

Phone: 608-266-2112 Web: http://dsps.wi.gov Email: dsps@wisconsin.gov

Tony Evers, Governor Dawn B. Crim, Secretary

TELECONFERENCE/VIRTUAL COSMETOLOGY EXAMINING BOARD Virtual, 4822 Madison Yards Way, Madison Contact: Christian Albouras (608) 266-2112 August 17, 2020

The following agenda describes the issues that the Board plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the meeting minutes for a record of the actions of the Board.

AGENDA

9:30 AM

OPEN SESSION – CALL TO ORDER – ROLL CALL

- A. Adoption of Agenda (1-3)
- B. Approval of Minutes of June 15, 2020 (4-6)
- C. Introductions, Announcements and Recognition
 - 1) Charity Faith Fazel, Cosmetologist Member (Nominated, Will Replace: McNally) 7/1/2024
- D. Conflicts of Interest

E. Administrative Matters – Discussion and Consideration

- 1) Department, Staff, and Board Updates
- 2) Delegation of Authorities (7)
- 3) Board Members Term Expiration Dates
- F. 9:30 A.M. PUBLIC HEARING: Clearinghouse Rule for COS 1 to 11 Relating to Cosmetology Licensure and Practice Outside of an Establishment (8/21)
 - 1) Review and Respond to Public Hearing Comments and Clearinghouse Report
- G. Legislative and Policy Matters Discussion and Consideration

H. Administrative Rule Matters – Discussion and Consideration (22)

- 1) Cos 1 to 11, Relating to Cosmetology Licensure and Practice Outside of a Licensed Establishment
- Discussion of a Scope Statement for a Possible Rule Project Relating to Scope of Practice, Mobile Establishment Licensure, and Distance Learning (23-24)
- 3) Pending and Possible Rulemaking Projects

I. COVID-19 – Discussion and Consideration

- J. Deliberation on Items Added After Preparation of Agenda
 - 1) Introductions, Announcements and Recognition

- 2) Election of Officers, Appointment of Liaison(s), Delegation of Authorities
- 3) Administrative Matters
- 4) Education and Examination Matters
- 5) Credentialing Matters
- 6) Practice Matters
- 7) Legislative and Policy Matters
- 8) Administrative Rule Matters
- 9) Liaison Reports
- 10) Board Liaison Training and Appointment of Mentors
- 11) Informational Items
- 12) Division of Legal Services and Compliance (DLSC) Matters
- 13) Presentations of Petitions for Summary Suspension
- 14) Petitions for Designation of Hearing Examiner
- 15) Presentation of Stipulations, Final Decisions and Orders
- 16) Presentation of Stipulations and Interim Orders
- 17) Presentation of Proposed Final Decision and Orders
- 18) Presentation of Interim Orders
- 19) Petitions for Re-Hearing
- 20) Petitions for Assessments
- 21) Petitions to Vacate Orders
- 22) Requests for Disciplinary Proceeding Presentations
- 23) Motions
- 24) Petitions
- 25) Appearances from Requests Received or Renewed
- 26) Speaking Engagement(s), Travel, or Public Relation Request(s)
- K. Public Comments

CONVENE TO CLOSED SESSION to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85 (1)(b), and 440.205, Stats.); to consider individual histories or disciplinary data (s. 19.85 (1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.).

- L. Deliberation on Division of Legal Services and Compliance (DLSC) Matters
 - 1) Case Closings
 - a) 18 BAC 016 F.N.S. (25-32)
 - b) 18 BAC 017 F.N.S.S. (33-40)
 - c) 20 BAC 009 M.C.X. (41-44)
- M. Deliberation of Items Added After Preparation of the Agenda
 - 1) Education and Examination Matters
 - 2) Credentialing Matters
 - 3) DLSC Matters
 - 4) Monitoring Matters
 - 5) Professional Assistance Procedure (PAP) Matters
 - 6) Petitions for Summary Suspension
 - 7) Petitions for Designation of Hearing Examiner
 - 8) Proposed Stipulations, Final Decision(s) and Order(s)
 - 9) Proposed Interim Orders
 - 10) Administrative Warnings
 - 11) Review of Administrative Warnings
 - 12) Proposed Final Decisions and Orders

- 13) Orders Fixing Costs/Matters Related to Costs
- 14) Case Closings
- 15) Board Liaison Training
- 16) Petitions for Assessments and Evaluations
- 17) Petitions to Vacate Orders
- 18) Remedial Education Cases
- 19) Motions
- 20) Petitions for Re-hearings
- 21) Appearances from Requests Received or Renewed
- N. Consulting with Legal Counsel

RECONVENE TO OPEN SESSION IMMEDIATELY FOLLOWING CLOSED SESSION

- O. Vote on Items Considered or Deliberated Upon in Closed Session, if Voting is Appropriate
- P. Open Session Items Noticed Above Not Completed in the Initial Open Session

ADJOURNMENT

NEXT MEETING: NOVEMBER 2, 2020

MEETINGS AND HEARINGS ARE OPEN TO THE PUBLIC, AND MAY BE CANCELLED WITHOUT NOTICE.

Times listed for meeting items are approximate and depend on the length of discussion and voting. All meetings are held at 4822 Madison Yards Way, Madison, Wisconsin, unless otherwise noted. In order to confirm a meeting or to request a complete copy of the board's agenda, please call the listed contact person. The board may also consider materials or items filed after the transmission of this notice. Times listed for the commencement of disciplinary hearings may be changed by the examiner for the convenience of the parties. Interpreters for the hearing impaired provided upon request by contacting the Affirmative Action Officer, 608-266-2112, or the Meetings Staff at 608-266-5439.

