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Scott Walker, Governor Eric Esser, Acting Secretary

# TELECONFERENCE/VIRTUAL MEETING EXPLOSIVES, FIREWORKS, MINES, PITS AND QUARRIES CODE ADVISORY COMMITTEE MEETING

Room 121C, 1400 East Washington Avenue, Madison Contact: Dale Kleven (608) 261-4472 January 20, 2017

The following agenda describes the issues that the Committee plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the resulting meeting minutes for a description of the recommendations of the Committee.

#### **AGENDA**

9:00 A.M.

#### CALL TO ORDER – ROLL CALL

- A. Adoption of Agenda (1)
- B. Approval of Minutes of December 7, 2016 (2)
- C. Department Update
- D. Review and Discussion of Proposed Rule Language for SPS 307 Relating to Explosives and Fireworks and SPS 308 Relating to Mines, Pits, and Quarries (3-17)
  - 1) Consider Approval of Draft Rule Language
- E. Public Comments
- F. Adjournment

# SPS 308 AND 308 – EXPLOSIVES, FIREWORKS, MINES, PITS AND QUARRIES CODE ADVISORY COMMITTEE MEETING MINUTES

December 7, 2016

**PRESENT:** John Ahlgrimm (arrived at 9:21 a.m. via GoToMeeting,) Steve Hubing, Brad Lawver,

Thomas Poad, Anthony Tomashek

**EXCUSED:** Brian Endres

**STAFF:** Dale Kleven, Administrative Rules Coordinator; Mindy Allen, Administrative Rules

Coordinator; Michael Kollver, Mine Safety Inspector; Nifty Lynn Dio, Bureau Assistant; and

other Department staff

Anthony Tomashek, Chair, called the meeting to order at 9:00 a.m. A quorum of four (4) members was present.

#### ADOPTION OF AGENDA

**MOTION:** Thomas Poad moved, seconded by Steve Hubing, to adopt the agenda as published.

Motion carried unanimously.

## APPROVAL OF MINUTES OF NOVEMBER 15, 2016

**MOTION:** Brad Lawver moved, seconded by Steve Hubing, to approve the minutes of November

15, 2016 as published. Motion carried unanimously.

# REVIEW AND DISCUSSION OF PROPOSED RULE LANGUAGE FOR SPS 307 RELATING TO EXPLOSIVES AND FIREWORKS AND SPS 308 RELATING TO MINES, PITS AND QUARRIES

(John Ahlgrimm arrived via GoToMeeting at 9:21 a.m.)

(John Ahlgrimm disconnected from the meeting at 11:00 a.m.)

**MOTION:** Thomas Poad moved, seconded by Brad Lawver, to accept the DSPS recommendations to

SPS 307 with the exception of the following subsections: SPS 307.31(2) (a) and (b) and

SPS 307.41(1). Motion carried unanimously.

**MOTION:** Brad Lawver moved, seconded by Steve Hubing, to accept the DSPS recommendations to

SPS 308 with the exception of the following subsection: SPS 308.13(1). Motion carried

unanimously.

#### **ADJOURNMENT**

**MOTION:** Thomas Poad moved, seconded by Steve Hubing, to adjourn the meeting. Motion carried

unanimously.

The meeting adjourned at 11:13 a.m.

Note: Marked changes in this draft are those made after the Committee's December 7, 2016 meeting. Changes reviewed and approved by the Committee at the December 7 meeting have been incorporated into this draft.

# Chapter SPS 307 EXPLOSIVES AND FIREWORKS

## **Subchapter I — General Requirements**

#### SPS 307.01 Purpose.

- (1) EXPLOSIVES. Pursuant to s. 101.15 (2) (e), Stats., the purpose of this chapter is to establish standards for the use of explosive materials.
- (2) FIREWORKS. Pursuant to s. 167.10 (6m), Stats., the purpose of this chapter is to establish licensing procedures for the manufacture of fireworks.

#### SPS 307.02 Scope.

- (1) EXPLOSIVES. The provisions of this chapter establish uniform limits on permissible levels of blasting resultants relating to the use of explosive materials.
  - Note: See ch. SPS 305 for rules pertaining to the licensing of blasters. See ch. SPS 314 for rules pertaining to general safety and fire prevention related to the storage, handling of explosive materials. See chs. SPS 361 to 366 for rules pertaining to the design and construction of buildings related to the storage of explosive materials.
- **(2)** FIREWORKS. The provisions of this chapter establish licensing and inspection standards relating to the manufacture of fireworks.
  - Note: See s. 167.10, Stats., and ch. SPS 314 for requirements pertaining to the manufacture, sale, storage and handling of fireworks.
- **SPS 307.03 Fees.** (a) Except as provided in par. (b), fees for safety inspections and petitions for variance shall be submitted as specified in ch. SPS 302.
  - **(b)** A fee is not required to be submitted for a safety inspection of a premise on which the manufacture of fireworks takes place, if all of the following apply:
  - 1. All of the fireworks manufactured on the premise are for the personal use of the manufacturer.
  - 2. None of the fireworks manufactured on the premise are intended for sale or distribution.
  - 3. The manufacturer does not sell a service in which the fireworks manufactured on the premise are used.
- **SPS 307.06 Petition for variance.** The department shall consider and may grant a variance to a provision of this chapter in accordance with ch. SPS 303. The petition for variance shall include, where applicable, a position statement from the fire department having jurisdiction.
  - **Note:** Chapter SPS 303 requires the submittal of a petition for variance form (SBD-9890) and a fee, and that an equivalency is established in the petition for variance that meets the intent of the rule being petitioned. Chapter SPS 303 also requires the department to process regular petitions within 30 business days and priority petitions within 10 business days.

