



**VIRTUAL/TELECONFERENCE
HEARING AND SPEECH EXAMINING BOARD
Virtual, 4822 Madison Yards Way, Madison
Contact: Tom Ryan (608) 266-2112
October 1, 2026**

The following agenda describes the issues that the Board plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the meeting minutes for a record of the actions of the Board.

AGENDA

9:30 A.M.

OPEN SESSION – CALL TO ORDER – ROLL CALL

- A. Adoption of Agenda (1-3)**
- B. Approval of Minutes of July 9, 2026 (4-6)**
- C. Reminders: Conflicts of Interest, Scheduling Concerns**
- D. Introductions, Announcements, and Recognition**
- E. Administrative Matters – Discussion and Consideration**
 - 1. Department, Staff, and Section Updates
 - 2. Board Members – Term Expiration Dates
 - a. Beyer, Todd M. – 7/1/2027
 - b. Harris, Michael S. – 7/1/2027
 - c. Kanter, Catherine D. – 7/1/2028
 - d. Kroll, Amy K. – 7/1/2027
 - e. Lapidakis, Jerry A. – 7/1/2028
 - f. Pazak, Kathleen A. – 7/1/2027
 - g. Seligman, David H. – 7/1/2023
 - h. Willemon, Justen J. – 7/1/2029
 - i. Wolter, Casey A. – 7/1/2029
- F. 9:30 A.M. PUBLIC HEARING: Rule HAS 6 Relating to Audiologist Practical Examination (7-8)**
- G. 9:30 A.M. PUBLIC HEARING: Rule HAS 1 and 6 to 8 Relating to Renewal and Reinstatement (9)**
- H. Administrative Rule Matters – Discussion and Consideration (10-29)**
 - 1. Discussion of Clearinghouse Comments and Public Comments on HAS 6 Relating to Audiologist Practical Examination

2. Discussion of Clearinghouse Comments and Public Comments on HAS 1 and 6 to 8 Relating to Renewal and Reinstatement
 3. Discussion of Proposed Scope Statement on HAS 8 Relating to Continuing Education
 4. Pending or Possible Rulemaking Projects
- I. Audiology and Speech-Language Pathology Compact Matters – Discussion and Consideration
- J. Legislative and Policy Matters – Discussion and Consideration
- K. Discussion and Consideration on Items Added After Preparation of Agenda
1. Introductions, Announcements and Recognition
 2. Nominations, Elections, and Appointments
 3. Administrative Matters
 4. Election of Officers
 5. Appointment of Liaisons and Alternates
 6. Delegation of Authorities
 7. Education and Examination Matters
 8. Credentialing Matters
 9. Practice Matters
 10. Legislative and Policy Matters
 11. Administrative Rule Matters
 12. Liaison Reports
 13. Board Liaison Training and Appointment of Mentors
 14. Public Health Emergencies
 15. Informational Items
 16. Division of Legal Services and Compliance (DLSC) Matters
 17. Presentations of Petitions for Summary Suspension
 18. Petitions for Designation of Hearing Examiner
 19. Presentation of Stipulations, Final Decisions and Orders
 20. Presentation of Proposed Final Decisions and Orders
 21. Presentation of Interim Orders
 22. Petitions for Re-Hearing
 23. Petitions for Assessments
 24. Petitions to Vacate Orders
 25. Requests for Disciplinary Proceeding Presentations
 26. Motions
 27. Petitions
 28. Appearances from Requests Received or Renewed
 29. Speaking Engagements, Travel, or Public Relation Requests, and Reports

L. Public Comments

CONVENE TO CLOSED SESSION to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85(1)(b), and 440.205, Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.).

- M. Deliberation of Items Added After Preparation of the Agenda
1. Education and Examination Matters
 2. Credentialing Matters

3. DLSC Matters
4. Monitoring Matters
5. Professional Assistance Procedure (PAP) Matters
6. Petitions for Summary Suspensions
7. Petitions for Designation of Hearing Examiner
8. Proposed Stipulations, Final Decisions and Orders
9. Proposed Interim Orders
10. Administrative Warnings
11. Review of Administrative Warnings
12. Proposed Final Decisions and Orders
13. Matters Relating to Costs/Orders Fixing Costs
14. Case Closings
15. Board Liaison Training
16. Petitions for Assessments and Evaluations
17. Petitions to Vacate Orders
18. Remedial Education Cases
19. Motions
20. Petitions for Re-Hearing
21. Appearances from Requests Received or Renewed

N. Consulting with Legal Counsel

RECONVENE TO OPEN SESSION IMMEDIATELY FOLLOWING CLOSED SESSION

O. Vote on Items Considered or Deliberated Upon in Closed Session if Voting is Appropriate

P. Open Session Items Noticed Above Not Completed in the Initial Open Session

Q. Examination Ratification – Discussion and Consideration

ADJOURNMENT

NEXT MEETING: TBD 2027

 MEETINGS AND HEARINGS ARE OPEN TO THE PUBLIC, AND MAY BE CANCELLED WITHOUT NOTICE. Times listed for meeting items are approximate and depend on the length of discussion and voting. All meetings are held virtually unless otherwise indicated. In-person meetings are typically conducted at 4822 Madison Yards Way, Madison, Wisconsin, unless an alternative location is listed on the meeting notice. In order to confirm a meeting or to request a complete copy of the board's agenda, please visit the Department website at <https://dsps.wi.gov>. The board may also consider materials or items filed after the transmission of this notice. Times listed for the commencement of any agenda item may be changed by the board for the convenience of the parties. The person credentialed by the board has the right to demand that the meeting at which final action may be taken against the credential be held in open session. Requests for interpreters for the hard of hearing, or other accommodations, are considered upon request by contacting the Affirmative Action Officer or reach the Meeting Staff by calling 608-267-7213.