TELECONFERENCE/VIRTUAL COSMETOLOGY EXAMINING BOARD MEETING MINUTES JUNE 15, 2020

- **PRESENT:** Kayla Cwojdinski, Ann Hoeppner, Megan Jackson, Kristin Lee, Vicky McNally, Daisy Quintal
- **EXCUSED:** Georgiana Halverson
- **STAFF:** Christian Albouras, Executive Director; Jameson Whitney, Legal Counsel; Jon Derenne, Rules Coordinator; Megan Glaeser, Bureau Assistant; and other Department staff.

CALL TO ORDER

Vicky McNally, Chair, called the meeting to order at 9:37 a.m. A quorum of six (6) members was confirmed.

ADOPTION OF AGENDA

MOTION: Ann Hoeppner moved, seconded by Megan Jackson, to adopt the agenda as published. Motion carried unanimously.

APPROVAL OF MINUTES OF MAY 22, 2020

MOTION: Ann Hoeppner moved, seconded by Kayla Cwojdinski, to approve the minutes of May 22, 2020 as published. Motion carried unanimously.

ADMINISTRATIVE RULE MATTERS

<u>Cos 1 to 11 Relating to Cosmetology Licensure and Practice Outside of a Licensed</u> <u>Establishment (2017 Wisconsin Acts 81 and 82)</u>

MOTION: Megan Jackson moved, seconded by Daisy Quintal, to authorize the Chairperson to approve the preliminary rule draft of Cos 1 to 11, relating to cosmetology licensure and practice outside of a licensed establishment, for posting of economic impact comments and submission to the Clearinghouse. Motion carried unanimously.

CLOSED SESSION

MOTION: Daisy Quintal moved, seconded by Ann Hoeppner, to convene to closed session to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85 (1)(b), Stats.); to consider closing disciplinary investigation with administrative warning (ss.19.85(1)(b), Stats. and 440.205, Stats.); to consider individual histories or disciplinary data (s. 19.85 (1)(f), Stats.); and, to confer with legal counsel (s.19.85(1)(g), Stats.). The Chair read the language of the motion. The vote of each member was ascertained by voice vote. Roll Call Vote: Kayla

Cwojdinski-yes; Ann Hoeppner-yes; Megan Jackson-yes; Kristin Lee-yes; Vicky McNally-yes; and Daisy Quintal-yes. Motion carried unanimously.

The Board convened into Closed Session at 11:46 a.m.

CREDENTIALING MATTERS

Predetermination CIB Review for Sarah Zakzesky

MOTION: Vicky McNally moved, seconded by Megan Jackson, to find that Sarah Zakzesky is not disqualified from licensure as a Cosmetologist based solely upon her criminal record. Motion carried unanimously.

DELIBERATION ON DIVISION OF LEGAL SERVICES AND COMPLIANCE (DLSC) MATTERS

Stipulations, Final Decisions and Orders

17 BAC 082 – Lich T. Tran, DJ Spa & Nails

MOTION: Kayla Cwojdzinski moved, seconded by Ann Hoeppner, to adopt the Findings of Fact, Conclusions of Law and Order in the matter of disciplinary proceedings against Lich T. Tran & DJ Spa & Nails, DLSC Case Number 17 BAC 082. Motion carried unanimously.

Case Closings

- **MOTION:** Ann Hoeppner moved, seconded by Vicky McNally, to close the following cases according to the recommendations by the Division of Legal Services and Compliance:
 - 1. 17 BAC 062 T.T.N., T.D., N.V., K.C., M.T. Prosecutorial Discretion (P1)
 - 2. 17 BAC 082 D.S.N. No Violation
 - 3. 18 BAC 020 A.D. Insufficient Evidence
 - 4. 18 BAC 032 D.M.P., C.C. Prosecutorial Discretion (P2)
 - 5. 18 BAC 039 E.N.S. Prosecutorial Discretion (P2)
 - 6. 18 BAC 059 A.N.N., G.N.S. Insufficient Evidence

Motion carried unanimously.

RECONVENE TO OPEN SESSION

MOTION: Vicky McNally moved, seconded by Megan Jackson, to reconvene into open session. Motion carried unanimously.

The Board reconvened into Open Session at 12:27 p.m.

VOTING ON ITEMS CONSIDERED OR DELIBERATED ON IN CLOSED SESSION

MOTION: Vicky McNally moved, seconded by Ann Hoeppner, to affirm all motions made and votes taken in closed session. Motion carried unanimously.

(Be advised that any recusals or abstentions reflected in the closed session motions stand for the purposes of the affirmation vote.)

ADJOURNMENT

MOTION: Megan Jackson moved, seconded by Ann Hoeppner, to adjourn the meeting. Motion carried unanimously.

The meeting adjourned at 12:33 p.m.

State of Wisconsin Department of Safety & Professional Services

		AGE			1	
1) Name and Title of Person Submitting the Request: Colin Kohrs, Paralegal on behalf of Sarah Norberg Division of Professional Credential Processing			t:	2) Date When Request Submitted: July 14, 2020 Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting		
3) Name of Board, Comr Cosmetology Examining E		ouncil, Sections:				
4) Meeting Date:	5) Attachments: 6) How			should the item be tit	tled on the agenda page?	
August 17, 2020				gation of Authority to DSPS for Conviction Reviews		
7) Place Item in: Open Session Closed Session		8) Is an appearance before the scheduled?		e the Board being	9) Name of Case Advisor(s), if required: n/a	
		☐ Yes (<u>Fill out Board Appearance Request</u>) ⊠ No		opearance Request)		
10) Describe the issue a	nd actior	that should be ad	dressed:			
The board members should consider a motion to authorize and delegate to DSPS Attorneys and paralegals to make decisions regarding conviction reviews approving credentials according to Wis. Stat. § 454.06(1)(b) and predeterminations pursuant to Wis. Stat. § 111.335(4)(f). All potential denials will be reviewed by the Credentialing Liaison.						
11) Candle			Authoriza	uon	7/14/20	
Signature of person mal	king this	request			Date	
Supervisor (if required)					Date	
Executive Director signa	ature (ind	icates approval to	add post	agenda deadline item	n to agenda) Date	
	attached e items n	to any documents a nust be authorized	by a Supe	ervisor and the Policy	y Development Executive Director. e to the Bureau Assistant prior to the start of a	