#### SPS 307.10 Penalties.

- (1) EXPLOSIVES. Penalties for violation of any provision in this chapter relating to explosives shall be assessed in accordance with s. 101.02 (12) and (13), Stats.
  - Note: Section 101.02 (13) (a), Stats., indicates penalties will be assessed against any employer, employee, owner or other person who fails or refuses to perform any duty lawfully enjoined, within the time prescribed by the department, for which no penalty has been specifically provided, or who fails, neglects or refuses to comply with any lawful order made by the department, or any judgment or decree made by any court in connection with ss. 101.01 to 101.599, Stats. For each such violation, failure or refusal, such employee, owner or other person must forfeit and pay into the state treasury a sum not less than \$10 nor more than \$100 for each violation.
  - **Note:** Section 101.02 (12), Stats., indicates that every day during which any person, persons, corporation or any officer, agent or employee thereof, fails to observe and comply with an order of the department will constitute a separate and distinct violation of such order.

- (2) FIREWORKS. Pursuant to s. 167.10 (9) (g), Stats., a person who violates any provision of this chapter relating to fireworks may be fined not more than \$10,000 or imprisoned not more than 10 years or both.
- **SPS 307.15** Appeal of local order. Any person affected by a local order which may be in conflict with a rule of the department may petition the department for a hearing on the grounds that the local order is unreasonable and in conflict with the rule of the department.

**Note:** Section 101.01 (8), Stats., defines "local order" as any ordinance, order, rule or determination of any common council, board of alderpersons, board of trustees or the village board, of any village or city, or the board of health of any municipality, or an order or direction of any official of such municipality, upon any matter over which the department has jurisdiction.

# Subchapter II — Definitions and Standards

#### **SPS 307.20 Definitions.** In this chapter:

- (1) "Airblast" means an airborne shock wave resulting from the detonation of explosives.
- (2) "Barrier" means a material object that separates, keeps apart, or demarcates in a conspicuous manner such as cones, a warning sign, or tape.
- (3) "Blast area" means the area of a blast within the influence of flying rock, missiles, gases, and concussion as determined by the blaster in charge.
- (4) "Blast site" means the area where explosive material is handled during loading of blastholes, including 50 feet in all directions from the perimeter formed by the loaded holes. A minimum of 30 feet may replace the 50-foot requirement if the perimeter of loaded holes is marked and separated from non-blast site areas by a barrier. The 50-foot or 30-foot distance requirements, as applicable, apply in all directions along the full depth of the blasthole. In underground mines, at least 15 feet of a solid rib, pillar, or broken rock may be substituted for the 50 foot distance.
- (5) "Blaster" means any individual holding a valid blaster's license issued by the department.
- **(6)** "Blaster in charge" means that qualified person in charge of, and responsible for, the loading and firing of a blast.
- (7) "Blasting" means any method of loosening, moving or shattering masses of solid matter by use of an explosive.
- (8) "Blasting operation" means any operation, enterprise or activity involving the use of blasting.
- **(9)** "Blasting resultants" means the physical manifestations of forces released by blasting, including but not limited to projectile matter, vibration and concussion, which might cause injury, damage or unreasonable annoyance to persons or property located outside the controlled blasting site area.
- (10) "Controlled blasting site area" means the area that surrounds a blast site and that meets one of the following conditions:
  - (a) Is owned by the operator.
  - (b) With respect to which, because of property ownership, an employment relationship or an agreement with the property owner, the operator can take reasonably adequate measures to exclude or to assure the safety of persons and property.
- (11) "Department" means the department of safety and professional services.
- (12) "Explosive" means any chemical compound, mixture or device, the primary or common purpose of which is to function by explosion unless the compound, mixture or device is otherwise classified by the department by rule.
- (13) "Explosive materials" means explosives, blasting agents and detonators. The term includes, but is not limited to, dynamite and other high explosives, slurries, emulsions, water gels, blasting agents, black powder, pellet powder, initiating explosives, detonators, safety fuses, squibs, detonating cord, igniter cord and igniters.
- (14) "Fireworks" has the meaning given in s. 167.10 (1) (intro.), Stats., and includes a device listed under s. 167.10 (1) (e), (f) or (i) to (n), Stats.

