



**VIRTUAL/TELECONFERENCE
MESSAGE THERAPY AND BODYWORK THERAPY AFFILIATED
CREDENTIALING BOARD**

Virtual, 4822 Madison Yards Way, Madison

Contact: Tom Ryan (608) 266-2112

May 19, 2025

The following agenda describes the issues that the Board plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the meeting minutes for a record of the actions of the Board.

AGENDA

9:00 A.M.

OPEN SESSION – CALL TO ORDER – ROLL CALL

- A. Adoption of Agenda (1-4)**
- B. Approval of Minutes of February 24, 2025 (5-9)**
- C. Reminders: Conflicts of Interest, Scheduling Concerns
- D. Introductions, Announcements and Recognition
- E. 9:00 A.M. PRELIMINARY PUBLIC HEARING ON STATEMENT OF SCOPE: SS 009-25 on MTBT 3, Relating to Education (10-13)**
 - 1) Review Preliminary Hearing Comments
- F. Administrative Matters – Discussion and Consideration**
 - 1) Department, Staff and Board Updates
 - 2) Board Members – Term Expiration Dates
 - a. Ehmer, Jaime L. – 7/1/2027
 - b. Kue, Ab O. – 7/1/2027
 - c. McNeil, Lisa L. – 7/1/2027
 - d. Novak, Laura A. – 7/1/2027
 - e. Townsend-Davila, Charisma J. – 7/1/2027
 - f. Trudeau, Ramona J. – 7/1/2027
 - 3) Wis. Stat. s. 15.085 (3)(b) – Biannual Meeting with the Medical Examining Board
- G. Legislative and Policy Matters – Discussion and Consideration
- H. Administrative Rule Matters – Discussion and Consideration (14-15)**
 - 1) Pending or Possible Rulemaking Projects (15)

I. Federation of State Massage Therapy Boards (FSMTB) Matters – Discussion and Consideration

- 1) Impact: Interstate Massage Compact (16-19)
- 2) Report: National Convening: Human Trafficking in Illicit Massage, January 14-15, 2025 – Arlington, VA

J. Speaking Engagements, Travel, or Public Relation Requests, and Reports (20-21)

- 1) Consider Attendance: FSMTB Annual Meeting on October 5-7, 2025 – Kansas City, MO

K. Discussion and Consideration of Items Added After Preparation of Agenda:

- 1) Introductions, Announcements and Recognition
- 2) Nominations, Elections, and Appointments
- 3) Administrative Matters
- 4) Election of Officers
- 5) Appointment of Liaisons and Alternates
- 6) Delegation of Authorities
- 7) Education and Examination Matters
- 8) Credentialing Matters
- 9) Practice Matters
- 10) Public Health Emergencies
- 11) Legislative and Policy Matters
- 12) Administrative Rule Matters
- 13) Liaison Reports
- 14) Board Liaison Training and Appointment of Mentors
- 15) Informational Items
- 16) Division of Legal Services and Compliance (DLSC) Matters
- 17) Presentations of Petitions for Summary Suspension
- 18) Petitions for Designation of Hearing Examiner
- 19) Presentation of Stipulations, Final Decisions and Orders
- 20) Presentation of Proposed Final Decisions and Orders
- 21) Presentation of Interim Orders
- 22) Petitions for Re-Hearing
- 23) Petitions for Assessments
- 24) Petitions to Vacate Orders
- 25) Requests for Disciplinary Proceeding Presentations
- 26) Motions
- 27) Petitions
- 28) Appearances from Requests Received or Renewed
- 29) Speaking Engagements, Travel, or Public Relation Requests, and Reports

L. Public Comments

CONVENE TO CLOSED SESSION to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85(1)(b), and 448.02(8), Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.).

M. Credentialing Matters

- 1) **Application Review**
 - a. C.J.C. – Massage or Bodywork Therapist (IA- 569097) (22-62)

N. Deliberation on Division of Legal Services and Compliance (DLSC) Matters

- 1) Proposed Stipulations, Final Decisions and Orders**
 - a. 24 MAB 001 & 24 MAB 0026 – YaQin Yang **(63-68)**
 - b. 24 MAB 0007 – Xiaomei Chen **(69-75)**
 - c. 24 MAB 0010 – Gonzalo F. Reategui **(76-82)**
 - d. 24 MAB 0029 – Yongfen Li **(83-89)**
 - e. 24 MAB 0032 – Jie Zheng **(90-96)**
 - f. 24 MAB 0033 – Billy Hill **(97-101)**
- 2) Administrative Warnings**
 - a. 25 MAB 0004 – L.N.R. **(102-103)**
- 3) Case Closings**
 - a. 24 MAB 0011 – X.L. **(104-109)**
 - b. 25 MAB 0007 – X.L. **(110-113)**
 - c. 25 MAB 0010 – D.J.Z. **(114-119)**