AGENDA REQUEST FORM

State of Wisconsin Department of Safety & Professional Services

1) Name and title of per	son submitting the request:	DATE	2) Date when reque	est submitted:
Jon Derenne, Administrative Rules Coordinator			August 5, 2020	
Son Derenne, Administrative Rules Coordinator			Items will be conside	ered late if submitted after 12:00 p.m. on the deadline
			date which is 8 busin	ness days before the meeting
	mittee, Council, Sections:			
Cosmetology Examinin	-	~		
4) Meeting Date:	5) Attachments:			itled on the agenda page?
August 17, 2020	 Yes No 1. Public Hearing on Clearinghouse Rule for Cos 1 to 11 relating to cosmetology licensure and practice outside of an establishment. 			
7) Place Item in:	8) Is an appearance before the Board being 9) Name of Case Advisor(s), if required:			9) Name of Case Advisor(s), if required:
Open Session	scheduled? (If ye Appearance Requ			
Closed Session				
	Yes			
10) Describe the issue (No INDEXTICATION IN A REAL INDEXTIL	droccod		
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	on Clearinghouse Rule for Co ew and consider public comn			logy licensure and practice outside of an
			non do the croaningh	
11)	Ą	Authoriza	tion	
Jon Derenne				August 5, 2020
Signature of person ma	king this request			Date
Supervisor (if required)				Date
Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date				
Directions for including supporting documents:				
1. This form should be attached to any documents submitted to the agenda.				
 Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a 				
meeting.				
meeting.	2	,	Chairperson signatur	e to the Dureau Assistant phon to the start of a
meeting.		,	Chairperson signatur	
meeting.			Chairperson signatur	

AGENDA REQUEST FORM

STATE OF WISCONSIN COSMETOLOGY EXAMINING BOARD

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IN THE MATTER OF RULE-MAKING **PROCEEDINGS BEFORE THE** COSMETOLOGY EXAMINING BOARD :

NOTICE OF TIME PERIOD FOR COMMENTS FOR THE ECONOMIC IMPACT ANALYSIS (CLEARINGHOUSE RULE TBD)

PROPOSED ORDER

An order of the Cosmetology Examining Board to amend Cos 2.03 (8) (intro.), 2.06 (5), 3.01 (1), 4.01 (1) and (3r), and 4.05 (1); to repeal and recreate Cos 2.045 and 8.02; and to create 2.046, 2.09, 4.04 (3), 4.045, 5.015, 8.005 (title), (intro.), (1), (2) and (3), and 8.01 (note); relating to cosmetology licensure and practice outside of a licensed establishment.

Analysis prepared by the Department of Safety and Professional Services.

ANALYSIS

Statutes interpreted: Subch. I of ch. 454, Stats.

Statutory authority: Sections 15.08 (5) (b), 227.11 (2) (a), and 454.08 (1) (ag), Stats.

Explanation of board authority:

Section 15.08 (5) (b), Stats., provides that an examining board, "shall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains. . ."

Section 227.11 (2) (a), Stats., states that an agency, "may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, but a rule is not valid if the rule exceeds the bounds of correct interpretation." This section allows an agency to promulgate administrative rules which interpret the statutes it enforces or administers if the proposed rule does not exceed proper interpretation of the statute.

Section 454.08 (1) (ag), Stats., provides that "[t]he examining board shall promulgate rules permitting the practice of electrology outside of a licensed establishment," and that, [t]he examining board shall promulgate rules permitting the use of a chemical process in the practice of cosmetology, aesthetics, or manicuring outside of a licensed establishment, except that the examining board may not promulgate any rule that restricts the use of a chemical process in cutting or styling hair in the practice of cosmetology or applying cosmetics, oils, lotions, clay, creams, antiseptics, powders, or tonics in the practice of aesthetics."

Related statute or rule: None.

Plain language analysis:

The Cosmetology Examining Board rules are revised as necessary to make the rules consistent with recent statutory changes, including to reflect that tanning, tattooing, and body piercing are now regulated by DSPS rather than DHS.

Additionally, the rules are revised to provide that although the board will no longer require continuing education for renewal of a license generally, it may require continuing education for a licensee as a part of a disciplinary process to ensure competency.

The required 4,000 hours of experience for applicants seeking a reciprocal credential is replaced with a one-hour course on Wisconsin statutes and administrative rules that apply to the applicant's practice. Additionally, a provision is added to reflect that service members, former service members, and their spouses may receive a reciprocal credential if they have a license in good standing in another jurisdiction that authorizes the professional practice authorized by the board credential the applicant is seeking and pay the required application fee.

The rule project also creates provisions to allow for the practice of cosmetology, aesthetics, and manicuring outside of a licensed establishment so long as the practitioner is employed at a licensed establishment, complies with professional practice and sanitary standards, displays their license to practice, and does not use a chemical process unless it is to style or cut hair, or apply cosmetics, oils, lotions, clay, creams, antiseptics, powders, or tonics in the practice of aesthetics. Electrologists may practice outside of an establishment so long as they comply with professional practice and sanitary standards.

Finally, the rule project updates the code to eliminate the cosmetologist, aesthetician, electrologist, and manicurist manager licenses.

Summary of, and comparison with, existing or proposed federal regulation:

There are no existing or proposed federal requirements.

