.

AGENDA

9:30 AM

OPEN SESSION - CALL TO ORDER - ROLL CALL

- A. Adoption of Agenda (1-4)
- B. Approval of Minutes of July 28, 2025 (5-7)
- C. Introductions, Announcements and Recognition
- D. Reminders: Conflicts of Interest, Scheduling Concerns
- E. Administrative Matters Discussion and Consideration
 - 1. Department, Staff, and Board Updates
 - 2. Board Members Term Expiration Dates
 - a. Beckett, Dutch W.V. -7/1/2027
 - b. Blake, Melissa K. 7/1/2028
 - c. Cwojdzinski, Kayla M. 7/1/2028
 - d. George, Fawn J. -7/2/2027
 - e. Hoeppner, Ann M. -7/1/2027
 - f. Jackson, Megan A. -7/1/2027
 - g. McIntosh, Dana -7/1/2027
 - h. Watkins, Alexis -7/1/2027
- F. 9:30 A.M. PRELIMINARY PUBLIC HEARING ON STATEMENT OF SCOPE: SS 063-25 on Cos 1 to 4, Relating to Definitions and Establishment Requirements (8-11)
 - 1. Review Preliminary Public Hearing Comments
- G. Administrative Rule Matters Discussion and Consideration (12-22)
 - 1. Preliminary Rule Draft: Cos 1, 2, 4, 5 and 6, Relating to Education and Approved Formal Training (13-21)
 - 2. Pending and Possible Rulemaking Projects (20)
- H. Legislative and Policy Matters Discussion and Consideration

I. Speaking Engagements, Travel, or Public Relation Requests

- 1. Travel Report: NIC 70th Annual Conference October 17-20, 2025 Phoenix, AZ (Jackson, McIntosh)
- J. DSPS Interdisciplinary Advisory Committee Discussion and Consideration
- K. Deliberation on Items Added After Preparation of Agenda
 - 1. Introductions, Announcements and Recognition
 - 2. Election of Officers, Appointment of Liaison(s), Delegation of Authorities
 - 3. Administrative Matters
 - 4. Education and Examination Matters
 - 5. Credentialing Matters
 - 6. Practice Matters
 - 7. Legislative and Policy Matters
 - 8. Administrative Rule Matters
 - 9. Liaison Reports
 - 10. Public Health Emergencies
 - 11. Board Liaison Training and Appointment of Mentors
 - 12. Informational Items
 - 13. Division of Legal Services and Compliance (DLSC) Matters
 - 14. Presentations of Petitions for Summary Suspension
 - 15. Petitions for Designation of Hearing Examiner
 - 16. Presentation of Stipulations, Final Decisions and Orders
 - 17. Presentation of Stipulations and Interim Orders
 - 18. Presentation of Proposed Final Decision and Orders
 - 19. Presentation of Interim Orders
 - 20. Petitions for Re-Hearing
 - 21. Petitions for Assessments
 - 22. Petitions to Vacate Orders
 - 23. Requests for Disciplinary Proceeding Presentations
 - 24. Motions
 - 25. Petitions
 - 26. Appearances from Requests Received or Renewed
 - 27. Speaking Engagement(s), Travel, or Public Relation Request(s)

L. Public Comments

CONVENE TO CLOSED SESSION to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85 (1)(b), and 440.205, Stats.); to consider individual histories or disciplinary data (s. 19.85 (1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.).

M. Deliberation on Division of Legal Services and Compliance (DLSC) Matters

- 1. Proposed Stipulations, Final Decisions and Orders
 - a. 23 BAC 047 Uyen Thi Tam Nguyen (23-30)
- 2. Administrative Warnings
 - a. 25 COS 0072 E.A.H. (31-32)
- 3. Case Closings
 - a. 23 BAC 111 N.S., L.M. (33-38)
 - b. 24 COS 0016 C.M.W., K.S. (39-44)

- c. 25 COS 0008 K.R.H., T.S.S. (45-51)
- d. 25 COS 0009 F.I.H.S., C.M.B.R. (52-59)
- e. 25 COS 0028 T.H.R. (60-65)
- f. 25 COS 0094 D.L.B. (66-69)
- N. Deliberation of Items Added After Preparation of the Agenda
 - 1. Education and Examination Matters
 - 2. Credentialing Matters
 - 3. DLSC Matters
 - 4. Monitoring Matters
 - 5. Professional Assistance Procedure (PAP) Matters
 - 6. Petitions for Summary Suspension
 - 7. Petitions for Designation of Hearing Examiner
 - 8. Proposed Stipulations, Final Decision(s) and Order(s)
 - 9. Proposed Final Decision(s) and Order(s) of Default
 - 10. Proposed Interim Orders
 - 11. Administrative Warnings
 - 12. Review of Administrative Warnings
 - 13. Proposed Final Decisions and Orders
 - 14. Orders Fixing Costs/Matters Related to Costs
 - 15. Case Closings
 - 16. Board Liaison Training
 - 17. Petitions for Assessments and Evaluations
 - 18. Petitions to Vacate Orders
 - 19. Remedial Education Cases
 - 20. Motions
 - 21. Petitions for Re-hearings
 - 22. Appearances from Requests Received or Renewed
- O. Consulting with Legal Counsel