O. Deliberation of Items Added After Preparation of the Agenda

- 1) Education and Examination Matters
- 2) Credentialing Matters
- 3) DLSC Matters
- 4) Monitoring Matters
- 5) Professional Assistance Procedure (PAP) Matters
- 6) Petitions for Summary Suspensions
- 7) Petitions for Designation of Hearing Examiner
- 8) Proposed Stipulations, Final Decisions and Order
- 9) Proposed Interim Orders
- 10) Administrative Warnings
- 11) Review of Administrative Warnings
- 12) Proposed Final Decisions and Orders
- 13) Matters Relating to Costs/Orders Fixing Costs
- 14) Case Closings
- 15) Board Liaison Training
- 16) Petitions for Assessments and Evaluations
- 17) Petitions to Vacate Orders
- 18) Remedial Education Cases
- 19) Motions
- 20) Petitions for Re-Hearing
- 21) Appearances from Requests Received or Renewed

P. Consulting with Legal Counsel

RECONVENE TO OPEN SESSION IMMEDIATELY FOLLOWING CLOSED SESSION

Q. Vote on Items Considered or Deliberated Upon in Closed Session if Voting is Appropriate

R. Open Session Items Noticed Above Not Completed in the Initial Open Session

S. Delegation of Ratification of Examination Results and Ratification of Licenses and Certificates

ADJOURNMENT

NEXT MEETING: AUGUST 25, 2025

MEETINGS AND HEARINGS ARE OPEN TO THE PUBLIC, AND MAY BE CANCELLED WITHOUT NOTICE.

Times listed for meeting items are approximate and depend on the length of discussion and voting. All meetings are held virtually unless otherwise indicated. In-person meetings are typically conducted at 4822 Madison Yards Way, Madison, Wisconsin, unless an alternative location is listed on the meeting notice. In order to confirm a meeting or to request a complete copy of the board's agenda, please visit the Department website at <https://dsps.wi.gov>. The board may also consider materials or items filed after the transmission of this notice. Times listed for the commencement of any agenda item may be changed by the board for the convenience of the parties. The person credentialed by the board has the right to demand that the meeting at which final action may be taken against the credential be held in open session. Requests for interpreters for the hard of hearing, or other accommodations, are considered upon request by contacting the Affirmative Action Officer or reach the Meeting Staff by calling 608-267-7213.

**VIRTUAL/TELECONFERENCE
MESSAGE THERAPY AND BODYWORK THERAPY
AFFILIATED CREDENTIALING BOARD
FEBRUARY 24, 2025**

PRESENT: Jaime Ehmer, Ab Kue, Lisa McNeil, Laura Novak (*excused at 10:59 a.m.*), Charisma Townsend-Davila, Ramona Trudeau

STAFF: Tom Ryan, Executive Director; Jameson Whitney, Legal Counsel; Nilajah Hardin, Administrative Rules Coordinator; Tracy Drinkwater, Board Administration Specialist, and other Department Staff

Jaime Ehmer, Chairperson, called the meeting to order at 9:00 a.m. A quorum was confirmed with six (6) members present.

ADOPTION OF AGENDA

MOTION: Charisma Townsend-Davila moved, seconded by Ab Kue, to adopt the agenda as published. Motion carried unanimously.

APPROVAL OF MINUTES OF NOVEMBER 18, 2024

MOTION: Lisa McNeil moved, seconded by Ramona Trudeau, to approve the Minutes of November 18, 2024, as published. Motion carried unanimously.

ADMINISTRATIVE MATTERS

Election of Officers

Slate of Officers

NOMINATION: Laura Novak nominated the 2024 slate of officers to continue in 2025. All officers accepted their nominations.

Tom Ryan, Executive Director, called for nominations three (3) times.

The Slate of Officers was elected by unanimous voice vote.

2025 ELECTION RESULTS	
Chairperson	Jaime Ehmer
Vice Chairperson	Ramona Trudeau
Secretary	Charisma Townsend-Davila

Appointment of Liaisons and Alternates

LIAISON APPOINTMENTS	
Credentialing Liaison(s)	Charisma Townsend-Davila, Jaime Ehmer, Laura Novak <i>Alternate: Ramona Trudeau</i>
Education and Examinations Liaison(s)	Laura Novak <i>Alternate: Ramona Trudeau</i>
Monitoring Liaison(s)	Ramona Trudeau <i>Alternate: Jaime Ehmer</i>
Professional Assistance Procedure (PAP) Liaison(s)	Ab Kue <i>Alternate: Lisa McNeil</i>
Legislative Liaison(s)	Lisa McNeil <i>Alternate: Charisma Townsend-Davila</i>
Travel Authorization Liaison(s)	Jaime Ehmer <i>Alternate: Charisma Townsend-Davila</i>
Website Liaison(s)	Laura Novak <i>Alternate: Ramona Trudeau</i>
Screening Panel	Charisma Townsend-Davila, Lisa McNeil <i>Alternate: Ramona Trudeau, Ab Kue</i>

Delegation of Authorities

Delegation to Department Attorneys to Approve Prior Discipline

MOTION: Jaime Ehmer moved, seconded by Lisa McNeil, to delegate authority to Department Attorneys to approve an applicant's prior professional discipline which resulted in a forfeiture/fine/other monetary penalty, remedial education, and/or reprimand, that is 10 years old or older, and the previously disciplined credential is currently in good standing. Motion carried unanimously.