Comparison with rules in adjacent states:

Illinois:

Illinois requires 14 hours of continuing education before renewing a cosmetology license and 10 hours to renew either a nail technician or an esthetician license (225 ILCS 410/3-7, 410/3A-6, and 410/3C-8). Illinois also offers separate cosmetology, nail technician, and esthetician instructor licenses (225 ILCS 410/3-4, 410/3A-3, and 410/3C-3).

Mobile establishments are permissible so long as the salon owner/operator registers with the state (225 ILCS 410/3D-5). It does not appear that a separate license is required to manage an establishment, however, if the owner is not a licensee they must employee a licensed practitioner to operate the establishment (225 ILCS 410/3D-5 (b)). Administrative rules do require practitioners to maintain supplies of disinfectants and other sanitary standards. There do not appear to be sanitary standards specific to mobile salons, nor a ban on the use of pumice, credo razors or chemical processes (68 Ill. Admin. Code § 1175.115).

Illinois state law does have a process allowing for expedited issuance of reciprocal credentials for active service members, their spouses, and those who were discharged from the service

within the last two years. An applicant must show that they have a credential in good standing in another jurisdiction that is substantially equivalent to the Illinois credential sought, and must submit all required fees and application documents. The credential must be issued within 60 days of receipt of a completed application (20 ILCS 5/5-715). These requirements are essentially identical to the regular Illinois reciprocity application requirements found in the administrative rules, except a typical application is not expedited (68 IL. Admin. Code \$1175.420).

Iowa: Iowa does not allow the practice of any of the professions regulated by the cosmetology board outside of a licensed salon or school, unless the client's physical or mental disability prevents the client from seeking services at a salon or school (IA Admin Code § 65.2 (33)). Professions regulated by the cosmetology board are required to complete 6 hours of continuing education each biennium (IA Admin Code § 64.2(2)). Iowa does prohibit the use of certain products or techniques, including but not limited to the use of animals or substances banned or determined to be hazardous by the FDA, however it does not specifically ban the use of pumice or credo razors (IA Admin Code § 63.18). Iowa law does require cosmetology arts instructors to be licensed both as practitioners and as instructors (IA Stats. §157.8 (3) (c)). Iowa does not appear to require an establishment manager license to manage an establishment.

Reciprocal licenses may be granted by the board if the applicant has held their license in another state for at least 12 of the last 24 months, pays the required licensure fee, and passes either a state or national exam depending on when the individual completed cosmetology school (IA Admin Code § 60.7). Iowa requires the board to expedite reciprocal license applications for veterans as defined under Iowa law, as long as the board determines the individual is licensed in another jurisdiction and the requirements to obtain that license are substantially equivalent to the requirements to obtain the license in Iowa. If the requirements are not substantially equivalent, the applicant may receive a provisional license to allow practice while meeting remaining requirements for equivalency (IA Stats. § 272C.4 (12)).

Michigan: The state of Michigan requires 1,500 hours of training and a two-year apprenticeship for a cosmetology license with an additional 500 hours for an instructor license. Fewer training hours are required for estheticians, electrologists, and nail technicians (MI Admin. Code R338.2163c.). Michigan does not require continuing education for license renewal. Michigan does appear to allow the use of pumice stones, so long as they are used only on one client and discarded (MI Admin. Code R 338.2179c (c)). The practice of cosmetology board licensed professions outside of an establishment is prohibited unless it is performed on-site for a participant in an event, or is done in a nursing home, old-age home, adult foster care facility, or a hospital (MI Stats. § 339.1217). Michigan statute does require the cosmetology board to promulgate rules for mobile salons, however these do not appear to be in effect at this time.

Michigan law requires the board to issue a reciprocal credential if the applicant is at least 17, is of good moral character, has a license in good standing in another jurisdiction, and the requirements to obtain the license in the other jurisdiction are substantially equal to Michigan requirements (MI Stats. § 339.1211). Michigan law does allow for a temporary credential to be issued to active duty military and spouses if they hold a credential in good standing that allows for the practice of the profession they are seeking licensure for. This temporary

credential is good for at least 6 months and can be extended if the person needs more time to meet licensing requirements (MI Stats. § 339.213).

Minnesota: Minnesota requires eight hours of continuing education in the three years prior to renewing a license, and must include one hour in state statutes and administrative rules relevant to their practice, three hours in OSHA standards applicable to cosmetology, and four hours combined in any of product chemistry and chemical interaction, proper use and maintenance of machines and instruments, business management, professional ethics, human relations, or techniques relevant to the type of license held (MN Stats. § 155A.271 (1)). Minnesota does not appear to have a special license for cosmetology school instructors.

Minnesota provides temporary certification for the practice of cosmetology for service members, their spouses, and service members discharged within the last two years. Applicants must show documentation of service member, discharged service member, or spouse of a service member or former service member status, evidence of licensure as a cosmetologist, esthetician, advanced practice esthetician, nail technician, eyelash technician, salon manager, school manager, or instructor in another state, and payment of application fees (MN Admin. Code § 2105.0184).

Generally, to obtain a permanent reciprocal license in Minnesota an applicant must show that they are at least 17 years old, have experience of 1,550 hours for a cosmetologist, 600 hours for an esthetician, 350 hours for a nail technician, and 38 hours for an eyelash technician. The applicant must present a certification from their state examining board confirming licensure that is no more than 90 days old, evidence of passage of board approved practical and theory examinations, evidence of passage of a Minnesota specific statutes and rules examination within the last year, and payment of all required fees (MN Admin. Code § 2105.0183).

A salon must employ a licensed salon manager. Practice is allowed outside of a licensed salon if the practitioner has obtained a "homebound" or "special services" license under MN Admin. Code § 2105.0410 (3). Mobile salons are licensed, and must meet the same facility, safety, infection control, and scope of services requirements as typical licensed establishments (MN Admin. Code § 2105.0395).