- **Note:** Section 167.10 (6m) (a), Stats., states that a person must have a fireworks manufacturing license in order to manufacture fireworks or a device listed under s. 167.10 (1) (e), (f) or (i) to (n), Stats.
- Note: Under s. 167.10 (1) (intro.), Stats., "fireworks" means anything manufactured, processed or packaged for exploding, emitting sparks or combustion which does not have another common use. Section 167.10 (1) (e), (f) and (i) to (n), Stats., reads as follows:
  - Section 167.10 (1) (e) A cap containing not more than one-quarter grain of explosive mixture, if the cap is used or possessed or sold for use in a device which prevents direct bodily contact with a cap when it is in place for explosion.
    - (f) A toy snake which contains no mercury.
  - (i) A sparkler on a wire or wood stick not exceeding 36 inches in length that is designed to produce audible or visible effects or to produce audible and visible effects.
  - (j) A device designed to spray out paper confetti or streamers and which contains less than one-quarter grain of explosive mixture.
  - (k) A fuseless device that is designed to produce audible or visible effects or audible and visible effects, and that contains less than one-quarter grain of explosive mixture.
  - (L) A device that is designed primarily to burn pyrotechnic smoke-producing mixtures, at a controlled rate, and that produces audible or visible effects, or audible and visible effects.
  - (m) A cylindrical fountain that consists of one or more tubes and that is classified by the federal department of transportation as a Division 1.4 explosive, as defined in 49 CFR 173.50.
  - (n) A cone fountain that is classified by the federal department of transportation as a Division 1.4 explosive, as defined in 49 CFR 173.50.
- (15) "Flyrock" means rock that is propelled through the air from a blast.
- (15g) "GPS" means Global Positioning System.
- (15r) "Global Positioning System" means a system of satellites established by the United States Navigational Satellite System that determines latitude and longitude of a particular ground location or elevation.
- (16) "Ground vibration" means a shaking of the ground caused by the elastic wave emanating from a blast.
- (17) "Inhabited building" means a building regularly occupied in whole or in part as a habitation for human beings, or any church, schoolhouse, railroad station, store or other structure where people are accustomed to assemble, except any building or structure occupied in connection with the manufacture, transportation, storage or use of explosive materials.
- (17m) "Municipality" means a city, village, or town in this state.
- (18) "Operator" means the person who is responsible for the operation at a mine, pit, quarry, or construction site where blasting activity occurs.
- (19) "Particle velocity" means any measure of ground vibration describing the velocity at which a particle of ground vibrates when excited by a seismic wave.
- **(20)** "Person" means any individual, corporation, company, association, firm, partnership, society or joint stock company.
- (21) "Unreasonable annoyance" means an excessive, repeated noise, action, or other disturbance caused by use of explosive materials that is not in compliance with the standards under this chapter.
- **SPS 307.21** Adoption of standards. NFPA 495, Explosive Materials Code, 2013, subject to the modifications specified in this chapter, is hereby incorporated by reference into this chapter.
  - **Note:** A copy of NFPA 495, Explosive Materials Code is on file in the offices of the department and the legislative reference bureau. Copies of NFPA 495, Explosive Materials Code may be purchased from the National Fire Protection Association, 1 Batterymarch Park, Quincy, MA, 02169-7471.

### **Subchapter III** — Use of Blasting Materials

**SPS 307.30 General.** The use of explosive materials for blasting shall be executed in accordance with NFPA 495 chapter 10.

#### SPS 307.31 Changes, additions or omissions to NFPA 495.

- (1) Changes, additions or omissions to NFPA 495 chapter 10 are specified in this subchapter and are rules of the department and are not requirements of the NFPA 495 standard.
- (2) These are department rules in addition to the requirements in NFPA 495 section 10.1.4:

(a) *Blaster requirements*. When blasting operations are conducted in a municipality, the shots shall be designed and initiated by a properly licensed Class 5, 6, or 7 blaster.

Note: See ch. SPS 305 for blaster license requirements and classifications.

- (b) Notifications. 1. Any person conducting blasting operations in a community municipality at a location other than a mine, pit, or quarry shall notify the department, the local fire department, and the local law enforcement agency of the first date on which blasting is scheduled and the location of the blasting operation. Notification to the department shall be made on forms provided by the department and occur at least 10 days prior to the first date on which blasting is scheduled. Unless notification of subsequent blasting is requested by the local fire department or local law enforcement agency or required by municipal ordinance, only one initial notice is required under this subdivision.
- 2. Each calendar year before blasting begins at a mine, pit, or quarry located in a municipality, the person conducting blasting operations shall notify the department, local fire department, and local law enforcement agency that blasting is about to begin. Notification shall be made on forms provided by the department and occur at least 10 days prior to the date on which blasting is scheduled to begin. Unless notification of subsequent blasting is requested by the local fire department or local law enforcement agency or required by municipal ordinance, only one initial notice each calendar year is required under this subdivision.

Note: A notice of blasting in a community form is available from the Department's Division of Industry Services at P.O. Box 7302, Madison, WI 53707-7302; by email at dsps@wisconsin.gov; by telephone at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's website at http://dsps.wi.gov/programs/industry-services.

- (3) These are department rules in addition to the requirements in NFPA 495 section 10.2:
  - (a) Explosive materials used in underground blasting shall be fume class 1; however, fume class 2 and fume class 3 may be used if adequate ventilation has been provided as determined by the blaster in charge.

**Note:** Fume class 1 explosives produce less than 0.16 cubic feet of poisonous gases per 1-1/4 x 8" cartridge when detonated in the Bichel Gauge.

- (b) All blast holes in open work shall be stemmed to the collar or to a point which will confine the charge.
- (4) These are department rules in addition to the requirements in NFPA 495 chapter 10:
  - (a) Required log. A blasting log shall be required for each blast fired.
  - **(b)** *Filing and availability.* All blasting logs shall be kept on file by the blaster for a minimum period of 3 years, and shall be made available to the department upon request.
  - (c) Information. Each blasting log shall contain at least all of the following information:
    - 1. Name, signature and license number of the blaster in charge of the blast.
  - **2.** Specific blast location, including GPS location or latitude and longitude coordinates, address, and bench and station number if applicable.
    - **3.** Type of blasting operation.
    - **4.** Date and time of the blast.
    - **5.** Weather conditions at the time of the blast.
    - **6.** Diagram of the blast layout and the delay pattern.
    - 7. Number of holes.
    - **8.** Hole depth and diameter.
    - 9. Spacing.
    - 10. Burden.
    - **11.** Maximum holes per delay.
    - **12.** Maximum pounds of explosives per delay.
    - 13. Depth of top stemming used.
    - **14.** Number, type and length of stemming used between decks.
    - **15.** Total pounds and type of explosives used.