RECONVENE TO OPEN SESSION IMMEDIATELY FOLLOWING CLOSED SESSION

- P. Vote on Items Considered or Deliberated Upon in Closed Session, if Voting is Appropriate
- Q. Open Session Items Noticed Above Not Completed in the Initial Open Session

ADJOURNMENT

NEXT MEETING: JANUARY 13, 2026

MEETINGS AND HEARINGS ARE OPEN TO THE PUBLIC, AND MAY BE CANCELLED WITHOUT NOTICE.

Times listed for meeting items are approximate and depend on the length of discussion and voting. All meetings are held virtually unless otherwise indicated. In-person meetings are typically conducted at 4822 Madison Yards Way, Madison, Wisconsin, unless an alternative location is listed on the meeting notice. In order to confirm a meeting or to request a complete copy of the board's agenda, please visit the Department website at https://dsps.wi.gov. The board may also consider materials or items filed after the transmission of this notice. Times listed for the

commencement of any agenda item may be changed by the board for the convenience of the parties. The person credentialed by the board has the right to demand that the meeting at which final action may be taken against the credential be held in open session. Requests for interpreters for the hard of hearing, or other accommodations, are considered upon request by contacting the Affirmative Action Officer or reach the Meeting Staff by calling 608-267-7213.

VIRTUAL/TELECONFERENCE COSMETOLOGY EXAMINING BOARD MEETING MINUTES JULY 28, 2025

PRESENT: Dutch Beckett, Melissa Blake, Fawn George, Megan Jackson, Ann Hoeppner, Dana

McIntosh (excused at 9:51 a.m., arrived at 10:20 a.m.)

ABSENT: Kayla Cwojdzinski, Alexis Watkins

STAFF: Will Johnson, Executive Director; Joseph Ricker, Legal Counsel; Nilajah Hardin,

Administrative Rule Coordinator; Tracy Drinkwater, Board Administration

Specialist; and other Department staff.

CALL TO ORDER

Megan Jackson, Chairperson, called the meeting to order at 9:31 a.m. A quorum was confirmed with six (6) members present.

ADOPTION OF AGENDA

MOTION: Ann Hoeppner moved, seconded by Dutch Beckett, to adopt the Agenda as

published. Motion carried unanimously.

APPROVAL OF MINUTES OF APRIL 28, 2025

MOTION: Ann Hoeppner moved, seconded by Dana McIntosh, to approve the Minutes

of April 28, 2025, as published. Motion carried unanimously.

Dana McIntosh excused at 9:51 a.m.

DSPS INTERDISCIPLINARY ADVISORY COMMITTEE (IAC)

MOTION: Megan Jackson moved, seconded by Dutch Beckett, to approve the IV

Hydration Guidance Document as presented and refer back to IAC for

finalization. Motion carried unanimously.

MOTION: Ann Hoeppner moved, seconded by Fawn George, to delegate IAC Liaison

the authority to approve the IV Hydration guidance on behalf of the Board.

Motion carried unanimously.

CLOSED SESSION

MOTION: Dutch Beckett moved, seconded by Fawn George, to convene to closed

session to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigation with administrative warning (ss. 19.85(1)(b), Stats. and 440.205, Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and, to confer with legal counsel (s. 19.85(1)(g), Stats.). Megan Jackson, Chairperson, read the language of the

motion. The vote of each member was ascertained by voice vote. Roll Call Vote: Dutch Beckett-yes; Melissa Blake-yes; Fawn George-yes, Ann Hoeppner-yes; and Megan Jackson-yes. Motion carried unanimously.

The Board convened into Closed Session at 10:11 a.m.

DELIBERATION ON DIVISION OF LEGAL SERVICES AND COMPLIANCE (DLSC) MATTERS

Dana McIntosh arrived at 10:20 a.m.