Summary of factual data and analytical methodologies:

The Cosmetology Examining Board developed the proposed order after a careful review of the statutory changes and requirements.

Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

This rule was posted on the department's website for public comment on the economic impact of the proposed rule, including how this proposed rule may affect businesses, local government units, and individuals, for a period of 14 days. No comments were received.

Fiscal Estimate and Economic Impact Analysis:

Attached.

Effect on small business:

None.

Agency contact person:

Jon Derenne, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, 4822 Madison Yards Way, P.O. Box 8366, Madison, Wisconsin 53708; telephone 608-266-0955; email at DSPSAdminRules@wisconsin.gov.

Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Jon Derenne, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, 4822 Madison Yards Way, P.O. Box 8366, Madison, WI 53708-8366, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received on or before the public hearing to be held at 9:30 AM on August 17, 2020 to be included in the record of rule-making proceedings.

TEXT OF RULE

SECTION 1. Cos. 2.03 (8) (intro.) is amended to read:

Cos. 2.03 (8) Licensees may not provide the following services unless both the licensee and the establishment are properly licensed by the department of <u>healthsafety and professional</u> services:

SECTION 2. Cos 2.045 is repealed and recreated to read:

Cos 2.045 Personal care services for persons in hospitals, nursing homes, and correctional institutions. Licensees may provide any personal care services, subject to all practice standards set forth in this chapter, to persons who are in hospitals, nursing homes, or correctional institutions, regardless of whether it is done in a designated area or in the personal room of an inmate, patient, or infirm person.

SECTION 3. Cos 2.046 is created to read:

Cos 2.046 Personal care services outside of a licensed establishment generally. Other than personal care services provided under s. Cos. 2.045, appropriately credentialed licensees may provide services outside of a licensed establishment as follows:

(1) Aesthetics, cosmetology, and manicuring services may be provided outside of a licensed establishment if all the following are true:

(a) The licensee owns, manages, is employed by, or affiliated with an establishment that is licensed to provide services under s. 454.08 (2), Stats.

(b) The licensee brings to the outside service location their active license certificate, or a copy, provided to them under s. 454.06 (7), Stats.

(c) The licensee complies with all practice standards provided in this chapter when providing personal care services outside of a licensed establishment.

(d) The licensee complies with all sanitation and safety precautions provided in ch. Cos 4.

(e) The services provided do not involve the use of a chemical process, with the following exceptions:

1. A licensee practicing aesthetics or cosmetology outside of a licensed establishment may apply cosmetics, oils, lotions, clay, creams, antiseptics, powders, or tonics.

2. A licensee practicing cosmetology outside of a licensed establishment may use cleansing, styling, and finishing products for the purpose of cutting or styling hair.

(2) Electrology services may be provided outside of a licensed establishment if all the following are true:

(a) The licensee complies with all practice standards provided in this chapter when providing personal care services outside of a licensed establishment.

(b) The licensee complies with all sanitation and safety precautions provided in ch. Cos 4.

SECTION 4. Cos 2.06 (5) is amended to read:

Cos. 2.06 (5) In the case of an owner of a cosmetology establishment who is not a licensed <u>cosmetologist</u>, employ <u>aat least one licensed cosmetologist to act as</u>-cosmetology manager who shall have direct authority over the operations of the establishment. If the cosmetology manager of an establishment leaves employment or becomes otherwise unavailable, an owner may continue to operate the establishment for no more than 90 days without a cosmetology manager. The owner shall notify the board that the cosmetology manager is no longer employed or has become otherwise unavailable within 10 days following the cosmetology manager's last day of employment.

SECTION 5. Cos 2.09 is created to read:

Cos 2.09 Continuing education. To ensure competency, the board may require specific remedial continuing education requirements for any licensee as part of a disciplinary process.

SECTION 6. Cos 3.01 (1) is amended to read:

Cos 3.01 (1) Cosmetology, aesthetics, electrology, and manicuring shall not be practiced outside the confines of a licensed establishment except as provided in <u>s.ss.</u> Cos 2.045 <u>and</u> <u>2.046</u>. Establishments, including floors, walls, ceilings, furniture, equipment, tools, utensils and instruments, shall at all times be in good repair and maintained in an orderly and sanitary condition.

SECTION 7. Cos 4.01 (1) and (3r) are amended to read:

Cos 4.01 (1) All areas of an establishment, or the area of practice outside of an establishment in accordance with the applicable standards, and the equipment, tools, and implements used by licensees for services in an establishment, shall be maintained in a clean, sanitary, and safe condition.

(**3r**) All items designed to be disposed of after a single use including orangewood sticks, cotton, gauze, neck strips, nail wipes, tissues, sponges, paper towels, wooden applicators and spatulas, emery boards, buffer blocks, pumice stones, sanding bands or sleeves, and disposable nail bits shall be disposed of after each use.

SECTION 8. Cos 4.04 (3) and 4.045 are created to read:

Cos 4.04 (3) Licensees providing services outside of an establishment shall have available with them at least one of the antiseptics listed in s. Cos 4.05 and have a reasonable supply of bandages and disposable gloves.

Cos 4.045 Prohibited materials. Cosmetologists, aestheticians, electrologists, or manicurists are prohibited from using pumice stones or credo razors for providing services.

SECTION 9. Cos 4.05 is repealed and recreated to read:

Cos 4.05 Procedure for Exposure to Blood.

(1) In the case of any patron injury, such as a scissors cut, razor cut, needle stick, laceration or other exposure to blood, broken skin, or a mucous membrane, the licensee shall take the following actions:

(a) Stop service.

(**b**) Put gloves on hands.

(c) Assist the client with rinsing the exposed area using soap and water. Pat dry with a towel.