- **16.** Distance to nearest inhabited building not owned by the operator.
- **17.** Type of initiation used.
- **18.** Seismographic and airblast records, which shall include all of the following:
  - **a.** Type of instrument and last laboratory calibration date.
  - **b.** Exact location of instrument and the date, time, and distance from the blast.
  - **c.** Name of the person and firm taking the reading.
  - **d.** Trigger levels for ground and air vibrations.
  - e. The vibration and airblast levels recorded.

# **Subchapter IV** — **Blasting Resultants**

**SPS 307.40** Regulation of blasting resultants. Pursuant to s. 101.15 (2) (e), Stats., the purpose of this subchapter is to provide for the establishment of uniform limits on permissible levels of blasting resultants to reasonably assure that blasting resultants do not cause injury, damage or unreasonable annoyance to persons or property outside any controlled blasting site area.

# SPS 307.41 Preblasting notification.

- (1) PREBLASTING SURVEY. (a) At least 24 hours prior to initial blasting at a blast site, the blaster in charge shall make a reasonable effort to notify in writing or verbally all residents or owners of affected dwellings or other structures, as determined under sub. (2), that a blasting operation is to begin. The blaster in charge shall offer to perform a preblasting survey for the residents or owners. If a resident or owner requests a copy of the preblasting survey, the blaster in charge shall provide a copy for not more than the actual cost of the copy within 48 hours of the request. Except as provided under pars. (b) and (c), only one initial preblasting survey is required for a blast site.
- (b) The blaster in charge shall offer to perform a preblasting survey for the residents or owners of any dwelling or other structure that becomes an affected dwelling or other structure, as determined under sub. (2), after the initial preblasting survey under par. (a) is performed.
- (c) The blaster in charge shall offer to perform a preblasting survey for the residents or owners of an affected dwelling or other structure, as determined under sub. (2), constructed or renovated after the initial preblasting survey under par. (a) is performed.

**Note:** A preblasting survey provides a baseline record of the pre-existing condition of a structure against which the effects of blasting can be assessed, and it should include the interior and exterior of the buildings.

(2) AFFECTED BUILDINGS. Affected dwellings or other structures shall be determined based on the scaled-distance equation, W = (D/Ds)2. Using a scaled-distance factor Ds of 55, affected dwellings or other structures shall be those located within the distance D of the controlled blasting site area for the weight per delay W of explosives to be used.

**Note:** An example calculation to determine D is as follows: For 4 pounds of explosives, D = Ds(W)1/2 = 55 (4)1/2 = 110 feet.

- **SPS 307.42 Blasting schedules.** All surface blasting shall be conducted between sunrise and sunset, unless one of the following conditions applies:
- (1) More restrictive time periods are specified by the department.
- (2) The blasting is approved by the department based on a showing by the operator that the public will not be adversely affected by noise and other impacts.
- **SPS 307.43 Instrumentation.** All seismographs used to determine compliance with this subchapter shall meet the following minimum specifications:
- (1) Seismic frequency range: 2 to 200 Hz (±3 Hz).
- (2) Acoustic frequency range: 2 to 200 Hz dB (±1 Hz dB).
- **(3)** Velocity range: 0.02 to 4.0 inches/second.

- **(4)** Sound range: 110 to 140 dB linear.
- **(5)** Transducers: Three mutually perpendicular axes.
- **(6)** Recording: Provide time-history of waveform.
- (7) Calibration: Be laboratory calibrated as often as necessary, but at least once every 12 months according to manufacturer's recommendations.

#### SPS 307.44 Control of adverse effects.

- (1) GENERAL REQUIREMENTS. Blasting shall be conducted so as to prevent injury and unreasonable annoyance to persons and damage to public or private property outside the controlled blasting site area.
- (2) FLYROCK. Flyrock traveling in the air or along the ground shall meet all of the following conditions:
  - (a) Remain within the controlled blasting site area.
  - (b) Not be cast more than one-half the distance to the nearest inhabited building within or outside of the controlled blasting site area.
- (3) AIRBLAST.
  - (a) An airblast may not exceed 133 peak dB at the location of any dwelling, public building or place of employment outside the controlled blasting site area.
  - (b) The blaster shall conduct monitoring of every blast to determine compliance with the airblast limit. The measuring system used shall have a lower-end flat frequency response of not more than 2 Hz and an upper-end flat frequency response of at least 200 Hz.
- **(4)** GROUND VIBRATION.

(a)

- 1. The maximum ground vibration at the location of any dwelling, public building or place of employment outside the controlled blasting site area shall be established in accordance with the blasting-level chart of par. (b).
- **2.** All structures in the vicinity of the controlled blasting site area, not listed in subd. 1., such as water towers, pipelines and other utilities, tunnels, dams, impoundments and underground mines, shall be protected from damage by establishment by the blaster of a maximum allowable limit on the ground vibration. The blaster shall establish the limit after consulting with the owner of the structure.
- **(b)** The blaster shall use the ground vibration limits specified in Figure 7.44 to determine the maximum allowable ground vibration. Ground vibration shall be measured as the particle velocity. Particle velocity shall be recorded in 3 mutually perpendicular directions.
- (c) The blaster shall make and keep a seismograph record including both particle velocity and vibration frequency levels for each blast. The method of analysis shall be subject to discretionary review by the department.
- (5) REPORTING ADVERSE EFFECTS. The blaster shall report to the department any flyrock, airblast, or ground vibration that does not meet the requirements under this section.