Proposed Stipulations, Final Decisions and Orders

MOTION: Melissa Blake moved, seconded by Megan Jackson, to adopt the Findings of Fact, Conclusions of Law and Order in the matter of disciplinary proceedings of the following cases:

- 1. 21 BAC 046 Gloss Nail Spa and Loan M. Nguyen
- 2. 22 BAC 054 Kathy Trang Tran and Khroma Nail Salon Motion carried unanimously.

Administrative Warnings

MOTION: Ann Hoeppner moved, seconded by Fawn George, to issue an Administrative Warning in the following DLSC Cases:

- 1. 23 BAC 002 D.T.D., C.N.S.
- 2. 23 BAC 124 M.J.K.
- 3. 24 BAC 013 A.L.K.
- 4. 24 COS 0112 S.R.T.

Motion carried unanimously.

Case Closings

MOTION: Ann Hoeppner moved, seconded by Fawn George, to close the following DLSC Cases for the reasons outlined below:

- 1. 21 BAC 046 G.N.S. No Violation
- 2. 22 BAC 054 F.C. Lack of Jurisdiction (L2)
- 3. 22 BAC 055 M.H.H. Prosecutorial Discretion (P2)
- 4. 23 BAC 011 & 23 BAC 061 M.N.– Prosecutorial Discretion (P7), D.H.T. Insufficient Evidence
- 5. 23 BAC 063 S.A.N.B. Prosecutorial Discretion (P5)
- 6. 23 BAC 122 J.S.S., K.C.S., J.R.M. Insufficient Evidence
- 7. 24 BAC 013 E.T.D. No Violation
- 8. 24 COS 0018 C.W.S.D.S. Insufficient Evidence
- 9. 24 COS 0068 L.M.H. Prosecutorial Discretion (P1)

Motion carried unanimously.

RECONVENE TO OPEN SESSION

MOTION: Ann Hoeppner moved, seconded by Dutch Beckett, to reconvene into open

session. Motion carried unanimously.

The Board reconvened into Open Session at 10:29 a.m.

VOTING ON ITEMS CONSIDERED OR DELIBERATED ON IN CLOSED SESSION

MOTION: Ann Hoeppner moved, seconded by Fawn George, to affirm all motions made

and votes taken in Closed Session. Motion carried unanimously.

(Be advised that any recusals or abstentions reflected in the closed session motions stand for the purposes of the affirmation vote.)

ADJOURNMENT

MOTION: Ann Hoeppner moved, seconded by Dana McIntosh, to adjourn the meeting.

Motion carried unanimously.

The meeting adjourned at 10:31 am.

State of Wisconsin Department of Safety & Professional Services

AGENDA REQUEST FORM

1) Name and title of person submitting the request:			2) Date when request submitted:			
Nilajah Hardin			10/13/25			
Administrative Rules Coordinator			Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting			
3) Name of Board, Committee, Council, Sections:						
Cosmetology Examinin	ng Board					
4) Meeting Date:	, , , , , , , , , , , , , , , , , , , ,					
10/27/25	Attachments: Yes No	9:30 A.M. Preliminary Hearing on Statement of Scope – SS 063-25 on Cos 1 to 4, Relating to Definitions and Establishment Requirements 1. Review Preliminary Hearing Comments				
7) Place Item in:	scheduled? (If y	nce before the Boa res, please complete	9	9) Name of Case Advisor(s), if required:		
Closed Session	Appearance Request for Non-DSPS Staff)					
10) Describe the issue a	and action that shou	uld be addressed:				
Administrative Rules.				as directed by the Joint Committee for Review of		
11)	4.1	Authoriza	tion	10/12/25		
Signature of person making this request				10/13/25 Date		
Supervisor (if required) Date						
Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date						
Directions for including supporting documents: 1. This form should be attached to any documents submitted to the agenda. 2. Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director. 3. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a meeting.						

From: Sen.Nass

To: Hereth, Daniel - DSPS; DSPS Admin Rules

Cc: Tierney, Michael - DSPS; Sen.Nass - LEGIS; Rep.Neylon - LEGIS; Grosz, Scott A - LEGIS; Kauffman, Jill - LEGIS;

Duchek, Mike - LEGIS

Subject: JCRAR Directive to Hold Preliminary Hearing on Scope Statement SS 063-25

Date: Friday, September 26, 2025 9:16:28 AM

CAUTION: This email originated from outside the organization.

Do not click links or open attachments unless you recognize the sender and know the content is safe.

September 26, 2025

Megan A. Jackson, Chairperson Cosmetology Examining Board Department of Safety & Professional Services P.O. Box 8366 Madison, WI 53708-8366

RE: SS 063-25 – Definitions and establishment requirements

Dear Chairperson Jackson:

As co-chairperson of the Joint Committee for Review of Administrative Rules (JCRAR) and pursuant to s. 227.136 (1), Stats., I write to direct the Cosmetology Examining Board to hold a preliminary public hearing and comment period on Scope Statement SS 063-25, which was published in the Wisconsin Administrative Register on September 22, 2025.