Delegation to Handle Administrative Rule Matters

MOTION: Ramona Trudeau moved, seconded by Charisma Townsen-Davila, to delegate authority to the Chairperson (or, in the absence of the Chairperson, the highest-ranking officer or longest serving Board member in that succession), to act on behalf of the Board regarding administrative rule matters between meetings. Motion carried unanimously.

Review and Approval of 2024 Delegations including new modifications

MOTION: Lisa McNeil moved, seconded by Ramona Trudeau, to reaffirm all delegation motions made in 2024, as reflected in the February 24, 2025, agenda materials, which were not otherwise modified or amended during the February 24, 2025, meeting. Motion carried unanimously.

SPEAKING ENGAGEMENTS, TRAVEL, OR PUBLIC RELATION REQUESTS, AND REPORTS

Consider Attendance: FSMTB Annual Meeting on October 5-7, 2025, in Kansas City, MO

MOTION: Laura Novak moved, seconded by Jaime Ehmer, to designate Ramona Trudeau to attend the FSMTB Annual Meeting on October 5-7, 2025, in Kansas City, MO. Motion carried unanimously.

CLOSED SESSION

MOTION: Charisma Townsend-Davila moved, seconded by Ab Kue, to convene to Closed Session to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85(1)(b), and 448.02(8), Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.). Jaime Ehmer, Chairperson, read the language of the motion aloud for the record. The vote of each member was ascertained by voice vote. Roll Call Vote: Jaime Ehmer-yes; Ab Kue-yes; Lisa McNeil-yes; Laura Novak-yes; Charisma Townsend-Davila-yes; and Ramona Trudeau-yes. Motion carried unanimously.

The Board convened into Closed Session at 9:33 a.m.

PRESENTATION OF PETITIONS FOR SUMMARY SUSPENSION

APPEARANCE: Elizabeth Mackey, DLSC Attorney; and Y.Y., Respondent: 24 MAB 001 & 24 MAB 0026 – Y.Y.

(Translator present)

(Laura Novak recused herself and left the room for deliberation and voting in the matter concerning Y.Y., DLSC Case Number 24 MAB 001 & 24 MAB 0026)

(Laura Novak excused at 10:59 a.m.)

MOTION: Charisma Townsend-Davila moved, seconded by Jaime Ehmer, to acknowledge that oral arguments in the Summary Suspension proceedings for DLSC Case Number 24 MAB 001 & 24 MAB 0026 were presented to the Board by Elizabeth Mackey, DLSC Attorney, and Y.Y., Respondent. Motion carried unanimously.

MOTION: Ramona Trudeau moved, seconded by Ab Kue, to find that notice was given to Y.Y., DLSC Case Number 24 MAB 001 & 24 MAB 0026, of the Summary Suspension proceedings pursuant to Wis. Admin. Code SPS § 6.05. Motion carried unanimously.

MOTION: Jaime Ehmer moved, seconded by Lisa McNeil, to confirm a finding of probable cause to believe that Y.Y., Respondent, has engaged in or is likely to engage in conduct such that the public health, safety or welfare imperatively requires emergency suspension of the Respondent's license and to issue the Order for Summary Suspension in the matter of disciplinary proceedings against Respondent, DLSC Case Number 24 MAB 001 & 24 MAB 0026, pursuant to Wis. Admin. Code § SPS 6.06. Motion carried unanimously.

MOTION: Charisma Townsend-Davila moved, seconded by Ab Kue, to authorize the Board Chair as having the authority to act on behalf of the Board to review, approve, and sign the Summary Suspension Order in the matter of the Summary Suspension of Y.Y., Respondent, DLSC Case Number 24 MAB 001 & 24 MAB 0026. Motion carried unanimously.

APPEARANCE: Brian Juech, DLSC Attorney; Stacie Rosenzweig, Attorney for Respondent; and S.G.D., Respondent: 24 MAB 003 & 24 MAB 0017 – S.G.D.

24 MAB 003 & 24 MAB 0017 – Stephen G. Dobrogowski

MOTION: Jaime Ehmer moved, seconded by Ab Kue, to adopt the Findings of Fact, Conclusions of Law and Interim Order in the matter of disciplinary proceedings against Stephen G. Dobrogowski, DLSC Case Number 24 MAB 003 & 24 MAB 0017. Motion carried unanimously.

DELIBERATION ON DLSC MATTERS

Proposed Stipulations, Final Decisions and Orders

MOTION: Ramona Trudeau moved, seconded by Lisa McNeil, to adopt the Findings of Fact, Conclusions of Law and Order in the matter of the following cases:

1. 22 MAB 009 – Lidi Hill
2. 22 MAB 009 – Li Song Qi
3. 24 MAB 0009 – LeeAnn L. Laes
4. 24 MAB 0013 – Ross P. Maly
5. 24 MAB 0021 – Yalan Ni

Motion carried unanimously.