**VIRTUAL/TELECONFERENCE
HEARING AND SPEECH EXAMINING BOARD
MEETING MINUTES
JULY 9, 2026**

PRESENT: Todd Beyer, Michael Harris, Catherine Kanter, Amy Kroll, Jerry Lapidakis
(*arrived at 9:49 a.m.*), Kathleen Pazak, David Seligman, Justen Willemon, Casey
Wolter

STAFF: Tom Ryan, Executive Director; Jameson Whitney, Legal Counsel; Jacob Pelegrin,
Administrative Rule Coordinator; Tracy Drinkwater, Board Administration
Specialist; and other Department Staff

CALL TO ORDER

Justen Willemon, Chairperson, called the meeting to order at 9:30 a.m. A quorum was confirmed with eight (8) members present.

ADOPTION OF AGENDA

MOTION: Michael Harris moved, seconded by Kathleen Pazak, to adopt the Agenda as published. Motion carried unanimously.

APPROVAL OF MINUTES OF JUNE 3, 2026

MOTION: Catherine Kanter moved, seconded by Michael Harris, to approve the Minutes of June 3, 2026, as published. Motion carried unanimously.

ADMINISTRATIVE RULE MATTERS

Jerry Lapidakis arrived at 9:49 a.m.

Preliminary Rule Draft: HAS 6, Relating to Audiologist Practical Examination

MOTION: Amy Kroll moved, seconded by Kathleen Pazak, to authorize the Chair or Vice Chair to approve the preliminary rule draft for rule HAS 6 relating to audiologist practical examination for posting for Economic Impact Analysis comments and submittal to the Clearinghouse. Motion carried unanimously.

Possible Rule Project: HAS 8, Relating to Continuing Education Approval Process

MOTION: Kathleen Pazak moved, seconded by Justen Willemon, to request DSPS staff draft a scope statement on HAS 8 relating to continuing education approval process. Motion carried unanimously.

CLOSED SESSION

MOTION: Todd Beyer moved, seconded by Justen Willemon, to convene to closed session to deliberate on cases following hearing (s. 19.85(1)(a), Stats.; consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigation with administrative warning (s. 19.85(1)(b), Stats. and 440.205, Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and, to confer with legal counsel (s. 19.85(1)(g), Stats.). Justen Willemon, Chairperson, read the motion. The vote of each member was ascertained by voice vote. Roll Call Vote: Todd Beyer-yes; Michael Harris-yes; Catherine Kanter-yes; Amy Kroll-yes; Jerry Lapidakis-yes; Kathleen Pazak-yes; David Seligman-yes; Justen Willemon-yes and Casey Wolter-yes. Motion carried unanimously.

The Board convened to Closed Session at 10:18 a.m.

PETITION FOR LICENSE RENEWAL REINSTATEMENT – H.K.

H.K. – Speech-Language Pathologist (IA-915297)

Application Review

MOTION: Todd Beyer moved, seconded by Kathleen Pazak, to issue a three-option letter for application (IA-915297). Motion carried unanimously.

RECONVENE TO OPEN SESSION

MOTION: Catherine Kanter moved, seconded by Justen Willemon, to reconvene to open session. Motion carried unanimously.

The Board reconvened into Open Session at 10:25 a.m.

VOTING ON ITEMS CONSIDERED OR DELIBERATED ON IN CLOSED SESSION

MOTION: Todd Beyer moved, seconded by Michael Harris, to affirm all motions made and votes taken in Closed Session. Motion carried unanimously.

(Be advised that any recusals or abstentions reflected in the Closed Session motions stand for the purposes of the affirmation vote.)

DELEGATION AND RATIFICATION OF EXAMINATIONS, LICENSES AND CERTIFICATES

MOTION: Kathleen Pazak moved, seconded by Catherine Kanter, to delegate ratification of examination results to DSPS staff and to delegate and ratify all licenses and certificates as issued. Motion carried unanimously.

ADJOURNMENT

MOTION: Catherine Kanter moved, seconded by Michael Harris, to adjourn the meeting. Motion carried unanimously.

The meeting adjourned at 10:28 a.m.