# **Subchapter V** — **Fireworks**

#### SPS 307.50 Licensing of fireworks manufacturers.

- (1) LICENSE REQUIRED. No person may manufacture fireworks unless that person holds a license issued by the department in accordance with ch. SPS 305.
- **(2)** POSTING. A fireworks manufacturer license shall be posted at each plant where fireworks are to be manufactured.

### SPS 307.51 Inspections.

(1) GENERAL. The authorized inspectors of the department may enter and inspect at reasonable times the premises on which each person licensed under this chapter manufactures fireworks.

- (2) INITIAL INSPECTIONS. Upon receipt of an application for a fireworks manufacturing license, the department or the department's designated deputy shall inspect the premises for which the application is made.
- **(3)** PERIODIC INSPECTIONS. The department or the department's designated deputy shall inspect a fireworks manufacturing plant at least once every 3 years.
- **(4)** FEDERAL INSPECTION ACCEPTANCE. Where an inspection of a fireworks manufacturing plant has been conducted by the federal bureau of alcohol, tobacco, firearms and explosives, the department may accept a federal inspection report in lieu of the department inspection.

# **Chapter SPS 308 MINES, PITS AND QUARRIES**

#### Subchapter I — Administration and Enforcement

**SPS 308.01 Purpose.** Pursuant to s. 101.15 (2) (e), Stats., the purpose of this chapter is to establish rules to effect the safety of mines, quarries and related activities.

#### SPS 308.02 Scope.

- (1) COVERED. This chapter covers openings or excavations in the earth for the purpose of extracting minerals or other materials and the equipment related to processing or manufacturing of ores, aggregates, cements, lime, clay and silica sands in a mine, pit or quarry.
  - **Note:** The department of natural of resources has administrative rules concerning metallic mineral exploration, metallic mineral prospecting, mineral mining and mine reclamation.
- (2) NOT COVERED. This chapter does not cover openings or excavations in the earth created by a person for domestic or farm use at his or her residence or farm.
- **SPS 308.03 Application.** This chapter applies to both new and existing mines, pits and quarries, unless specifically stated otherwise.

# **SPS 308.04 Definitions.** In this chapter:

- (1) "Department" means the department of safety and professional services.
- (2) "Excavation" or "workings" has the meaning given in s. 101.15 (2) (a) 1., Stats.
  - **Note:** Section 101.15 (2) (a) 1., Stats., defines "excavation" or "workings" as any or all parts of a mine excavated or being excavated, including shafts, tunnels, drifts, cross cuts, raises, winzes, stopes and all other working places in a mine.
- (3) "Mine" means a surface or underground opening or excavation in the earth for the purpose of extracting minerals or other materials.
- (4) "Mineral" has the meaning given in s. 101.15 (2) (a) 2., Stats.
  - Note: Section 101.15 (2) (a) 2., Stats., defines "mineral" as a product recognized by standard authorities as mineral, whether metalliferous or nonmetalliferous.
- (5) "Operator" means the person or firm that operates or is responsible for an excavation in the earth for the purpose of extracting minerals or other materials.
- **(6)** "Pit" means a surface opening or excavation in the earth for the purpose of extracting minerals or other materials.
- (7) "Quarry" means a surface opening or excavation in the earth for the purpose of extracting nonmetallic minerals or other nonmetallic materials.
- (8) "Shaft" has the meaning given in s. 101.15 (2) (a) 3., Stats.
  - **Note:** Section 101.15 (2) (a) 3., Stats., defines "shaft" as an opening made for mining minerals, for hoisting and lowering persons or material, or for ventilating underground workings.

- **SPS 308.05 Petition for variance.** The department shall consider and may grant a variance to a provision of this chapter in accordance with ch. SPS 303. The petition for variance shall include, where applicable, a position statement from the fire department having jurisdiction.
  - **Note:** Chapter SPS 303 requires the submittal of a petition for variance form and a fee, and that an equivalency is established in the petition for variance that meets the intent of the rule being petitioned. Chapter SPS 303 also requires the department to process regular petitions within 30 business days and priority petitions within 10 business days.
  - **Note:** The petition for variance form is available from the Department's Division of Industry Services at P.O. Box 7162, Madison, WI 53707-7162; by email at dsps@wisconsin.gov; by telephone at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's website at http://dsps.wi.gov/programs/industry-services.
- **SPS 308.06 Penalties.** The department may impose penalties and obtain additional remedies for violations of this chapter, as provided in ss. 101.02 (12) and (13) (a) and 101.15 (2) (f) 2.. Stats.
  - **Note:** Section 101.02 (12), Stats., indicates that every day during which any person, persons, corporation or any officer, agent or employee thereof, fails to observe and comply with an order of the department will constitute a separate and distinct violation of such order.
  - Note: Section 101.02 (13) (a), Stats., indicates that if any employer, employee, owner, or other person violates ss. 101.01 to 101.599, Stats., or fails or refuses to perform any duty lawfully enjoined, within the time prescribed by the department, for which no penalty has been specifically provided, or fails, neglects or refuses to obey any lawful order given or made by the department, or any judgment or decree made by any court in connection with ss. 101.01 to 101.599, Stats., for each such violation, failure or refusal, such employer, employee, owner or other person shall forfeit and pay into the state treasury a sum not less than \$10 or more than \$100 for each such offense.
  - Note: Section 101.15 (2) (f) 2., Stats., indicates that the department may apply to a court of record for the closing of any underground mine, quarry, pit, zinc works or other excavation where the same is being operated in violation of any of its rules or orders, and the owners or operators have failed within a reasonable time to correct any unsafe methods of operation. The failure of any owner or operator to comply with the order or judgment of the court shall subject such party or parties to criminal contempt proceedings.