ORDERS FIXING COSTS

Maurice L. Williams, L.M.T. (DHA Case Number SPS-23-0002/ DLSC Case Number 19 MAB 003)

MOTION: Jaime Ehmer moved, seconded by Ramona Trudeau, to adopt the Order Fixing Costs in the matter of disciplinary proceedings against Maurice L. Williams, L.M.T., Respondent – DHA Case Number SPS-23-0002/ DLSC Case Number 19 MAB 003. Motion carried unanimously.

RECONVENE TO OPEN SESSION

MOTION: Jaime Ehmer moved, seconded by Charisma Townsend-Davila, to reconvene in Open Session. Motion carried unanimously.

Massage Therapy and Bodywork Therapy Affiliated Credentialing Board

Meeting Minutes

February 24, 2025

Page 4 of 5

The Board reconvened into Open Session at 11:13 a.m.

VOTE ON ITEMS CONSIDERED OR DELIBERATED UPON IN CLOSED SESSION

MOTION: Charisma Townsend-Davila moved, seconded by Ramona Trudeau, to affirm all motions made and votes taken in Closed Session. Motion carried unanimously.

(Be advised that any recusals or abstentions reflected in the closed session motions stand for the purposes of the affirmation vote).

DELEGATION OF RATIFICATION OF EXAMINATION RESULTS AND RATIFICATION OF LICENSES AND CERTIFICATES

MOTION: Jaime Ehmer moved, seconded by Ramona Trudeau, to delegate ratification of examination results to DSPS staff and to delegate and ratify all licenses and certificates as issued. Motion carried unanimously.

ADJOURNMENT

MOTION: Lisa McNeil moved, seconded by Ab Kue, to adjourn the meeting. Motion carried unanimously.

The meeting adjourned at 11:15 a.m.

**State of Wisconsin
Department of Safety & Professional Services**

AGENDA REQUEST FORM

1) Name and title of person submitting the request: Nilajah Hardin Administrative Rules Coordinator		2) Date when request submitted: 05/06/25 <small>Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting</small>									
3) Name of Board, Committee, Council, Sections: Massage Therapy and Bodywork Therapy Affiliated Credentialing Board											
4) Meeting Date: 05/19/25	5) Attachments: <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	6) How should the item be titled on the agenda page? 9:00 A.M. Preliminary Hearing on Statement of Scope – SS 009-25 on MTBT 3, Relating to Education 1. Review Preliminary Hearing Comments									
7) Place Item in: <input checked="" type="checkbox"/> Open Session <input type="checkbox"/> Closed Session	8) Is an appearance before the Board being scheduled? <i>(If yes, please complete Appearance Request for Non-DSPP Staff)</i> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	9) Name of Case Advisor(s), if required: N/A									
10) Describe the issue and action that should be addressed: The Board will hold a Preliminary Hearing on this scope statement as directed by the Joint Committee for Review of Administrative Rules.											
<table style="width: 100%; border: none;"> <tr> <td style="width: 60%; border: none;">11) Authorization</td> <td style="width: 40%; border: none;"></td> </tr> <tr> <td style="border: none;"> <div style="display: flex; justify-content: space-between;"> <div> Signature of person making this request </div> <div> 05/06/25 Date </div> </div> </td> <td style="border: none;"></td> </tr> <tr> <td style="border: none;">Supervisor (if required)</td> <td style="border: none;">Date</td> </tr> <tr> <td colspan="2" style="border: none;"> Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date </td> </tr> </table>				11) Authorization		<div style="display: flex; justify-content: space-between;"> <div> Signature of person making this request </div> <div> 05/06/25 Date </div> </div>		Supervisor (if required)	Date	Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date	
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From: [Sen.Nass](#)
To: [Hereth, Daniel - DSPS](#); [DSPS](#); [DSPS Admin Rules](#)
Cc: [Tierney, Michael - DSPS](#); [Sen.Nass - LEGIS](#); [Rep.Neylon - LEGIS](#); [Grosz, Scott A - LEGIS](#); [Kauffman, Jill - LEGIS](#); [Duchek, Mike - LEGIS](#)
Subject: JCRAR Directive to Hold Preliminary Hearing on Scope Statements SS-009-25
Date: Friday, February 21, 2025 11:22:42 AM

**CAUTION: This email originated from outside the organization.
Do not click links or open attachments unless you recognize the sender and know the content is safe.**

February 21, 2025

Jaime L. Ehmer, Chairperson
MTBT Affiliated Credentialing Board
Department of Safety & Professional Services
P.O. Box 8366
Madison, WI 53708-8366

RE: SS 009-25 – Education

Dear Chairperson Ehmer:

As co-chairperson of the Joint Committee for Review of Administrative Rules (JCRAR) and pursuant to s. 227.136 (1), Stats., I write to direct the MTBT Affiliated Credentialing Board to hold a preliminary public hearing and comment period on Scope Statement SS 009-25, which was published in the Wisconsin Administrative Register on February 17, 2025.