**State of Wisconsin
Department of Safety & Professional Services**

AGENDA REQUEST FORM

1) Name and title of person submitting the request: Jake Pelegrin Administrative Rules Coordinator		2) Date when request submitted: 9/18/26 Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting											
3) Name of Board, Committee, Council, Sections: Hearing and Speech Examining Board													
4) Meeting Date: 10/1/26	5) Attachments: ☒ Yes ☐ No	6) How should the item be titled on the agenda page? 9:30am Public Hearing on rule HAS 6 relating to Audiologist Practical Examination 9:30am Public Hearing on rule HAS 1 and 6 to 8 relating to Renewal and Reinstatement											
7) Place Item in: ☒ Open Session ☐ Closed Session	8) Is an appearance before the Board being scheduled? <i>(If yes, please complete Appearance Request for Non-DSPS Staff)</i> ☐ Yes ☒ No		9) Name of Case Advisor(s), if required: N/A										
10) Describe the issue and action that should be addressed: Attachments: -Notices of public hearings for both rules													
<table style="width: 100%; border: none;"> <tr> <td style="width: 40%; border: none;">11)</td> <td style="width: 60%; border: none; text-align: right;">Authorization</td> </tr> <tr> <td style="border: none;"><i>Jake Pelegrin</i></td> <td style="border: none; text-align: right;">9/18/26</td> </tr> </table> <table style="width: 100%; border: none;"> <tr> <td style="width: 70%; border: none;">Signature of person making this request</td> <td style="width: 30%; border: none; text-align: right;">Date</td> </tr> </table> <table style="width: 100%; border: none;"> <tr> <td style="width: 70%; border: none;">Supervisor (if required)</td> <td style="width: 30%; border: none; text-align: right;">Date</td> </tr> </table> <table style="width: 100%; border: none;"> <tr> <td style="width: 70%; border: none;">Executive Director signature (indicates approval to add post agenda deadline item to agenda)</td> <td style="width: 30%; border: none; text-align: right;">Date</td> </tr> </table>				11)	Authorization	<i>Jake Pelegrin</i>	9/18/26	Signature of person making this request	Date	Supervisor (if required)	Date	Executive Director signature (indicates approval to add post agenda deadline item to agenda)	Date
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Directions for including supporting documents: 1. This form should be attached to any documents submitted to the agenda. 2. Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director. 3. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a meeting.													

Notice of Public Hearing

The Hearing and Speech Examining Board announces that it will hold a public hearing on the rule revising HAS 6 relating to Audiologist Practical Examination, at the time and place shown below.

Hearing Information

Date: October 1, 2026

Time: 9:30 A.M.

Location: Information concerning the location of the hearing will be available at:

<https://dsps.wi.gov/Pages/BoardsCouncils/HearingSpeech/Meetings.aspx>

Appearances at the Hearing and Submittal of Written Comments

The rule may be reviewed and comments submitted at:

<http://docs.legis.wisconsin.gov/code/chr/hearings>.

Comments may also be submitted to Jake Pelegrin, Administrative Rules Coordinator, Department of Safety and Professional Services, Office of Chief Legal Counsel, P.O. Box 14497, Madison, WI 53708-0497, or by email to DSPSAdminRules@wisconsin.gov.

Comments must be received at or before the public hearing to be included in the record of rulemaking proceedings.

Initial Regulatory Flexibility Analysis

The proposed rule will not have an effect on small businesses, as defined under s. 227.114 (1).

Agency Small Business Regulatory Coordinator

The Department's Regulatory Review Coordinator may be contacted at

Jennifer.Garrett@wisconsin.gov or by calling (608) 266-2112.

Notice of Public Hearing

The Hearing and Speech Examining Board announces that it will hold a public hearing on the rule revising HAS 1 and 6 to 8 relating to Renewal and Reinstatement, at the time and place shown below.

Hearing Information

Date: October 1, 2026

Time: 9:30 A.M.

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Wisconsin Legislative Council

RULES CLEARINGHOUSE

Scott Grosz
Clearinghouse Director

Margit Kelley
Clearinghouse Assistant Director

Anne Sappenfield
Legislative Council Director

CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE **26-047**

AN ORDER to create HAS 6.045, relating to audiologist practical examination.

Submitted by **HEARING AND SPEECH EXAMINING BOARD**

08-26-2026 RECEIVED BY LEGISLATIVE COUNCIL.

09-08-2026 REPORT SENT TO AGENCY.

SG:SM

LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

1. STATUTORY AUTHORITY [s. 227.15 (2) (a)]

Comment Attached YES ☐ NO ☒

2. FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)]

Comment Attached YES ☐ NO ☒

3. CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)]

Comment Attached YES ☒ NO ☐

4. ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS
[s. 227.15 (2) (e)]

Comment Attached YES ☒ NO ☐

5. CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)]

Comment Attached YES ☒ NO ☐

6. POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL
REGULATIONS [s. 227.15 (2) (g)]

Comment Attached YES ☐ NO ☒

7. COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]

Comment Attached YES ☐ NO ☒

CLEARINGHOUSE RULE 26-047

Comments

[NOTE: All citations to “Manual” in the comments below are to the Administrative Rules Procedures Manual, prepared by the Legislative Council Staff and the Legislative Reference Bureau, dated November 2020.]

3. Conflict With or Duplication of Existing Rules

Will the proposed rule create confusion with respect to an application for licensure as a speech-language pathologist under s. HAS 6.03 or with respect to other provisions of s. HAS 6.04? Specifically, s. HAS 6.03 recognizes similar substantial equivalency determinations for this license as compared to audiologist licensure under s. HAS 6.04 and proposed s. HAS 6.045. Similarly, s. HAS 6.04 (5) and (6) also recognizes other substantial equivalency determinations related to audiologist licensure. Why is the determination under s. HAS 6.04 (8) the only one that requires a specific rule on the process for determination of substantial equivalency?