(d) Provide the patron with disinfectant such as iodine, 70% isopropyl alcohol, or 6% stabilized hydrogen peroxide or equivalent.

(e) Provide the patron with an adhesive bandage if appropriate.

(f) Dispose of single use items in the trash container and clean and disinfect all implements.

(g) Clean and disinfect the workstation.

(h) Remove gloves and wash hands before resuming service.

(2) In the case of any licensee injury that may expose a patron to blood, broken skin, or a mucous membrane, the licensee shall take the following actions:

(a) Stop service.

(b) Explain the situation to the patron and excuse his or herself.

(c) Rinse the area with soap and water.

(d) Apply disinfectant such as iodine, 70% isopropyl alcohol, or 6% stabilized hydrogen peroxide or equivalent.

(e) Apply an adhesive bandage.

(f) Dispose of single use items in the trash container.

(g) Put gloves on hands.

(h) Clean and disinfect all implements and clean and disinfect the workstation.

(i) Replace gloves and return to service.

(3) A licensed establishment shall post a written protocol describing the procedure for unintentional occupational exposure to bodily fluids described in subs. (1) and (2). The protocol shall be posted in a place conspicuous to licensees.

SECTION 10. Cos 5.015 is created to read:

Cos 5.015 Persons providing practical instruction in schools and specialty schools. No person may use the title, "Wisconsin certified cosmetologist, aesthetician, electrologist, or manicurist instructor," or use any title that implies they are a Wisconsin certified instructor, or represent themselves to be a Wisconsin certified instructor under this chapter unless they hold a current license in cosmetology, aesthetics, electrology, or manicuring and meet the requirements under s. 440.63 (3), Stats.

SECTION 11. Cos 8.005 (title), (intro.), (1), (2) and (3) are created to read:

Cos 8.005 Definitions. For the purposes of ch. Cos 8:

(1) "Former service member" has the meaning provided in s. 440.09 (1) (a), Stats.

(2) "Service member" has the meaning provided in s. 440.09 (1) (b), Stats.

(3) "Spouse" has the meaning provided in s. 440.09 (1) (c), Stats.

SECTION 12. Cos 8.01 (Note) is created to read:

Cos 8.01 (Note) Individuals may apply to the Department of Safety and Professional Services for a determination of whether the individual would be disqualified from obtaining the credential due to his or her conviction record. Application forms are available on the department's website at dsps.wi.gov, or by request from the Department of Safety and Professional Services, P. O. Box 8935, Madison, Wisconsin 53708, or call (608) 266-2112.

SECTION 13. Cos 8.02 is repealed and recreated to read:

Cos 8.02 Licensing requirement without examination. The board may grant a license to practice cosmetology, aesthetics, electrology, or manicuring without examination to a licensee of another state provided that one of the following conditions are met:

(1) The board has entered into a written reciprocal agreement with the licensing authority of another state, where the education and services practiced are substantially equivalent to those in Wisconsin, in accordance with s. 454.13 (2), Stats.

(2) The applicant has completed all of the following requirements:

(a) The applicant holds a current license in good standing in another jurisdiction.

(b) The applicant pays the appropriate fee as indicated in s. 440.05, Stats.

(c) The applicant completes a board approved one-hour course regarding Wisconsin statutes and administrative code applicable to their practice.

(3) A servicemember, former service member, or spouse of a service member or former service member who resides in this state, shall be granted a license issued under s. 454.06, Stats. if they meet all the following requirements:

(a) The individual applies for a reciprocal credential on a form prescribed by the board.

(**b**) The individual pays the fee specified under s. 440.05 (2).

(c) The individual holds a license, certification, registration, or permit that was granted by a governmental authority in a jurisdiction outside this state that qualifies the individual to perform the acts authorized under the appropriate credential granted by the board.

(d) The individual is in good standing with the governmental authorities in every jurisdiction outside this state that have granted the individual a license, certification,

registration, or permit that qualifies the individual to perform acts authorized under the appropriate credential granted by the board.

SECTION 14. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

(END OF TEXT OF RULE)

1. Type of Estimate and Analysis	2. Date			
Original Updated Corrected	July 14, 2020			
3. Administrative Rule Chapter, Title and Number (and Clearinghouse Number if applicable) Cos 1 to 11				
4. Subject Licensure and practice outside of a licensed establishment				
-				
5. Fund Sources Affected	6. Chapter 20, Stats. Appropriations Affected 20.165(1)(g0)			
7. Fiscal Effect of Implementing the Rule	Increase Costs			
Indeterminate Decrease Existing Revenues	Could Absorb Within Agency's Budget			
8. The Rule Will Impact the Following (Check All That Apply)				
	fic Businesses/Sectors			
	Utility Rate Payers			
	Businesses (if checked, complete Attachment A)			
9. Estimate of Implementation and Compliance to Businesses, Local\$0	Governmental Units and Individuals, per s. 227.137(3)(b)(1).			
 10. Would Implementation and Compliance Costs Businesses, Local Governmental Units and Individuals Be \$10 Million or more Over Any 2-year Period, per s. 227.137(3)(b)(2)? □ Yes ☑ No 				
11. Policy Problem Addressed by the Rule				
These rules are necessary to implement recent legislative char	nges to the licensing and practice requirements of the			
professions regulated by the Cosmetology Examining Board,	including the elimination of continuing education and the			
creation of rules allowing practice outside of a licensed establ	ishment. The rules will also revise the sanitation and safety			
rules administered by the board to take into account practice of	outside of a licensed establishment and for greater clarity to			
stakeholders.				
12. Summary of the Businesses, Business Sectors, Associations Representing Business, Local Governmental Units, and Individuals				
that may be Affected by the Proposed Rule that were Contacted for Comments. The rule draft was posted on the department's website for 14 days to solicit economic impact comments. No comments				
were received.				
13. Identify the Local Governmental Units that Participated in the De	velopment of this EIA.			
The department posted the rule draft on its website for 14 days to solicit economic impact comments from local				
governmental units. No comments were received.				
14. Summary of Rule's Economic and Fiscal Impact on Specific Businesses, Business Sectors, Public Utility Rate Payers, Local Governmental Units and the State's Economy as a Whole (Include Implementation and Compliance Costs Expected to be				
Incurred) None.				
15. Benefits of Implementing the Rule and Alternative(s) to Impleme	nting the Rule			
The benefits of implementing the rule will be to implement the statutory directive to promulgate rules allowing practice				
outside of an establishment, as well as to provide greater clarity to stakeholders by ensuring the board's rules are not in				
conflict with current statutory requirements.				
16. Long Range Implications of Implementing the Rule				
The long range implications of implementing the rule will be to provide guidance relating to practice outside of an establishment as				
required by statute and to provide stakeholders with administrative rules that accurately reflect and complement state statutes.				
1 () ampore With Approaches Daing Lload by Laderel (averament				