Additionally, pursuant to s. 227.135 (2), Stats., please note that a scope statement may not be approved by the Secretary, the Department of Safety & Professional Services (DSPS), or any of the agencies under DSPS until after the preliminary public hearing and comment period is held by the agency, and accordingly, no activity may be conducted in connection with the drafting of a proposed rule until after such hearing and approval have occurred.

Please confirm receipt of this letter directing a preliminary hearing and comment period on the above scope statement.

Sincerely,

Steve Nass

Senator Steve Nass
Co-Chair, JCRAR

Cc: Dan Hereth, Secretary-designee, DSPS

STATEMENT OF SCOPE

MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

Rule No.: MTBT 3

Relating to: Education

Rule Type: Permanent

1. Finding/nature of emergency (Emergency Rule only): N/A

2. Detailed description of the objective of the proposed rule:

The objective of the proposed rule is to update Wisconsin Administrative Code ch. MTBT 3 to align it with current practice in the profession regarding education.

3. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives:

Currently, MTBT 3.01 outlines requirements for approved training programs for massage therapy or bodywork therapy licensure applicants. The Board will review and revise these requirements as needed to align them with current practice standards in the profession and in accordance with the Federation of State Massage Therapy Boards.

4. Detailed explanation of statutory authority for the rule (including the statutory citation and language):

s. 15.085 (5) (b), Stats. states that "[each affiliated credentialing board] shall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains, and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession."

s. 460.04 (2) (b), Stats. states that the affiliated credentialing board shall promulgate rules that establish "criteria for approving a training program for purposes of s. 460.05 (1) (e) 1. Rules promulgated under this paragraph shall require the training program to meet the requirements under s. 460.095 and to consist of at least 600 classroom hours."

5. Estimate of amount of time that state employees will spend developing the rule and of other resources necessary to develop the rule:

80 hours

6. List with description of all entities that may be affected by the proposed rule:

Individuals looking to enter the massage therapy and bodywork therapy profession and obtain licensure in Wisconsin.

7. Summary and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule: None.

8. Anticipated economic impact of implementing the rule (note if the rule is likely to have a significant economic impact on small businesses):

The proposed rule is likely to have minimal or no economic impact on small businesses and the state's economy as a whole.

Contact Person: Nilajah Hardin, DSPSAdminRules@wisconsin.gov

Approved for publication:

Jaime Elymer

Authorized Signature

1/13/2025

Date Submitted

Approved for implementation:

Authorized Signature

Date Submitted

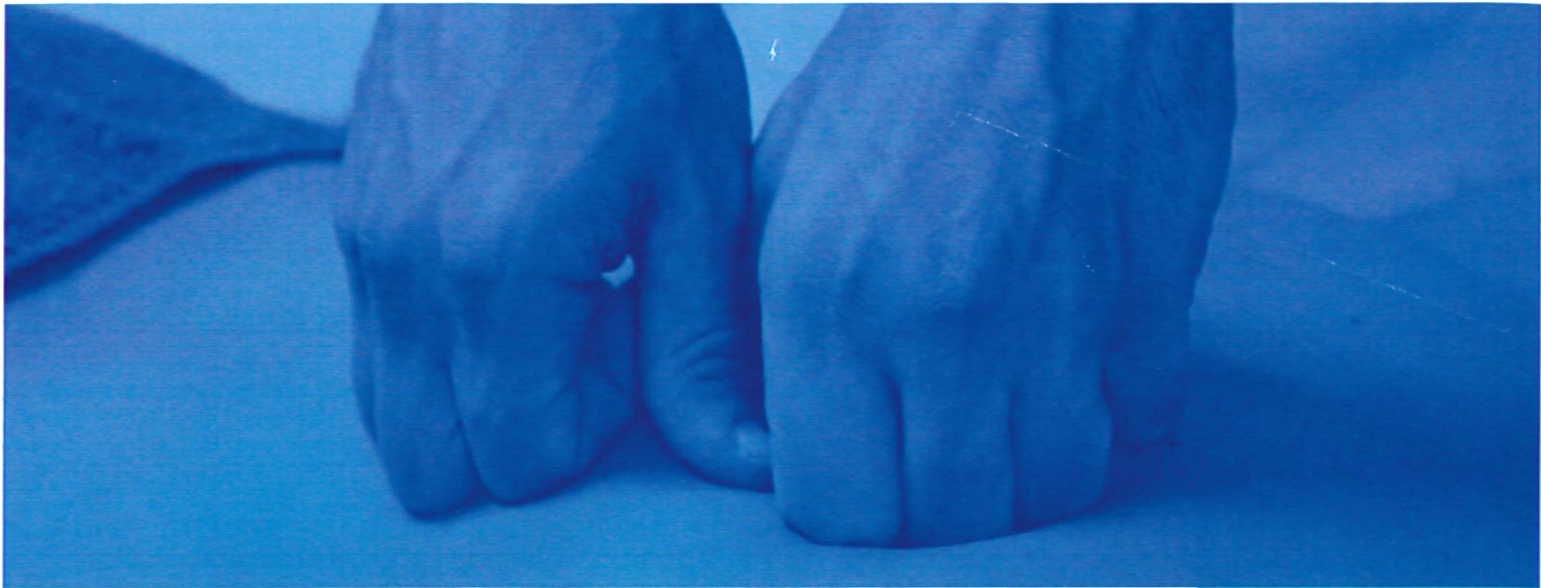
**State of Wisconsin
Department of Safety & Professional Services**