To the first sentence, I don't think it's likely that it will create confusion with the applications for other professions or other application materials.

To the last sentence, that is a good question that they ask. I think the answer is that the board gets a significant number of questions and confusion on this issue for audiologist licensure specifically. I think this is because current practice is that many/most audiologist license applicants can waive the exam because the education is considered substantially equivalent to taking the exam. The board decided it's important to have a rule describing the process to apply with this, because many/most applicants will do it.

4. Adequacy of References to Related Statutes, Rules and Forms

a. Based on the rule text, it appears the waiver is intended to be a form, separate from the application form. Should s. HAS 6.04 (1) and (Note) be revised to reference the waiver?

See my question/comments underneath the rule text: from what I remember, I don't think the board wanted to create a separate form. I'm not sure exactly how the board wants this process to work in LicenseE – we can discuss.

It might be good to change the rule text to clarify that additional materials don't need to be submitted.

b. Generally, it is not clear why the proposed rule is necessary, as s. HAS 6.04 (8) already states that an applicant may provide evidence either that the applicant has passed the practical examination or that the applicant has completed education or training that the board may determine is substantially equivalent to the completion of the examination. However, if the board believes that the current iteration of s. HAS 6.04 (8) creates confusion among applicants, consider modifying s. HAS 6.04 (8) into subunits that make clear an applicant may satisfy sub. (8) in one of two ways. Alternatively, if the examining board insists on creating a separate rule section, modify s. HAS 6.04 (intro.) or (8) to cross-reference the proposed new material.

This is a good question that they ask – I think the answer is that the board thought it necessary to create a separate rule section, in addition to s. HAS 6.04 (8), to emphasize the ability to get a waiver.

In general, the Clearinghouse is relatively strict about not having duplicative language in different places in code. However, if the board thinks it is necessary to create the separate HAS 6.045, this is fine. The board can discuss.

If the HAS 6.045 is kept, it might be good to amend s. HAS 6.04 (8) to say “a waiver can be requested, as described in s. HAS 6.045”.

c. No matter how the board addresses the comment above, ensure that the statutory standard created under s. 459.26 (2) (c), Stats., that the examining board may waive the practical examination requirement if it determines an applicant “has completed education or training that is substantially equivalent to completing the examination” is included in the text of the rule. That standard is already accurately described in s. HAS 6.04 (8), but is not mentioned in proposed s. HAS 6.045.

Agreed – I added a sentence into the rule text to restate the standard for receiving a waiver.

5. Clarity, Grammar, Punctuation and Use of Plain Language

If retained notwithstanding the above comments, the last clause of proposed s. HAS 6.045 should be modified to specify that the requirement of “providing evidence of” completion of the practical examination under s. HAS 6.04 (8) is not required when a waiver is submitted on the basis that an applicant has completed education or training that is substantially equivalent to completing the examination.

Agreed – I simply added “evidence of” into the last sentence of the rule text.

STATE OF WISCONSIN
HEARING AND SPEECH EXAMINING BOARD

IN THE MATTER OF RULEMAKING	:	PROPOSED ORDER OF THE
PROCEEDINGS BEFORE THE	:	HEARING AND SPEECH
HEARING AND SPEECH	:	EXAMINING BOARD
EXAMINING BOARD	:	ADOPTING RULES
	:	(CLEARINGHOUSE RULE 26-047)

PROPOSED ORDER

A proposed order of the Hearing and Speech Examining Board to *create* HAS 6.045, relating to Audiologist Practical Examination.

Analysis prepared by the Department of Safety and Professional Services.

ANALYSIS

Statutes interpreted: Sections 459.12 (1) and 459.26 (2) (c), Stats.

Statutory authority: Sections 15.08 (5) (b) and 459.12 (1), Stats.

Explanation of agency authority:

Section 15.08 (5) (b), Stats.: “Each examining board shall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains, and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession.”

Section 459.12 (1), Stats.: “The examining board may make rules not inconsistent with the laws of this state which are necessary to carry out the intent of this chapter.”

Related statute or rule: None.

Plain language analysis:

The objective of this rule is to review the practical examination requirement for audiologists and make updates to align with current practice in the profession. For initial licensure of audiologists, the practical examination is required under section 459.26 (2) (b), Wis. Stats., but a waiver of the exam is allowed if the applicant has completed education or training that is substantially equivalent to completing the examination. Section 459.26 (2) (c), Wis. Stats., and section HAS 6.04 (8), Wis. Admin. Code, describe the requirements for a waiver. The proposed rule further clarifies that the waiver is allowed and outlines what is required for a waiver request.

Summary of, and comparison with, existing or proposed federal regulation: None.