17. Compare With Approaches Being Used by Federal Government

None.

18. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota) Illinois:

Illinois requires 14 hours of continuing education before renewing a cosmetology license and 10 hours to renew either a nail technician or an esthetician license (225 ILCS 410/3-7, 410/3A-6, and 410/3C-8). Illinois also offers separate cosmetology, nail technician, and esthetician instructor licenses (225 ILCS 410/3-4, 410/3A-3, and 410/3C-3).

Mobile establishments are permissible so long as the salon owner/operator registers with the state (225 ILCS 410/3D-5). It does not appear that a separate license is required to manage an establishment, however, if the owner is not a licensee they must employee a licensed practitioner to operate the establishment (225 ILCS 410/3D-5 (b)). Administrative rules do require practitioners to maintain supplies of disinfectants and other sanitary standards. There do not appear to be sanitary standards specific to mobile salons, nor a ban on the use of pumice, credo razors or chemical processes (68 Ill. Admin. Code § 1175.115).

Illinois state law does have a process allowing for expedited issuance of reciprocal credentials for active service members, their spouses, and those who were discharged from the service within the last two years. An applicant must show that they have a credential in good standing in another jurisdiction that is substantially equivalent to the Illinois credential sought, and must submit all required fees and application documents. The credential must be issued within 60 days of receipt of a completed application (20 ILCS 5/5-715). These requirements are essentially identical to the regular Illinois reciprocity application requirements found in the administrative rules, except a typical application is not expedited (68 IL. Admin. Code §1175.420).

Iowa: Iowa does not allow the practice of any of the professions regulated by the cosmetology board outside of a licensed salon or school, unless the client's physical or mental disability prevents the client from seeking services at a salon or school (IA Admin Code § 65.2 (33)). Professions regulated by the cosmetology board are required to complete 6 hours of continuing education each biennium (IA Admin Code § 64.2(2)). Iowa does prohibit the use of certain products or techniques, including but not limited to the use of animals or substances banned or determined to be hazardous by the FDA, however it does not specifically ban the use of pumice or credo razors (IA Admin Code § 63.18). Iowa law does require cosmetology arts instructors to be licensed both as practitioners and as instructors (IA Stats. §157.8 (3) (c)). Iowa does not appear to require an establishment manager license to manage an establishment.

Reciprocal licenses may be granted by the board if the applicant has held their license in another state for at least 12 of the last 24 months, pays the required licensure fee, and passes either a state or national exam depending on when the individual completed cosmetology school (IA Admin Code § 60.7). Iowa requires the board to expedite reciprocal license applications for veterans as defined under Iowa law, as long as the board determines the individual is licensed in another jurisdiction and the requirements to obtain that license are substantially equivalent to the requirements to obtain the license in Iowa. If the requirements are not substantially equivalent, the applicant may receive a provisional license to allow practice while meeting remaining requirements for equivalency (IA Stats. § 272C.4 (12)).

Michigan: The state of Michigan requires 1,500 hours of training and a two-year apprenticeship for a cosmetology license with an additional 500 hours for an instructor license. Fewer training hours are required for estheticians, electrologists, and nail technicians (MI Admin. Code R338.2163c.). Michigan does not require continuing education for license renewal. Michigan does appear to allow the use of pumice stones, so long as they are used only on one client and discarded (MI Admin. Code R 338.2179c (c)). The practice of cosmetology board licensed professions outside of an establishment is prohibited unless it is performed on-site for a participant in an event, or is done in a nursing home, old-

age home, adult foster care facility, or a hospital (MI Stats. § 339.1217). Michigan statute does require the cosmetology board to promulgate rules for mobile salons, however these do not appear to be in effect at this time.

Michigan law requires the board to issue a reciprocal credential if the applicant is at least 17, is of good moral character, has a license in good standing in another jurisdiction, and the requirements to obtain the license in the other jurisdiction are substantially equal to Michigan requirements (MI Stats. § 339.1211). Michigan law does allow for a temporary credential to be issued to active duty military and spouses if they hold a credential in good standing that allows for the practice of the profession they are seeking licensure for. This temporary credential is good for at least 6 months and can be extended if the person needs more time to meet licensing requirements (MI Stats. § 339.213).

Minnesota: Minnesota requires eight hours of continuing education in the three years prior to renewing a license, and must include one hour in state statutes and administrative rules relevant to their practice, three hours in OSHA standards applicable to cosmetology, and four hours combined in any of product chemistry and chemical interaction, proper use and maintenance of machines and instruments, business management, professional ethics, human relations, or techniques relevant to the type of license held (MN Stats. § 155A.271 (1)). Minnesota does not appear to have a special license for cosmetology school instructors.