Additionally, pursuant to s. 227.135 (2), Stats., please note that a scope statement may not be approved by the Secretary, the Department of Safety & Professional Services (DSPS), or any of the agencies under DSPS until after the preliminary public hearing and comment period is held by the agency, and accordingly, no activity may be conducted in connection with the drafting of a proposed rule until after such hearing and approval have occurred.

Please confirm receipt of this letter directing a preliminary hearing and comment period on the above scope statement.

Sincerely,

Steve Nass

Senator Steve Nass Co-Chair, JCRAR

Cc: Dan Hereth, Secretary-designee, DSPS

STATEMENT OF SCOPE

COSMETOLOGY EXAMINING BOARD

Rule No.:	Cos 1 to 4
Relating to: _	Definitions and Establishment Requirements
Rule Type:	Permanent

- 1. Finding/nature of emergency (Emergency Rule only): N/A
- 2. Detailed description of the objective of the proposed rule:

The objective of the proposed rule is to review existing definitions and requirements surrounding safe practice in cosmetology establishments and potentially make updates or changes to align with current practice in the profession.

3. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives:

Wisconsin Administrative Code Chapters Cos 1 to 4 currently cover definitions and various requirements for cosmetology establishments. The Board has identified the need to update some of the definitions and other requirements relating to safety after working on a recent project on Mobile Establishments under CR 24-088.

The alternative to making these updates is that the Wisconsin Administrative Code will continue to be ambiguous and outdated regarding safe practice and definitions for cosmetology establishments.

4. Detailed explanation of statutory authority for the rule (including the statutory citation and language):

Section 15.08 (5) (b), Stats., states that "[each examining board] [s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession.

Section 454.08 (4), Stats., states that "[t]he examining board shall, by rule, establish minimum standards concerning the maintenance, equipment, plans, and specifications for licensed establishments as they relate to the public health and safety. The examining board may not promulgate a rule requiring the use of a tuberculocidal disinfectant by a barber or cosmetologist in an establishment licensed under this section."

- 5. Estimate of amount of time that state employees will spend developing the rule and of other resources necessary to develop the rule: 80 hours
- 6. List with description of all entities that may be affected by the proposed rule:

Individuals and entities who hold cosmetology, aesthetics, manicuring, and electrology practitioner and establishment credentials, or are seeking such a credential.

- 7. Summary and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule: None.
- 8. Anticipated economic impact of implementing the rule (note if the rule is likely to have a significant economic impact on small businesses):

None to minimal. The rule is not likely to have a significant economic impact on small businesses.

Contact Person: Nilajah Hardin, Administrative Rule Coordinator, DSPSAdminRules@wisconsin.gov, (608) 267-7129.

Approved for publication:	Approved for implementation:		
Megan Jackson			
Authorized Signature	Authorized Signature		
05/13/2025			
Date Submitted	Date Submitted		

State of Wisconsin Department of Safety & Professional Services

AGENDA REQUEST FORM

1) Name and title of person submitting the request:			2) Date when request submitted:		
Nilajah Hardin			10/13/25		
Administrative Rules	Coordinator		Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting		
3) Name of Board, Com	mittee, Council, Se	ctions:			
Cosmetology Examinir	ng Board				
4) Meeting Date:	5)	6) How should the	e item be title	ed on the agenda page?	
10/27/25	Attachments:	Administrative	Rule Matte	rs – Discussion and Consideration	
	⊠ Yes	1. Prelimi	inary Rule Draft: Cos 1, 2, 4, 5 and 6, Relating to Education		
	│			mal Training e Rulemaking Projects	
		2. Tenum	g of Tossibi	e Kulemaking Frojects	
7) Diago Home inc	0) 1	and hafare the Dec		O Name of Occasional designation of the second	
7) Place Item in:		ince before the Boa yes, please complete		9) Name of Case Advisor(s), if required:	
Open Session		guest for Non-DSPS		N/A	
☐ Closed Session	☐ Yes				
	⊠ No				
10) Describe the issue a	and action that sho	uld be addressed:			
Attachments:					
-Preliminary Rule Dr	aft - Cos 1, 2, 4, 5	5, and 6			
-Rule Projects Chart					
Copies of current Boa	ard Rule Projects	Can be Viewed He	ere: https://ds	sps.wi.gov/Pages/RulesStatutes/PendingRules.aspx	
44)		A 4la a'	4:		
11)	4.3	Authoriza	ition	40/40/07	
Signature of person ma	Harolis		10/13/25 Date		
Signature of person ma	king this request			Date	
Supervisor (if required)				Date Date	
oupervisor (in required)				bute	
Executive Director signs	ature (indicates ap	proval to add post	agenda deag	lline item to agenda) Date	
3			. .		
Directions for including 1. This form should be			d to the agen	da	
2. Post Agenda Deadlin	e items must be a	uthorized by a Sup	ervisor and t	he Policy Development Executive Director.	
3. If necessary, provide	original documen	ts needing Board C	Chairperson s	signature to the Bureau Assistant prior to the start of a	