Summary of public comments received on statement of scope and a description of how and to what extent those comments and feedback were taken into account in drafting the proposed rule:

The Hearing and Speech Examining Board held a Preliminary Hearing on Statement of Scope 054-25 on October 8, 2025, at 9:00am. The following people either testified at the hearing or submitted written comments:

- Timothy Bonson
- Katie Armatoski, AuD, Ascending Audiologists, LLC
- Christine Otte, AuD, CESA6
- Veronica Heide, AuD, Audible Difference, LLC
- Rachel Lee, AuD, University of Wisconsin-Madison

The Hearing and Speech Examining Board summarizes the comments received either by hearing testimony or written submission as follows:

- Timothy Bonson supports establishing a new practical examination for audiologist licensure in Wisconsin.
- Katie Armatoski supports removing the practical examination for licensed audiologists who have already completed the relevant coursework in their audiologist programs.
- Christine Otte supports removing the practical examination for audiologists since it is outdated and audiologists now graduate with more training than what the test requires.
- Veronica Heide supports a waiver of the practical examination for audiologists.
- Rachel Lee supports the Board establishing requirements for an equivalency waiver of the practical examination under HAS 6.04 (8).

The Hearing and Speech Examining Board did not make any changes to Scope Statement 054-25 based on public comments.

Comparison with rules in adjacent states:

Illinois: In the Illinois Compiled Statutes 225 Chapter 110, the Illinois Speech-Language Pathology and Audiology Practice Act outlines the requirements for licensure, continuing education, renewal, and discipline of Licensed Audiologists and Licensed Speech-Language Pathologists, among other requirements. An applicant for Audiologist licensure in Illinois is not required to complete a separate practical examination in addition to the PRAXIS. [225 Illinois Compiled Statutes 110 Section 8].

Iowa: Chapter 154F of the Iowa Code outlines the requirements for the licensure and examination for Audiologists and Speech-Language Pathologists [Iowa Code Chapter 154F]. Chapters 740 through 744 of the Inspection and Appeals section of the Iowa Administrative Code include requirements for licensure, renewal, continuing education, and discipline of Audiologists and Speech-Language Pathologists. An applicant for Audiologist licensure in Iowa is not required to complete a separate practical

examination in addition to the PRAXIS [481 Iowa Administrative Code Chapter 740 Section 740.4].

Michigan: The Michigan Compiled Laws, Chapter 333, Act 368, Article 15, Part 168, includes the requirements for licensure as an Audiologist, as well as requirements for the Michigan Board of Audiology. An applicant for Audiologist licensure in Michigan is not required to take a practical examination in addition to the PRAXIS [Michigan Compiled Laws Sections 333.16801 to 333.16811].

Minnesota: The Minnesota Statutes Chapter 148 includes requirements for speech-language pathology, audiology, as well as the practice of hearing aid dispensing. The practice of hearing aid dispensing includes making ear mold impressions, prescribing a hearing aid, testing human hearing and helping a customer select a prescription hearing aid. An applicant for Audiologist licensure in Minnesota is required to complete “practical tests of proficiency” as outlined in Section 153.14 (2h) of the Minnesota Statutes [Minnesota Statutes Section 148.515].

Summary of factual data and analytical methodologies:

While promulgating this rule, the board reviewed Wisconsin Administrative Code Chapter HAS 6 and made updates accordingly.

Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The proposed rules were posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals. No comments were received.

Fiscal Estimate and Economic Impact Analysis:

The Fiscal Estimate and Economic Impact Analysis are attached.

Effect on small business:

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department’s Regulatory Review Coordinator may be contacted by email at Jennifer.Garrett@wisconsin.gov or phone at 608-266-2112.

Agency contact person:

Nilajah Hardin, Administrative Rules Coordinator, Department of Safety and Professional Services, Office of Chief Legal Counsel, P.O. Box 14997, Madison, Wisconsin 53708-0497; email at DSPSAdminRules@wisconsin.gov.

Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Nilajah Hardin, Administrative Rules Coordinator, Department of Safety and Professional Services, Office of Chief Legal Counsel, 4822 Madison Yards Way, P.O. Box 14997, Madison, WI 53708-0497, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received on or before the public hearing, scheduled for October 1, 2026, to be included in the record of rule-making proceedings.

TEXT OF RULE

SECTION 1. HAS 6.045 is created to read:

HAS 6.045 Requests for waiver of audiologist practical examination. An applicant for audiologist licensure may submit a request for waiver of the practical examination required under s. 459.26 (2) (b), Stats. The waiver is allowed if an applicant has completed education or training that is substantially equivalent to completing the examination. A request for a waiver shall be submitted to the board with a completed application under s. HAS 6.04, except for evidence of completion of the practical examination under s. HAS 6.04 (8).

Was it the board's intention that applicants would have to fill out a separate form to request a waiver? Or check a box in the application materials, or do anything differently?

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At the previous board meeting, it was mentioned that applicants are currently just submitting their application, except for evidence of completing the exam, and moving through the process. Is it the board's desire to keep the process that way?

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If yes, it might be helpful to clarify the above, if no additional materials need to be submitted. (Instead of saying "submit a request for a waiver").

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SECTION 2. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

(END OF TEXT OF RULE)



Wisconsin Legislative Council

RULES CLEARINGHOUSE

Scott Grosz
Clearinghouse Director

Margit Kelley
Clearinghouse Assistant Director

Anne Sappenfield
Legislative Council Director

CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE **26-046**

AN ORDER to repeal and recreate HAS 7.03 (3) (b), relating to renewal and reinstatement.