Minnesota provides temporary certification for the practice of cosmetology for service members, their spouses, and service members discharged within the last two years. Applicants must show documentation of service member, discharged service member, or spouse of a service member or former service member status, evidence of licensure as a cosmetologist, esthetician, advanced practice esthetician, nail technician, eyelash technician, salon manager, school manager, or instructor in another state, and payment of application fees (MN Admin. Code § 2105.0184).

Generally, to obtain a permanent reciprocal license in Minnesota an applicant must show that they are at least 17 years old, have experience of 1,550 hours for a cosmetologist, 600 hours for an esthetician, 350 hours for a nail technician, and 38 hours for an eyelash technician. The applicant must present a certification from their state examining board confirming licensure that is no more than 90 days old, evidence of passage of board approved practical and theory examinations, evidence of passage of a Minnesota specific statutes and rules examination within the last year, and payment of all required fees (MN Admin. Code § 2105.0183).

A salon must employ a licensed salon manager. Practice is allowed outside of a licensed salon if the practitioner has obtained a "homebound" or "special services" license under MN Admin. Code § 2105.0410 (3). Mobile salons are licensed, and must meet the same facility, safety, infection control, and scope of services requirements as typical licensed establishments (MN Admin. Code § 2105.0395).

19. Contact Name	20. Contact Phone Number
Jon Derenne, Administrative Rules Coordinator	(608) 266-0955

This document can be made available in alternate formats to individuals with disabilities upon request.

ATTACHMENT A

1. Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)

2. Summary of the data sources used to measure the Rule's impact on Small Businesses

3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?

Less Stringent Compliance or Reporting Requirements

Less Stringent Schedules or Deadlines for Compliance or Reporting

Consolidation or Simplification of Reporting Requirements

Establishment of performance standards in lieu of Design or Operational Standards

Exemption of Small Businesses from some or all requirements

Other, describe:

4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses

5. Describe the Rule's Enforcement Provisions

6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)

🗌 Yes 🗌 No

State of Wisconsin Department of Safety & Professional Services

1) Name and title of pers	son submitting the request:	2) Date when reque			
Jon Derenne, Administrat	tive Rules Coordinator	August 5, 2020			
		Items will be consider	Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting		
3) Name of Board, Comr	mittee, Council, Sections:				
Cosmetology Examining E	Board				
4) Meeting Date:	5) Attachments:	6) How should the item be tit	How should the item be titled on the agenda page?		
August 17, 2020	⊠ Yes □ No	1. Cos 1 to 11 relating to cosmetology licensure and practice outside of a licensed establishment.			
	 Discussion of a scope statement for a possible rule project relating to scope practice, mobile establishment licensure, and distance learning. 				
7) Place Item in:		nce before the Board being	9) Name of Case Advisor(s), if required:		
Open Session		es, please complete uuest for Non-DSPS Staff)			
Closed Session		idest for Nori-DSP3 Stall)			
	Yes				
10) Doscribo tho issuo a	No IND Action that should be ad	drassad			
11)		Authorization			
Jon Derenne			August 5, 2020		
Signature of person mal	king this request		Date		
Supervisor (if required)			Date		
Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date					
Directions for including supporting documents:					
1. This form should be attached to any documents submitted to the agenda.					
 Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a 					
meeting.					

AGENDA REQUEST FORM

STATEMENT OF SCOPE

Cosmetology Examining Board

Rule No.:	Cos 2, 3, 5, and 8
Relating to:	Scope of practice, mobile establishments, and distance learning.
Rule Type:	Permanent

1. Finding/nature of emergency:

N/A

2. Detailed description of the objective of the proposed rule:

The board is considering revising its rules to clarify the types of procedures that may be performed under the scope of practice of the various credentials issued by the board. The board will also consider creating specific rules for the operation of mobile establishments. Finally, the board will consider revising its rules to clarify when distance learning may be allowed for the purposes of meeting the education requirements to receive a credential from the board.

3. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives:

Given the nature of changes in the cosmetology industry, the board believes it may be valuable to revise its rules to bring them more into line with current industry practice. This may include providing clarity as to the sorts of procedures that may be performed by credential holders, providing specific provision for the licensure of mobile establishments, and finally to clarify the manners and methods of education which are acceptable to meet the necessary requirements to receive a credential.

4. Detailed explanation of statutory authority for the rule:

Section 15.08 (5) (b), Stats. provides examining boards "[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains..."

Section 227.11 (2) (a), Stats. provides that "[e]ach agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute..."

Section 440.62 (5) (b), Stats. provides that "[t]he cosmetology examining board shall promulgate rules prescribing the subjects required to be included in courses of instruction at schools of cosmetology and specialty schools and establishing minimum standards for courses of instruction and instructional materials and equipment at schools of cosmetology and specialty schools."

Section 454.08 (1) (ag) and (ar), Stats. provides that the board may promulgate rules allowing for the practice of cosmetology, electrology, manicuring, and aesthetics outside of a licensed establishment.

Section 454.08 (4), Stats. provides that "[t]he examining board shall, by rule, establish minimum standards concerning the maintenance, equipment, plans, and specifications for licensed establishments as they relate to the public health and safety."

5. Estimate of amount of time that state employees will spend developing the rule and of other resources necessary to develop the rule:

Approximately 80 hours.

6. List with description of all entities that may be affected by the proposed rule:

Individuals and entities who hold cosmetology, aesthetics, manicuring, and electrology practitioner and establishment credentials, or are seeking such a credential; providers of cosmetology, aesthetics, manicuring, and electrology education.

7. Summary and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:

None.

8. Anticipated economic impact of implementing the rule:

The rule is not anticipated to have a significant economic impact on small businesses.

Contact Person: Jon Derenne, Administrative Rules Coordinator, (608) 266-0955

Approved for Publication:

Board Chair

Date Submitted