AGENDA REQUEST FORM

1) Name and title of person submitting the request: Nilajah Hardin Administrative Rules Coordinator		2) Date when request submitted: 05/06/25 <small>Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting</small>												
3) Name of Board, Committee, Council, Sections: Massage Therapy and Bodywork Therapy Affiliated Credentialing Board														
4) Meeting Date: 05/19/25	5) Attachments: <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	6) How should the item be titled on the agenda page? Administrative Rule Matters Discussion and Consideration 1. Pending or Possible Rulemaking Projects												
7) Place Item in: <input checked="" type="checkbox"/> Open Session <input type="checkbox"/> Closed Session	8) Is an appearance before the Board being scheduled? <i>(If yes, please complete Appearance Request for Non-DSPS Staff)</i> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	9) Name of Case Advisor(s), if required: N/A												
10) Describe the issue and action that should be addressed: Attachments: -Rule Projects Chart														
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Massage Therapy and Bodywork Therapy Affiliated Credentialing Board
Rule Projects (updated 05/06/25)

Clearinghouse Rule Number	Scope #	Scope Expiration	Code Chapter Affected	Relating clause	Current Stage	Next Step
Not Assigned Yet	009-25	02/17/2027	MTBT 3	Education	Preliminary Public Hearing on Statement of Scope held at 05/19/25 Meeting	Scope Implementation
24-054	080-23	04/23/2026	MTBT 6	Temporary Licenses	Legislative Review	Board Review of Adoption Order at a Future Meeting



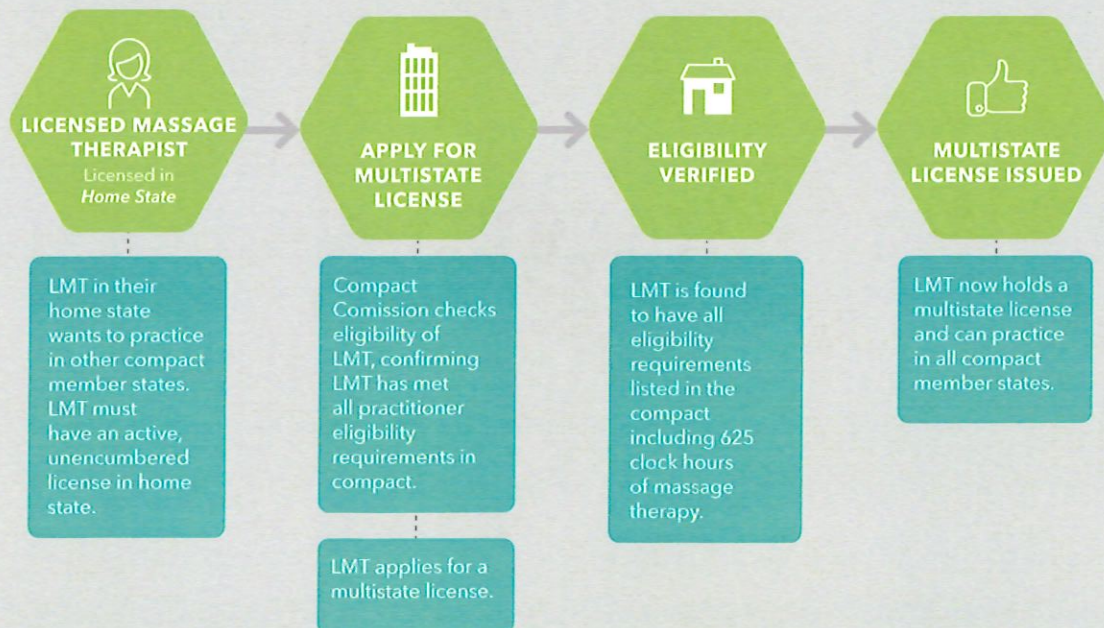
IMpact

Interstate Massage Compact

This project is funded by the Department of Defense

What is IMpact?

IMpact is an interstate occupational licensure compact. Interstate compacts are constitutionally authorized, legislatively enacted, legally binding agreements among states. IMpact will enable licensed massage therapists to practice in all states that join the compact, rather than get an individual license in every state in which they want to practice. Like the compact for a driver's license, each compact member state agrees to mutually recognize the practitioner licenses issued by every other member state.



What other professions have an interstate compact?