Submitted by **HEARING AND SPEECH EXAMINING BOARD**

08-26-2026 RECEIVED BY LEGISLATIVE COUNCIL.

09-14-2026 REPORT SENT TO AGENCY.

MSK:AG

LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

1. STATUTORY AUTHORITY [s. 227.15 (2) (a)]

Comment Attached

YES ☒

NO ☐

2. FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)]

Comment Attached

YES ☒

NO ☐

3. CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)]

Comment Attached

YES ☐

NO ☒

4. ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS
[s. 227.15 (2) (e)]

Comment Attached

YES ☒

NO ☐

5. CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)]

Comment Attached

YES ☐

NO ☒

6. POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL
REGULATIONS [s. 227.15 (2) (g)]

Comment Attached

YES ☐

NO ☒

7. COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]

Comment Attached

YES ☐

NO ☒



Wisconsin Legislative Council

RULES CLEARINGHOUSE

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CLEARINGHOUSE RULE 26-046

Comments

[NOTE: All citations to “Manual” in the comments below are to the Administrative Rules Procedures Manual, prepared by the Legislative Council Staff and the Legislative Reference Bureau, dated November 2020.]

1. Statutory Authority

a. The rule summary’s listing of statutes interpreted cites s. 459.12 (1), Stats.; however, this provision provides statutory authority to promulgate the proposed rule rather than a basis for interpretation. Under the rule summary’s listing of statutes interpreted, the board should instead consider citing the statutes that pertain to late renewal and licensure of hearing instrument specialists, speech-language pathologists, and audiologists that are interpreted in ch. HAS 7, including ss. 440.08 (3) (b), 459.02, 459.05, 459.095, and 459.24 (2) to (5m), Stats.

Agree

b. The rule summary’s listing of statutory authority should be revised to include s. 440.08 (3) (b), Stats.

Agree

2. Form, Style and Placement in Administrative Code

Consider whether an initial applicability clause would be appropriate for the proposed rule. [s. 1.03 (3), Manual.]

This comment is asking to consider if an initial applicability clause should be used – in other words, a delayed effective date for the rule. The rule would be published, but not go into effect until a delayed date of the board’s choosing. This is completely up to the board to decide if you think this is necessary.

They make this comment because it is a standard comment they make when a rule will change requirements in an application process. If people have submitted an application, and the rule goes into effect during their application’s review process, the application requirements will have changed.

For this particular rule, it is actually making the application requirements less burdensome (for renewals after 5 years of expiration). So a delayed effective date may not be needed for this rule. However, it is adding the continuing education requirement, which was ~~not~~

previously required for renewals after 5 years.

4. Adequacy of References to Related Statutes, Rules and Forms

In s. HAS 7.03 (3) (b), consider revising the cross-reference to more specifically cite to s. HAS 8.03 (1), rather than s. HAS 8.03 as a whole. The other subsections are not applicable for purposes of s. HAS 7.03 (3) (b).

Agree

STATE OF WISCONSIN
HEARING AND SPEECH EXAMINING BOARD

IN THE MATTER OF RULEMAKING	:	PROPOSED ORDER OF THE
PROCEEDINGS BEFORE THE	:	HEARING AND SPEECH
HEARING AND SPEECH	:	EXAMINING BOARD
EXAMINING BOARD	:	ADOPTING RULES
	:	(CLEARINGHOUSE RULE 26-046)

PROPOSED ORDER

A proposed order of the Hearing and Speech Examining Board to *repeal and recreate* HAS 7.03 (3) (b) relating to Renewal and Reinstatement.

Analysis prepared by the Department of Safety and Professional Services.

ANALYSIS

Statutes interpreted: Sections 440.08 (3) (b), 459.02, 459.05, 459.095, and 459.24 (2) to (5m), 459.12 (1), Stats.

Statutory authority: Sections 15.08 (5) (b), 440.08 (3) (b), and 459.12 (1), Stats.

Explanation of agency authority:

Section 15.08 (5) (b), Stats.: “Each examining board shall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains, and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession.”

Section 440.08 (3) (b), Stats.: “The department or the interested examining board or affiliated credentialing board, as appropriate, may promulgate rules requiring the holder of a credential who fails to renew the credential within 5 years after its renewal date to complete requirements in order to restore the credential, in addition to the applicable requirements for renewal established under chs. 440 to 480, that the department, examining board or affiliated credentialing board determines are necessary to protect the public health, safety or welfare. The rules may not require the holder to complete educational requirements or pass examinations that are more extensive than the educational or examination requirements that must be completed in order to obtain an initial credential from the department, the examining board or the affiliated credentialing board.”

Section 459.12 (1), Stats.: “The examining board may make rules not inconsistent with the laws of this state which are necessary to carry out the intent of this chapter.”

Related statute or rule: None.

Plain language analysis:

The objective of the proposed rule is to update license renewal requirements for hearing instrument specialist licenses, speech-language pathologist licenses, and audiologist licenses that have been expired for more than 5 years. Current requirements in paragraph HAS 7.03 (3) (b) state that to renew after 5 years of expiration, the applicant must hold a valid license in another state or pass the exam respective to their profession within the last 12 months. The proposed rule repeals and recreates this paragraph to state that in addition to paying the appropriate fees, all the renewal applicant needs to do is complete continuing education consistent with section HAS 8.03.