STATE OF WISCONSIN COSMETOLOGY EXAMINING BOARD

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IN THE MATTER OF RULEMAKING : PROPOSED ORDER OF THE

PROCEEDINGS BEFORE THE : COSMETOLOGY
COSMETOLOGY : EXAMINING BOARD
EXAMINING BOARD : ADOPTING RULES
: (CLEARINGHOUSE RULE

PROPOSED ORDER

An order of the Cosmetology Examining Board to amend Cos 2.025 (2) (c) 1. and 2., (2m) (intro.), Chapter Cos 4 (title), Cos 5 Figure 5.02 row IX, Figure 5.04 rows I and IV and VI and VII and VIII, Figure 5.05 row I, and Figure 5.06 row I; and to create Cos 2.025 (2) (am), (2m)(bm), and Cos 4.12 to 4.17, relating to Education and Approved Formal Training.

Analysis prepared by the Department of Safety and Professional Services.

<u>ANALYSIS</u>

Statutes interpreted: Sections 440.62 (5) (b) 1., Stats.

Statutory authority: Sections 15.08 (5) (b), 227.11 (2) (a),440.62 (5) (b) 1., and 454.075, Stats.

Explanation of agency authority:

Section 15.08 (5) (b), Stats., provides that each examining board "[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains, and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession."

Section 227.11 (2) (a), Stats., provides that "Each agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, but a rule is not valid if the rule exceeds the bounds of correct interpretation."

Section 440.62 (5) (b) 1., Stats., states that "[t]he cosmetology examining board shall promulgate rules prescribing the subjects required to be included in courses of instruction at schools of cosmetology and specialty schools and establishing minimum standards for courses of instruction and instructional materials and equipment at schools of cosmetology and specialty schools."

Section 454.075, Stats., states that "[t]he examining board shall identify by rule the accrediting agencies it approves to accredit schools for the purpose of satisfying educational requirements for an initial license or a license renewal under this subchapter."

Related statute or rule: None.

Plain language analysis:

The proposed rule adds "laser skin rejuvenation services" and "eyelash perming" to the list of delegated medical procedures under Cos 2.025 (2) and (2m). Formal Training requirements for the delegated medical procedures in Cos 2.025 (2m) were added to Cos 4. The syllabi in Cos 5.02, 5.04, 5.05, and 5.06 were amended to add new topics on "tax reporting." The syllabus in Cos 5.04 was also amended with changes to theory and practical hours.

Summary of, and comparison with, existing or proposed federal regulation: None.

Comparison with rules in adjacent states:

Illinois: The Barber, Cosmetology, Esthetics, Hair Braiding, and Nail Technology Act of 1985 contains the statutory requirements for the practice of cosmetology, barbering, esthetics, and nail technology in Illinois. In Illinois, cosmetology does not include the services of an electrologist. Additionally, cosmetologists may not use any practice or service that affects the living layers of the skin. The practice of esthetics does not include the services provided by a cosmetologist or an electrologist except to the extent specifically described in statutes. Estheticians are also prohibited from using any practice or service that affects the living layers of the skin [225 Illinois Compiled Statutes Chapter 410 Sections 3-1 and 3A-1].

Administrative rules of the Illinois Department of Financial and Professional Regulation also include requirements for the practice of cosmetology, barbering, esthetics, and nail technology in Illinois [68 Illinois Administrative Code Part 1175]. The curriculum for cosmetologists includes the topic of "bookkeeping." The curriculum for estheticians includes 25 hours on "business practices," 150 hours on "scientific concepts," and 500 hours on "practices and procedures." The nail technology curriculum also includes 25 hours on "business practices" [68 Illinois Administrative Code Part 1175 Sections 1175.530, 1175.835, 1175.1135].