# SPS 308.07 Appeals.

- (1) APPEAL OF DEPARTMENT ORDER. Pursuant to s. 101.02 (6) (e), Stats., any employer or other person who owns or occupies a property that is affected by an order of the department may petition the department for a hearing on the reasonableness of the order.
  - **Note:** Section 101.01 (4), Stats., defines "employer" as any person, firm, corporation, state, county, town, city, village, school district, sewer district, drainage district and other public or quasi-public corporations as well as any agent, manager, representative or other person having control or custody of any employment, place of employment or of any employee.
- (2) APPEAL OF LOCAL ORDER. Pursuant to s. 101.02 (7) (b), Stats., any person affected by a local order that is in conflict with an order of the department may petition the department for a hearing on the local order.
  - **Note:** Section 101.01 (8), Stats., defines "local order" as any ordinance, order, rule or determination of any common council, board of alderpersons, board of trustees or the village board, of any village or city, a regulation or order of the local board of health, as defined in s. 250.01 (3), Stats., or an order or direction of any official of a municipality, upon any matter over which the department has jurisdiction.
- (3) PETITION OF ADMINISTRATIVE RULE. Pursuant to s. 227.12, Stats., any municipality, corporation or any 5 or more persons having an interest in an administrative rule may petition the department requesting the adoption, amendment or repeal of the rule.

#### **Subchapter II - General Requirements**

- **SPS 308.10 Notification to begin crushing operation.** Each <u>calendar</u> year before crushing work is commenced in a mine, pit or quarry, the person responsible for the crushing work shall notify the department that work is about to begin. The notification shall be made to the department at least 10 days prior to the beginning of crushing work in each mine, pit or quarry.
  - **Note:** The notice is required from the person responsible for the crushing work for all mines, pits, and quarries where crushing work is performed, whether or not the person owns the mine, pit, or quarry. Only one initial notice is required for a mine, pit, or quarry where crushing work is performed on an intermittent basis during the <u>calendar</u> year.

- Note: A notification form is available from the Department's Division of Industry Services at P.O. Box 7302, Madison, WI 53707-7302; by email at dsps@wisconsin.gov; by telephone at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's website at http://dsps.wi.gov/programs/industry-services. Notification may also be provided by email to DSPSMineSafety@wisconsin.gov.
- **SPS 308.11 Arrangements for medical assistance.** Each year before any work is commenced in a mine, pit or quarry, the mine, pit or quarry operator shall make arrangements for obtaining emergency medical assistance and transportation for injured persons.

#### SPS 308.12 Permits.

- (1) GENERAL. Before an excavation of a shaft may be commenced, a permit shall be obtained from the department. As provided by s. 101.15 (2) (c), Stats., this section does not apply to shafts less than 50 feet in depth wherein persons are not employed, shafts not equipped with power driven hoists used for hoisting persons in and out of shafts, or shafts not covered with a flammable building.
- (2) APPLICATION FOR PERMIT. Application for a shaft excavation permit shall be made on forms provided by the department together with the payment of the permit fee.
  - **Note:** The mine shaft excavation permit application is available from the Department's Division of Industry Services at P.O. Box 7302, Madison, WI 53707-7302; by email at dsps@wisconsin.gov; by telephone at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's website at http://dsps.wi.gov/programs/industry-services.
- **(3)** PLANS AND SPECIFICATIONS. Plans and specifications shall be submitted with the application for a shaft excavation permit which show that the shaft, excavation and workings are in compliance with this chapter.
- **(4)** PERMIT PROCESSING TIME. The department shall review and make a determination on a shaft excavation permit application within 30 business days of receiving the required information and fees.

#### SPS 308.13 Fees.

- (1) SAFETY SERVICE FEE. An annual safety service fee as specified in ch. SPS 302 shall be paid by the person or firm operating the crushing, screening or washing equipment.
- **(2)** SHAFT EXCAVATION PERMIT FEE. A shaft excavation permit fee as specified in ch. SPS 302 shall be paid by the person applying for the permit.
- (3) INSPECTION FEE. A miscellaneous inspection fee as specified in ch. SPS 302 shall be paid by the person requesting a consultation inspection of the person's operation, if that person is not required to pay a safety service fee under sub. (1).
- **(4)** TRAINING FEE. A training fee as specified in ch. SPS 302 shall be paid by the person requesting annual refresher training provided by the department and required by the federal mine safety and health administration.