Summary of, and comparison with, existing or proposed federal regulation: None.

Comparison with rules in adjacent states:

Illinois: In the Illinois Compiled Statutes 225 Chapter 50, the Hearing Instrument Consumer Protection Act outlines the requirements for licensure, continuing education, and discipline of Hearing Instrument Dispensers, among other requirements [225 Illinois Compiled Statutes 50]. The related rules in the Illinois Administrative Code Title 77 Part 682 contain the requirements for applications, supervision of students, examinations, expiration of license, and renewal. For renewal of a Hearing Instrument Dispenser License that has been expired for more than 2 years, the individual shall pay the renewal fee, a late fee, and complete continuing education requirements. The individual may also be required to successfully complete the Illinois Hearing Instrument Dispenser examinations, if they have no evidence of practice in the previous two years [Illinois Administrative Code Title 77 Part 682 Section 682.250].

In the Illinois Compiled Statutes 2250 Chapter 110, the Illinois Speech-Language Pathology and Audiology Practice Act outlines the requirements for licensure, continuing education, renewal, and discipline of Licensed Audiologists and Licensed Speech-Language Pathologists, among other requirements. An individual with a license that has expired for 5 years or more may apply for reinstatement if they file proof of their fitness to have their license restored, including proof of practice in another jurisdiction and paying the restoration fee. An individual who has not maintained active practice in another jurisdiction shall complete an evaluation process determined by rule which may include evaluated clinical experience and an examination [225 Illinois Compiled Statutes 110]. The related administrative rules in the Illinois Administrative Code Title 68 Part 1465 include requirements for the restoration evaluation process. An individual who has an expired license for more than 5 years shall submit either evidence of active practice in another United States jurisdiction, an affidavit attesting to military service, or successful completion of the PRAXIS examination within one year prior to application for restoration. The individual shall also complete at least 20 hours of continuing education, pay the required restoration fee, and complete an interview before the Illinois Board [Illinois Administrative Code Title 68 Part 1465 Section 1465.80].

Iowa: Chapter 154A of the Iowa Code outlines the requirements for the licensure of Hearing Aid Specialists. Hearing Aid Specialists may perform hearing aid fitting which includes the sale of hearing aids and making earmold impressions as part of the fitting process [Iowa Code Chapter 154A]. Chapters 2060 through 2064 of the Iowa

Administrative Code further elaborate on the requirements for the practice of Hearing Aid Specialists including licensure, renewal, supervision, continuing education, and dispensing of hearing aids. An individual who has a license that has been inactive for more than 5 years shall complete a reactivation application, submit verification of their licenses from other jurisdictions, verification of 48 hours of continuing education within two years of application for reactivation [Iowa Administrative Code Chapter 2060 Section 2060.8 (2) b.].

Chapter 154F of the Iowa Code outlines the requirements for the licensure and examination for Audiologists and Speech-Language Pathologists [Iowa Code Chapter 154F]. Chapters 740 through 744 of the Iowa Administrative Code include requirements for licensure, renewal, continuing education, and discipline or Audiologists and Speech-Language Pathologists. An individual who has a license that has been inactive for more than 5 years shall complete a reactivation application, submit verification of their licenses from other jurisdictions, verification of 52 hours of continuing education within two years of application for reactivation, and verification of passing the PRAXIS examination within two years prior to application for reactivation [Iowa Administrative Code Chapter 740 Section 740.11 (2) b.].

Michigan: The Michigan Compiled Laws, Chapter 339, Act 299, Article 13, includes requirements for licensure and regulation of Hearing Aid Dealers and Salespersons, as well as the Board of hearing aid dealers. In Michigan, licensed Hearing Aid Dealers perform the practice of selling or fitting a hearing aid, which includes audiometric testing and making ear mold impressions [Michigan Compiled Laws Sections 339.1301 to 1309]. Additionally, a Hearing Aid Dealer who has an expired license for 3 years or more must meet the requirements for licensure established by the Michigan Department of Regulator Affairs, which may include passing an examination completing continuing education requirements, or meeting current education and training requirements [Michigan Compiled Laws Section 339.411] Other renewal requirements include that a Hearing Aid Dealer shall renew on a biennial basis [Michigan Administrative Rules R 339.1003].

The Michigan Compiled Laws, Chapter 333, Act 368, Article 15, Part 168, includes the requirements for licensure as an Audiologist, as well as requirements for the Michigan Borad of Audiology [Michigan Compiled Laws Sections 333.16801 to 333.16811]. The related administrative rules include additional licensure requirements, as well as requirements for limited licenses, examinations, education, license renewal, re-licensure and continuing education. An individual who has an Audiologist license that has been expired for more than 3 years may be relicensed if they submit an application, establishes good moral character, provides fingerprints and proof of either passing an examination required under R 338.7 during the 2 years immediately before application for re-licensure or proof that the individual has been licensed as an Audiologist in another jurisdiction [Michigan Administrative Rules R 338.9].