Iowa: Iowa statutes include requirements for barbering and cosmetology. Except for hair removal and nail technology services, licensees may not provide any service where "human tissue is cut, shaped, vaporized, or otherwise structurally altered." Additionally, "intense pulsed light devices" can only be utilized for hair removal [Iowa Code Title IV Chapter 157 Sections 157.2].

Rules of Iowa's Inspection and Appeals Department also include requirements for barbering and cosmetology. For initial licensure, each licensee must complete 150 hours in "core life sciences" which includes topics on human anatomy, infection control, basic chemistry. Safety and hygiene, professional ethics and state and federal laws, among many others. Additional course requirements vary depending on the type of license being applied for [481 Iowa Administrative Code Chapter 941 Section 481.941.14]. In Iowa, a licensee may perform shaving, microdermabrasion, chemical exfoliation, laser services, and intense pulsed light treatments after completing additional training prescribed by administrative rule. A licensee must complete 40 hours of training specific to each laser or intense pulsed light machine or model that they intend to use in their practice. Cosmetologists licensed after July 1, 2005 are prohibited from using laser products or intense pulsed light treatments. Cosmetologists licensed prior to July 1, 2005 and all electrologists and estheticians performing laser or intense pulsed light treatments must work under the general supervision of a physician [481 Iowa Administrative Code Chapter 940 Section 481.940.5].

Michigan: Michigan statutes include requirements for cosmetology practice and licensure. Of those requirements, cosmetologists and estheticians may not practice electrology unless they are also licensed as an electrologist. An esthetician or a cosmetologist may perform skin care services limited to the stratum corneum such as dermaplaning, high frequency treatments, eyebrow lamination and tinting, eyelash extension and tinting, and nonmedical grade chemical peels and hydro dermabrasion. Light therapy treatments must be approved by the US Food and Drug Administration and cannot penetrate the living layers of skin [Michigan Compiled Laws Chapter 399 Sections 339.1203a and 339.1210].

Administrative rules of the Michigan Department of Licensing and Regulatory Affairs also include requirements for cosmetology. In Michigan, the cosmetology, electrology, esthetics, and manicuring curriculums for initial licensure includes hours on the topic of "salon management." The esthetics curriculum also includes hours in "sanitation and patron protection," "laws and rules," "personal hygiene," "mechanical and electrical equipment safety," "anatomy and disorders," "artistic principles and makeup," "facial and skin care techniques," "chemistry and occupational safety and health administration," and "temporary removal of hair" [Michigan Administrative Code R 338.2126a, 338.2161, 338.2162, 338.2163, and 338.2163a].

Minnesota: Minnesota statutes chapter 155A includes requirements for cosmetology practice in Minnesota. Cosmetology includes services for cosmetic care of the hair, nails, and skin for compensation. An esthetician may only perform services for cosmetic care of the skin. An advanced practice esthetician may perform services for cosmetic care of the skin including mechanical or electrical appliances used on the epidermal layer of skin [Minnesota Statutes, Chapter 155A.23].

Minnesota administrative rules also provide requirements for cosmetology education. In Minnesota, the first 240 hours of the cosmetology curriculum include topics on "safety procedures relating to the practice of cosmetology," "Minnesota Statutes and rules which pertain to the regulation of the practice of cosmetology," and "elementary service skills." The first 120 hours of the esthetician curriculum includes topics on

anatomy and dermatology related to skin care and state statutes and rules related to skin care practice. For the advanced practice esthetician curriculum, topics include dermaplaning, chemical peels, electrical energy services, and skin needling. Additionally, for all license types there must be instruction in "business practices and in the Minnesota laws regulating those practices and labor relations" [Minnesota Rules, Chapter 2105 and Sections 2110.0500 to 2110.0580].

Summary of factual data and analytical methodologies:

The proposed rules were created by the Board reviewing Wisconsin Administrative Code Chapters Cos 1, 2, 4, 5, and 6, and making changes as needed.

Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The proposed rules will be posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals.

Fiscal Estimate and Economic Impact Analysis:

The Fiscal Estimate and Economic Impact Analysis will be attached upon completion.

Effect on small business:

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Jennifer. Garrett@wisconsin.gov or phone at 608-266-2112.

Agency contact person:

Nilajah Hardin, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, Wisconsin 53708-8306; email at DSPSAdminRules@wisconsin.gov.

Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Nilajah Hardin, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, 4822 Madison Yards Way, P.O. Box 8366, Madison, WI 53708-8366, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received on or before the public hearing, held on a date to be determined, to be included in the record of rule-making proceedings.

TEXT OF RULE

SECTION 1. Cos 2.025 (2) (am) is created to read: Cos 2.025 (2) (am) Laser skin rejuvenation services.