#### SPS 308.14 Inspections.

- (1) GENERAL. Pursuant to ss. 101.02 (15) (g) and 101.15 (2) (f) 1., Stats., the department may enter and cause the inspections of mines, pits and quarries in order to determine compliance with this chapter.
- (2) OVERDUE INSPECTIONS. If the department determines that an inspection of a mine, pit or quarry as required under s. 101.15 (2) (f) 1., Stats., has not been performed, the department shall notify the federal mine safety and health administration that an inspection is due.
- **SPS 308.15 Federal requirements.** No person may operate a mine, pit or quarry unless the person complies with 30 USC 811, 957 and 961 and the safety and health standards in Title 30 CFR Parts
  - **Note:** Authority over mines is given to the federal government under the federal Mine Safety and Health Act. The safety and health related requirements for the operation of surface and underground mines are contained in the Code of Federal Regulations issued by the Mine Safety and Health Administration, Department of Labor, under Title 30 CFR Parts 46, 56 and 57.

# **Subchapter III - Additions to Federal Regulations**

**SPS 308.20** Additions to federal regulations. The additions to the federal mine safety and health administration regulations are specified in this subchapter and are rules of the department.

#### SPS 308.21 Abandoned shafts and wells.

- (1) PROTECTION. All abandoned mine shafts, exploration shafts and test wells in this state shall comply with s. 167.27 (5) and (6), Stats.
- **(2)** Mapping of underground workings.
- (a) All underground workings shall be surveyed and mapped within a reasonable time as work develops. All underground workings shall be surveyed and mapped before they are allowed to become inaccessible. All surveys shall be tied to an exterior quarter section corner.
- (b) Before any mine having underground workings is abandoned, the operator of the mine shall have an engineer or surveyor make a map, on a scale not smaller than 100 feet to the inch, showing all underground workings. A print or copy of such a map certified by the operator or designee as being accurate shall be filed with the department.

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#### TEXT OF RULE

- SECTION 1. SPS 307.03 is renumbered SPS 307.03 (a) and amended to read:
- **SPS 307.03** (a) Fees Except as provided in par. (b), fees for safety inspections and petitions for variance shall be submitted as specified in ch. SPS 302.
- SECTION 2. SPS 307.03 (b) is created to read:
- **SPS 307.03 (b)** A fee is not required to be submitted for a safety inspection of a premise on which the manufacture of fireworks takes place, if all of the following apply:
- **1.** All of the fireworks manufactured on the premise are for the personal use of the manufacturer.
- **2.** None of the fireworks manufactured on the premise are intended for sale or distribution.
- **3.** The manufacturer does not sell a service in which the fireworks manufactured on the premise are used.
- SECTION 3. SPS 307.15 is created to read:
- **SPS 307.15 Appeal of local order.** Any person affected by a local order which may be in conflict with a rule of the department may petition the department for a hearing on the grounds that the local order is unreasonable and in conflict with the rule of the department.
- **Note:** Section 101.01 (8), Stats., defines "local order" as any ordinance, order, rule or determination of any common council, board of alderpersons, board of trustees or the village board, of any village or city, or the board of health of any municipality, or an order or direction of any official of such municipality, upon any matter over which the department has jurisdiction.
- SECTION 4. SPS 307.20 (15g), (15r), and (17m) are created to read:
  - SPS 307.20 (15g) "GPS" means Global Positioning System.
- (15r) "Global Positioning System" means a system of satellites established by the United States Navigational Satellite System that determines latitude and longitude of a particular ground location or elevation.
  - (17m) "Municipality" means a city, village, or town in this state.

SECTION 5. SPS 307.20 (21) is amended to read:

**SPS 307.20 (21)** "Unreasonable annoyance" means an excessive, repeated noise, action, or other disturbance <u>caused by use of explosive materials</u> that is not <u>justified by reason</u> in compliance with the standards under this chapter.

SECTION 6. SPS 307.21 is amended to read:

**SPS 307.21 Adoption of standards.** NFPA 495, Explosive Materials Code, 2006 2013, subject to the modifications specified in this chapter, is hereby incorporated by reference into this chapter.

**Note:** A copy of NFPA 495, Explosive Materials Code is on file in the offices of the department and the legislative reference bureau. Copies of NFPA 495, Explosive Materials Code may be purchased from the National Fire Protection Association, 1 Batterymarch Park, Box 9101, Quincy, MA, 02269-9101 02169-7471.

SECTION 7. SPS 307.31 (2) (intro.) and (a) are amended to read:

**SPS 307.31 (2) (intro.)** These are department rules in addition to the requirements in NFPA 495 section  $10.1.3 \pm 1$ :

(a) Blaster requirements. When blasting operations are conducted in communities a municipality, the shots shall be designed and initiated by a properly licensed Class 5, 6, or 7 blaster.

SECTION 8. SPS 307.31 (2) (b) is renumbered SPS 307.31 (2) (b) 1. and amended to read:

SPS 307.31 (2) (b) 1. Any person conducting blasting operations in a community municipality at a location other than a mine, pit, or quarry shall notify the department, the local fire department, and the local law enforcement agency of the first date on which blasting is scheduled and the location of the blasting operation. Notification to the department shall be made on forms provided by the department and occur at least 10 days prior to the first date on which blasting is scheduled. Unless notification of subsequent blasting is requested by the local fire department or local law enforcement agency or required by municipal ordinance, only one initial notice is required under this subdivision.

SECTION 9. SPS 307.31 (2) (b) 2. is created to read:

**SPS 307.31 (2) (b) 2.** Each calendar year before blasting begins at a mine, pit, or quarry located in a municipality, the person conducting blasting operations shall notify the department, local fire department, and local law enforcement agency that blasting is about to begin. Notification shall be made on forms provided by the department and occur at least 10 days prior to the date on which blasting is scheduled to begin. Unless notification of subsequent blasting is requested by the local fire department or local law

enforcement agency or required by municipal ordinance, only one initial notice each calendar year is required under this subdivision.