The Michigan Compiled Laws, Chapter 333, Act 368, Article 15, Part 176, includes the requirements for licensure as a Speech-Language Pathologist, as well as requirements

for the Michigan Board of Speech-Language Pathology [Michigan Compiled Laws Sections 333.17601 to 333.17613]. The related administrative rules include additional licensure requirements, as well as requirements for temporary licenses, examinations, education, license renewal, re-licensure and continuing education. An individual who has an Speech-Language Pathologist license that has been expired for more than 3 years may be relicensed if they submit an application, establishes good moral character, provides fingerprints and proof of either passing an examination required under R 338.605 during the 2 years immediately before application for re-licensure, a current Certificate of Clinical Competence in Speech-Language Pathology (CCC-SLP) from the Council for Clinical Certification in Audiology or Speech-Language Pathology (CFCC), or proof that the individual has been licensed as an Speech-Language Pathologist in another jurisdiction [Michigan Administrative Rules R 338.621].

Minnesota: The Minnesota Statutes Chapter 148 includes requirements for speech-language pathology, audiology, as well as the practice of hearing aid dispensing. The practice of hearing aid dispensing includes making ear mold impressions, prescribing a hearing aid, testing human hearing and helping a customer select a prescription hearing aid. An individual who has an Audiologist or Speech-Language Pathologist license that has lapsed, must either apply for renewal and document compliance with continuing education requirements, or fulfill the requirements for licensure by reciprocity in section 148.517, or have a current unrestricted credential from the Professional Education Licensing and Standards Board, or submit verified completion of 160 hours of supervised practice under a temporary license, or provide documentation of a passing score on the examination described in section 148.515 [Minnesota Statutes Section 148.518].

Summary of factual data and analytical methodologies:

While promulgating this rule, the board reviewed Wisconsin Administrative Code Chapters HAS 1, 6, 7, and 8 and made updates accordingly.

Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The proposed rules were posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals. No comments were received.

Fiscal Estimate and Economic Impact Analysis:

The Fiscal Estimate and Economic Impact Analysis are attached.

Effect on small business:

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The department's Regulatory Review Coordinator may be contacted by email at Jennifer.Garrett@wisconsin.gov or phone at 608-266-2112.

Agency contact person:

Nilajah Hardin, Administrative Rules Coordinator, Department of Safety and Professional Services, Office of Chief Legal Counsel, P.O. Box 14997, Madison, Wisconsin 53708-0497; email at DSPSAdminRules@wisconsin.gov.

Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Nilajah Hardin, Administrative Rules Coordinator, Department of Safety and Professional Services, Office of Chief Legal Counsel, 4822 Madison Yards Way, P.O. Box 14997, Madison, WI 53708-0497, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received on or before the public hearing, scheduled for October 1, 2026, to be included in the record of rule-making proceedings.

TEXT OF RULE

SECTION 1. HAS 7.03 (3) (b) is repealed and recreated to read:

HAS 7.03 (3) (b) Certification of the continuing education required under s. HAS 8.03 (1).

SECTION 2. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

(END OF TEXT OF RULE)

STATEMENT OF SCOPE

HEARING AND SPEECH EXAMINING BOARD

Rule No.: HAS 8

Relating to: Continuing Education

Rule Type: Permanent

1. Finding/nature of emergency (Emergency Rule only): N/A

2. Detailed description of the objective of the proposed rule:

The objective of the proposed rule is to review continuing education requirements and determine if they need updates or clarification to ensure that appropriate coursework and programs are allowed to count as continuing education. The board will review the continuing education requirements on these topics and may also consider other changes deemed necessary.

3. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives:

Wisconsin Administrative Code chapter HAS 8 contains requirements for continuing education for licensed hearing instrument specialists, audiologists, and speech-language pathologists. 20 continuing education hours are required each biennium. The subject matter of the programs or courses must pertain to hearing instruments, audiology, or speech-language pathology. The board would like to review the requirements for allowed content of continuing education and allowed providers of continuing education. Updates or clarification may be needed to ensure that appropriate coursework and programs are allowed to count as continuing education, and that it comes from appropriate providers. The board will review the continuing education requirements on these topics, consider making changes on these topics, and may also consider other changes deemed necessary.

The alternative to starting this rule project is that current continuing education requirements will continue to apply.

4. Detailed explanation of statutory authority for the rule (including the statutory citation and language):

Section 15.08 (5) (b), Stats., provides that an examining board “[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains, and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession.”

Section 227.11 (2) (a), Stats., provides that “[e]ach agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, but a rule is not valid if the rule exceeds the bounds of correct interpretation.”

Section 459.12 (1), Stats.: “[t]he examining board may make rules not inconsistent with the laws of this state which are necessary to carry out the intent of this chapter.”

5. Estimate of amount of time that state employees will spend developing the rule and of other resources necessary to develop the rule:

80 hours

6. List with description of all entities that may be affected by the proposed rule:

Licensed hearing instrument specialists, audiologists, and speech-language pathologists.

7. Summary and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:

None.

8. Anticipated economic impact of implementing the rule (note if the rule is likely to have a significant economic impact on small businesses):

The proposed rule will have minimal to no economic impact on small businesses and the state’s economy as a whole.

Contact Person: Jake Pelegrin, Administrative Rules Coordinator,
DSPSAdminRules@wisconsin.gov.

Approved for publication:

Approved for implementation:

Authorized Signature

Authorized Signature

Date Submitted

Date Submitted