SECTION 2. Cos 2.025 (2) (c) 1. and 2. and (2m) (intro.) are amended to read: Cos 2.025 (2) (c) 1. Alpha hydroxyl acids of 30% or less, with a ph pH of not less than 2.0.

2. Salicylic acids of 20% or less, with a ph pH of not less than 2.0. (2m) The following are delegated medical procedures unless the licensee has received formal training in the procedure as part of a board-approved curriculum or separate board-approved education course and the treatment, as performed, does not impact a skin layer below the stratum corneum:

SECTION 3. Cos 2.025 (2m) (bm) is created to read: Cos 2.025 (2m) (bm) Eyelash perming.

SECTION 4. Chapter Cos 4 (title) is amended to read:

Chapter Cos 4

SANITATION, AND SAFETY, AND FORMAL TRAINING

SECTION 4. Cos 4.03 (1) is amended to read:

Cos 4.03 (1) Sterilization in ss. Cos 4.07, 4.09-and, 4.10, 4.11, 4.12, 4.13, and 4.14 shall be accomplished by use of a dry heat or steam sterilizer cleared for marketing by the food and drug administration, used according to manufacturer's instructions. If steam sterilization, moist heat, is utilized, heat exposure shall be at a minimum of 121° C., 250° F., for at least 30 minutes. If dry heat sterilization is utilized, heat exposure shall be at a minimum of 171° C., 340° F., for at least 60 minutes.

SECTION 5. Cos 4.12 to 4.17 are created to read:

Cos 4.12 Dermaplaning. (1) Estheticians performing dermaplaning shall have completed formal training in dermaplaning that does not impact a skin layer below the stratum corneum consisting of at least 8 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:

- (a) Hygiene and sterilization.
- (b) Removal of facial hair.
- (c) Methodology and procedures.
- (d) Treatment contraindications.
- (e) Instrument use and disposal.
- **(f)** Post depilation treatments.
- (2) Estheticians performing dermaplaning shall do all of the following:
 - (a) Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
 - **(b)** Use sterilized dermaplaning tools for each patron, in accordance with s. Cos 4.03. Dermaplaning tools that cannot be cleaned and disinfected or sterilized shall be disposed of following each use.
 - (c) Dispose of needles in a puncture resistant container specifically designed for disposal. Full sharps containers shall be disposed of appropriately.
- **4.13 Eyelash and eyebrow tinting.** (1) EYELASH TINTING. (a) Licensees performing eyelash tinting shall have completed formal training in eyelash tinting consisting of at least

4 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:

- 1. Hygiene and sterilization.
- 2. Methodology and procedures.
- 3. Treatment contraindications.
- 4. Instrument use and disposal.
- **(b)** Licensees performing eyelash tinting shall do all of the following:
 - 1. Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
 - 2. Use sterilized eyelash tools for each patron, in accordance with s. Cos 4.03. Eyelash tinting tools that cannot be cleaned and disinfected or sterilized shall be disposed of following each use.
- (2) EYEBROW TINTING. (a) Licensees performing eyebrow tinting shall have completed formal training in eyebrow tinting that does not impact a skin layer below the stratum corneum consisting of at least 4 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:
 - 1. Hygiene and sterilization.
 - 2. Methodology and procedures.
 - 3. Treatment contraindications.
 - 4. Instrument use and disposal.
 - (b) Licensees performing eyebrow tinting shall do all of the following:
 - 1. Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
 - 2. Use sterilized eyebrow tinting tools for each patron, in accordance with s. Cos 4.03. Eyebrow tinting tools that cannot be cleaned and disinfected or sterilized shall be disposed of following each use.
- **4.14 Eyelash perming.** (1) Licensees performing eyelash perming shall have completed formal training in eyelash tinting consisting of at least 4 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:
 - (a) Hygiene and sterilization.
 - (b) Methodology and procedures.
 - (c) Treatment contraindications.
 - (d) Instrument use and disposal.
- (2) Licensees performing eyelash perming shall do all of the following:
 - (a) Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
 - (b) Use sterilized eyelash tools for each patron, in accordance with s. Cos 4.03. Eyelash tinting tools that cannot be cleaned and disinfected or sterilized shall be disposed of following each use.