Interstate Medical Licensure Compact (IMLC)

Nurse Licensure Compact (NLC) and Advanced Practice Nurse Compact (APRN Compact)

Emergency Medical Service Officials Licensure Compact (EMS Compact)

Physical Therapists Licensure Compact (PT Compact)

Psychology Interjurisdictional Compact (PSYPACT)

Audiology and Speech-Language Pathology Interstate Compact (ASLP-IC)

Occupational Therapy Interstate Licensure Compact (OT Compact)

Counseling Interstate Licensure Compact



National Center for Interstate Compacts
THE COUNCIL OF STATE GOVERNMENTS



FSMTB®
FEDERATION OF STATE
MASSAGE THERAPY BOARDS

IMpact *FACTS*

Interstate Massage Compact

The Interstate Massage Compact (IMpact) language is final

Massage therapists and other stakeholders provided valuable input during the development of the Compact, including educators, regulators, policy experts, and a three month period of public comment.

The IMpact will be governed by a Commission once it comes into existence after seven states adopt it. Nevada was the first state to adopt the IMpact.

The IMpact multistate license is an easy option for massage therapists who practice in more than one state

A massage therapist does not have to get a multistate license. But the Compact will make life easier if they do want to work in more than one state.

The Compact offers an additional choice but massage therapists still have the option to go the current route and apply for a license in every state and meet the different standards in each state.

The Compact will help seasonal employees and employers, military families, residents of border cities, and increase consumer access to qualified massage therapists.

The IMpact supports military families

The Department of Defense supports the IMpact as the preferred method to support military family members to get licensed.

The Compact can benefit all massage therapists, not just those in military families.

Compliance with State Laws

It is the responsibility of Massage therapists with a multistate license to know and follow the laws in the states where they practice.

Instead of having to take multiple state law exams, licensees can learn the relevant laws through online courses.

Restrictions are in place for a reason

Regulations protect the public from unqualified individuals, criminals, and other bad actors.

Some people with a criminal background may not qualify to get a multistate license but they can still apply to each state individually where they want to practice.

When States adopt the Compact they enjoy access to a national licensing database so they can more easily track bad actors moving from state to state.

625 Hours of Massage Education

625 hours is the minimum amount of massage education required for a massage therapist to hold a multistate license.

Massage therapists with less than 625 hours of core massage education are not excluded from holding a multistate license because there is a special provision that accepts the "substantial equivalent" to 625 hours of education.

The number of 625 hours came from a project to evaluate the minimum requirements for a quality entry-level massage education sponsored by the seven national massage therapy organizations. It's based on empirical data (both qualitative and quantitative).

Massage therapists in states that have a minimum 500 hour education requirement are eligible to hold a multistate license. The 625 hours is a requirement for the licensed massage therapist, not the state.

Continuing Education

Continuing education is required for a multistate license to help massage therapists meet public safety requirements. CE keeps knowledge fresh in the interests of public health and safety. It can include things like CPR, professional ethics and state laws.

Massage therapists with a multistate license need to meet the CE requirements in their home state and it counts in all the other Compact states.

If a State has no CE requirements, then the State is not eligible to join the Compact.

Licensing Exam Requirement

Proving safety and competence to practice is part of entering a profession and becoming a professional.

Licensed massage therapists who have never taken a licensing exam need to take an entry-level exam for a multistate license as objective validation that the licensing boards use to assess safety and competence to practice.

The IMpact accepts a licensing exam developed by regulatory boards because the regulatory boards are responsible for licensing standards and cannot delegate authority to a party that does not have the public protection regulatory mandate or that creates other arbitrary standards.

There is a special provision that accepts the national licensing exam "or substantial equivalent" for those who were licensed prior to the existence of a licensing exam.

Compacts and Other Professions

Compacts can increase employment opportunities by reducing unnecessary administrative and financial burdens while supporting professional mobility and public protection.

The IMpact differs from many other Compacts because it has particular provisions to prevent bad actors such as those who have committed sex or violent crimes from being able to easily practice in multiple states without exclusion or additional monitoring.

The IMpact Commission

The IMpact Commission will be governed separately and independently from any other entity.

The Commission will establish governing bylaws and establish rules to further define the statutory IMpact requirements. The IMpact Commissioners will be comprised of state massage regulatory board staff.

The Federation of State Massage Therapy Boards serves the regulatory community, including the IMpact Commission, by providing the national Massage & Bodywork Licensing Examination, the national Massage Therapy Licensing Database, and online state jurisprudence education courses.



FOR MORE INFORMATION, VISIT THE WEBSITE: massagecompact.org

Who can use IMpact?

A massage therapist is eligible for a multistate license if they have:

- An active, unencumbered license in the compact member state in which they reside;
- Completed at least 625 clock hours of massage therapy education;
- Passed the national licensing examination; and
- No disqualifying criminal history.

A massage therapist who meets these requirements may be granted a multistate license which authorizes them to practice in all compact member states with no additional action needed. Massage therapists must observe the laws and rules of the state in which they practice.