SECTION 10. SPS 307.31 (2) (b) (Note) and (4) (c) 2. are amended to read:

- SPS 307.31 (2) (b) (Note) Copies of the A notice of blasting in a community (form SBD 7336) are form is available from the Department's Division of Industry Services at P.O. Box 2658 7302, Madison, WI 53701-2658 53707-7302; by email at dsps@wisconsin.gov; or at by telephone at (608) 261-8500 266-2112, or (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's Web site website at http://dsps.wi.gov/programs/industry-services.
- (4) (c) 2. Specific blast location, including GPS location or latitude and longitude coordinates, address, and bench and station number if applicable.
- SECTION 11. SPS 307.41 (1) is renumbered SPS 307.41 (1) (a) and amended to read:
- SPS 307.41 (1) (a) At least 24 hours prior to initial blasting at a blast site, the blaster in charge shall make a reasonable effort to notify in writing or verbally all residents or owners of affected dwellings or other structures, as determined under sub. (2), that a blasting operation is to begin. The blaster in charge shall offer to perform a preblasting survey for the residents or owners. If a resident or owner requests a copy of the preblasting survey, the blaster in charge shall provide a copy for not more than the actual cost of the copy within 48 hours of the request. Except as provided under pars. (b) and (c), only one initial preblasting survey is required for a blast site.
- SECTION 12. SPS 307.41 (1) (b) and (c) are created to read:
- **SPS 307.41 (1) (b)** The blaster in charge shall offer to perform a preblasting survey for the residents or owners of any dwelling or other structure that becomes an affected dwelling or other structure, as determined under sub. (2), after the initial preblasting survey under par. (a) is performed.
- (c) The blaster in charge shall offer to perform a preblasting survey for the residents or owners of an affected dwelling or other structure, as determined under sub. (2), constructed or renovated after the initial preblasting survey under par. (a) is performed.
- SECTION 13. SPS 307.43 (2) is amended to read:
  - SPS 307.43 (2) Acoustic frequency range: 2 to  $200 \text{ Hz} \text{ dB} (\pm 1 \text{ Hz} \text{ dB})$ .
- SECTION 14. SPS 307.43 (2) (Note) is repealed.
- SECTION 15. SPS 307.44 (4) (d) and (Note) are repealed.

SECTION 16. SPS 307.44 (5) is created to read:

**SPS 307.44 (5)** REPORTING ADVERSE EFFECTS. The blaster shall report to the department any flyrock, airblast, or ground vibration that does not meet the requirements under this section.

SECTION 17. SPS 307.51 (3) is amended to read:

**SPS 307.51 (3)** PERIODIC INSPECTIONS. The department or the department's designated deputy shall inspect a fireworks manufacturing plant at least once a year every 3 years.

SECTION 18. SPS 308.05 (Note 1) and (Note 2) are amended to read:

**SPS 308.05 (Note 1)** Chapter SPS 303 requires the submittal of a petition for variance form (SBD-9890) and a fee, and that an equivalency is established in the petition for variance that meets the intent of the rule being petitioned. Chapter SPS 303 also requires the department to process regular petitions within 30 business days and priority petitions within 10 business days.

(Note 2) Form SBD-9890 The petition for variance form is available from the Department's Division of Industry Services at P.O. Box 7162, Madison, WI 53707-7162; by email at dsps@wisconsin.gov; or at by telephone 608/266-3151 or 877/617-1565 at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's Web site website at http://dsps.wi.gov/programs/industry-services.

SECTION 19. SPS 308.10 is amended to read:

**SPS 308.10 Notification to begin crushing operation.** Each <u>calendar</u> year before crushing work is commenced in a mine, pit, or quarry, the person responsible for the crushing work shall notify the department that work is about to begin. The notification shall be made to the department at least 10 days prior to the beginning of crushing work in each mine, pit, or quarry.

**Note:** The notice is required from the person responsible for the crushing work for all mines, pits, and quarries where crushing work is performed, whether or not the person owns the mine, pit, or quarry. Only one initial notice is required for a mine, pit, or quarry where crushing work is performed on an intermittent basis during the <u>calendar</u> year.

Note: Notification may be made on form SBD-6736, Notice to Begin Operation, which A notification form is available from the Department's Division of Industry Services at P.O. Box 7162 7302, Madison, WI 53707-7162 7302; by email at dsps@wisconsin.gov; or at by telephone 608/266-3151 or 877/617-1565 at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's Web site website at http://dsps.wi.gov/programs/industry-services. Notification may also be provided by email to DSPSMineSafety@wisconsin.gov.

SECTION 20. SPS 308.12 (2) and (Note) are amended to read:

**SPS 308.12 (2)** Application for permit. Application for a shaft excavation permit shall be made on form SBD-52 forms provided by the department together with the payment of the permit fee.

(Note) Form SBD 52, Mine Shaft Excavation Permit Application, The mine shaft excavation permit application is available from the Department's Division of Industry Services at P.O. Box 7302, Madison, WI 53707-7302; by email at dsps@wisconsin.gov; or at by telephone 608/266-3151 or 877/617-1565 at (608) 266-2112, (877) 617-1565, or 411 (Telecommunications Relay); or at the Division's Web site website at http://dsps.wi.gov/programs/industry-services.

(END OF TEXT OF RULE)