- **4.15 Microblading.** (1) Licensees performing microblading shall have completed formal training in microblading that does not impact a skin layer below the stratum corneum consisting of at least 48 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:
 - (e) Hygiene and sterilization.
 - (f) Methodology and procedures.
 - (g) Treatment contraindications.
 - (h) Instrument use and disposal.
- (2) Licensees performing microblading shall do all of the following:
 - (a) Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
 - (b) Use sterilized microblading tools for each patron, in accordance with s. Cos 4.03. Microblading tools that cannot be cleaned and disinfected or sterilized shall be disposed of following each use.
 - (c) Dispose of needles in a puncture resistant container specifically designed for disposal. Full sharps containers shall be disposed of appropriately.
- **4.16** Utilization of electromagnetic radiation and electric current. (1) Licensees performing electromagnetic radiation or electric current treatments shall have completed formal training in utilization of electromagnetic radiation or electric current that does not impact a skin layer below the stratum corneum consisting of at least 4 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:
 - (a) Hygiene, disinfection and decontamination.
 - (b) Methodology and procedures.
 - (c) Treatment contraindications.
 - (d) Instrument use and disposal.
- (2) Licensees performing electromagnetic radiation or electric current treatments shall do all of the following:
 - (a) Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
 - (b) Prior to use, all reusable instruments shall be disinfected.
 - (c) Disinfectants used for decontamination shall be changed daily and shall be kept in a covered container.
- **4.17 Utilization of thermal energy. (1)** Licensees performing thermal energy treatments shall have completed formal training in utilization of thermal energy that does not impact a skin layer below the stratum corneum consisting of at least 4 hours in a board approved curriculum or separate board approved education course that includes all of the following topics:
 - (a) Hygiene, disinfection and decontamination.
 - (b) Methodology and procedures.
 - (c) Treatment contraindications.
 - (d) Instrument use and disposal.
- (2) Licensees performing thermal energy treatments shall do all of the following:

- (a) Wear disposable protective gloves. These gloves shall be changed between patrons and disposed of after each use. Hands shall be washed after removal of gloves.
- (b) Prior to use, all reusable instruments shall be disinfected.
- (c) Disinfectants used for decontamination shall be changed daily and shall be kept in a covered container.

SECTION 5. Cos 5 Figure 5.02 row IX is amended to read:

IX.	Laws, rules, <u>tax reporting</u> , professional ethics and	18	0
	history of cosmetology.		

Section 6. Cos 5 Figure 5.04 rows I and IV and VI and VII and VIII amended to read:

FIGURE 5.04

	1100KL 3.04						
	SUBJECTS	THEORY HOURS	PRACTICAL HOURS				
I.	Introduction Law and Code, Bookkeeping, <u>Tax Reporting</u> , Business Management, History, and Ethics	26 60					
IV.	Chemistry, Treatments and Process, <u>Treatment-product and techniques</u>	2 4 <u>56</u>	<u>96</u>				
¥	Treatment-product and techniques	32	96				
VI.	Electricity, Machines and Equipment	10 20	35				
VII.	Make-up and Color Analysis	12 20	20 <u>35</u>				
VIII.	Individual Student Needs and Electives (Hours may include structured visits conducted by the school outside of the classroom at one or more cosmetology or aesthetics establishments.)	65 18	50 <u>30</u>				
	TOTAL HOURS:	229 234	221 <u>216</u>				

SECTION 7. Cos 5 Figure 5.05 row I is amended to read:

I.	Introduction		
	Law and Code, Bookkeeping, <u>Tax</u> <u>Reporting</u> , Business Management, History and Ethics	30	

Section 8. Cos 5 Figure 5.06 row I is amended to read:

I.	Introduction	
	Law and Codes, Bookkeeping, <u>Tax</u>	36
	Reporting, Business Management, History and	
	Ethics	

SECTION 9. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

(END OF TEXT OF RULE)

Page 9

Cosmetology Examining Board Rule Projects(updated 10/13/25)

Clearinghouse Rule Number	Scope #	Scope Expiration	Code Chapter Affected	Relating clause/ Summary	Current Stage	Next Step
Not Assigned Yet	101-24	4/14/2027	Cos 1, 2, 4, 5, 6	Education and Approved Formal Training. The Board would like to consider reviewing and updating the education requirements in the Cosmetology code, and consider updating the requirements for approved formal training in chapter Cos 4.	Preliminary Rule Draft reviewed at 10/27/25 Meeting	Board Approval of Preliminary Rule Draft for EIA Comment and Clearinghouse Review
24-088	056-24	11/28/2026	Cos 1, 2, 3, and 4	Mobile Establishments. Allow licensing and regulation of mobile cosmetology establishments in the state.	Effective 10/1/25	N/A
Not Assigned Yet	063-25	03/28/2028	Cos 1 to 4	Definitions and Establishment Requirements: The Board would like to review definitions and requirements for the establishment license relating to safety and client protection.	Preliminary Public Hearing on Scope Statement held at 10/27/25 Meeting	Scope Implementation