BENEFITS OF IMpact FOR LICENSEES



Facilitates mobility for licensees



Expands employment opportunities into new markets



Improves continuity of care when massage therapists or clients relocate



Supports relocating military spouses and families



Reduces financial burden of applying for and maintaining multiple licenses

BENEFITS OF IMpact FOR REGULATORS



Reduces administrative burden



Facilitates mobility of practitioners during public health emergencies



Allows regulators to retain jurisdiction over licensees practicing in their state



Expands cooperation among state licensure boards on investigations and disputes



Enhances public safety through a shared interstate data system of licensure and disciplinary information

BENEFITS OF IMpact FOR STATES



Promotes workforce development and strengthens labor markets



Expands consumer access to highly qualified practitioners



Preserves state sovereignty



Improves access to massage therapy services

What's Next?

The Council of State Governments (CSG) has facilitated the development of the IMpact model legislation. This legislation has been finalized for introduction during 2023 legislative sessions.

Each state must enact the IMpact model legislation to join the compact. Supporters of the compact can contact the state chapter or national office of their professional membership association and state legislature to advocate for the interstate compact.

To get involved or learn about advocating for the interstate compact, please visit massagecompact.org.

WHY 625 HOURS?

Multistate License Education Requirement

What is IMpact?

The FSMTB, in collaboration with the Council of State Governments, developed the Interstate Massage Compact (IMpact).

IMpact allows massage therapists who live in a compact member state and meet eligibility requirements to be granted a multistate license and practice in ALL compact member states.

One of these requirements is that a massage therapist must have at least 625 clock hours of massage education or the substantial equivalent. The Compact Commission will draft rules to define acceptable education, which could include core and continuing education.

Why 625 Hours?

- The massage education Entry-Level Analysis Project (ELAP) identified 625 hours as the minimum number of hours required to receive a thorough entry-level education. (<https://elapmassage.org/>)
- The optimal performance range of massage therapy education hours, to achieve a passing score on the Massage & Bodywork Licensing Examination (MBLEx), has been identified as 600-650.
- When receiving 600-650 hours of education, 81% of MBLEx applicants pass the MBLEx on the first try.

To learn more about IMpact and for a list of eligibility requirements, please visit massagecompact.org.

States are not required to modify their hours of education requirements for state licensure; the 625-hour requirement applies only to the massage therapist seeking the multistate license.



AHEAD OF THE CURVE

According to a 2022 FSMTB survey of massage therapy schools nationwide, 70% offer programs that provide at least 625 clock hours of entry-level education and 85% provide at least 600 hours.

The average number of clock hours of education was 723.

**State of Wisconsin
Department of Safety & Professional Services**

AGENDA REQUEST FORM

1) Name and title of person submitting the request: Federation of State Massage Therapy Boards		2) Date when request submitted: 3/3/2025 Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting										
3) Name of Board, Committee, Council, Sections: Massage Therapy and Bodywork Therapy Affiliated Credentialing Board												
4) Meeting Date: 5/19/2025	5) Attachments: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	6) How should the item be titled on the agenda page? Federation of State Massage Therapy Boards 2025 Annual Meeting – October 507, 2025, Kansas City, MO – Consider Appointing Alternate Delegate										
7) Place Item in: <input checked="" type="checkbox"/> Open Session <input type="checkbox"/> Closed Session		8) Is an appearance before the Board being scheduled? (If yes, please complete Appearance Request for Non-DSPS Staff) <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	9) Name of Case Advisor(s), if applicable: N/A									
10) Describe the issue and action that should be addressed: The FSMTB's 2025 Annual Meeting (and 20th Anniversary recognition) will take place October 5-7 in Kansas City. The FSMTB Board of Directors is sponsoring two members from each state board or agency to attend the 2025 Annual Meeting. The Board appointed Ramona Trudeau to attend. It can select an additional person to attend this event. Expenses for both are funded by the FSMTB. The Board should designate its delegate and if a second person is authorized to attend, specify the alternate delegate also.												
<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 40%; border-bottom: 1px solid black;">11) Signature of person making this request</td> <td style="width: 30%; border-bottom: 1px solid black; text-align: center;">Authorization</td> <td style="width: 30%; border-bottom: 1px solid black; text-align: center;">Date</td> </tr> <tr> <td style="border-bottom: 1px solid black;">Supervisor (Only required for post agenda deadline items)</td> <td style="border-bottom: 1px solid black; text-align: center;"></td> <td style="border-bottom: 1px solid black; text-align: center;">Date</td> </tr> <tr> <td style="border-bottom: 1px solid black;">Executive Director signature (Indicates approval for post agenda deadline items)</td> <td style="border-bottom: 1px solid black; text-align: center;"></td> <td style="border-bottom: 1px solid black; text-align: center;">Date</td> </tr> </table>				11) Signature of person making this request	Authorization	Date	Supervisor (Only required for post agenda deadline items)		Date	Executive Director signature (Indicates approval for post agenda deadline items)		Date
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Directions for including supporting documents: 1. This form should be saved with any other documents submitted to the Agenda Items folders. 2. Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director. 3. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a meeting.												

Note to file:

The MT Board appointed Ramona Trudeau to attend the FSMTB 2025 Annual Meeting. There are two scholarships, so the Board should consider appointing a second attendee. Also, they need to make a motion identifying the delegate (for FSMTB business purposes/voting/etc) and also an alternate delegate.