

Phone: 608-266-2112 Web: http://dsps.wi.gov Email: dsps@wisconsin.gov

Tony Evers, Governor Dawn B. Crim, Secretary

## MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

Room N208, 4822 Madison Yards Way, 2<sup>nd</sup> Floor, Madison Contact: Valerie Payne (608) 266-2112 March 17, 2020

The following agenda describes the issues that the Board plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the meeting minutes for a record of the actions of the Board.

#### **AGENDA**

#### 9:00 A.M.

#### OPEN SESSION - CALL TO ORDER - ROLL CALL

- A. Adoption of Agenda (1-4)
- B. Approval of Minutes of December 3, 2019 (5-6)
- C. Conflicts of Interest
- D. Introductions, Announcements and Recognition
  - 1) Charisma Townsend Massage Therapist & Body Worker Member (NOMINATED Will Replace: Krizenesky) 7/1/2023

#### E. Administrative Matters – Discussion and Consideration

- 1) Department, Staff and Board Updates
- 2) Annual Policy Review (7)
- 3) Election of Officers, Appointment of Liaisons and Alternates, Delegation of Authorities (8-15)
- 4) 2020 Meeting Dates **(16)**
- 5) Board Members Term Expiration Dates
  - a. Robert Coleman 7/1/2023
  - b. Jaime Ehmer  $\frac{7}{1}/2023$
  - c. Carla Hedtke -7/1/2023
  - d. Elizabeth Krizenesky 7/1/2018
  - e. Jeff Miller 7/1/2023
  - f. Gregory Quandt -7/1/2023
  - g. Ramona Trudeau 7/1/2023
- 6) Wis. Stat. s 15.085 (3)(b) Biannual Meeting with the Medical Examining Board

#### F. Legislative and Policy Matters – Discussion and Consideration

1) Wisconsin Act 41

### G. Administrative Rule Matters – Discussion and Consideration (17)

- 1) Adoption Order: CR 19-101 MTBT 5 Relating to Unprofessional Conduct (**18-26**)
- 2) Adoption Order: CR 19-102 NTBE 4 Relating to Requirements for Renewal and Reinstatement (27-37)
- 3) Pending or Possible Rulemaking Projects

## H. Federation of State Massage Therapy Boards (FSMTB) Matters – Discussion and Consideration

- I. Discussion and Consideration of Items Added After Preparation of Agenda:
  - 1) Introductions, Announcements and Recognition
  - 2) Nominations, Elections, and Appointments
  - 3) Administrative Matters
  - 4) Election of Officers
  - 5) Appointment of Liaisons and Alternates
  - 6) Delegation of Authorities
  - 7) Education and Examination Matters
  - 8) Credentialing Matters
  - 9) Practice Matters
  - 10) Legislative and Policy Matters
  - 11) Administrative Rule Matters
  - 12) Liaison Reports
  - 13) Board Liaison Training and Appointment of Mentors
  - 14) Informational Items
  - 15) Division of Legal Services and Compliance (DLSC) Matters
  - 16) Presentations of Petitions for Summary Suspension
  - 17) Petitions for Designation of Hearing Examiner
  - 18) Presentation of Stipulations, Final Decisions and Orders
  - 19) Presentation of Proposed Final Decisions and Orders
  - 20) Presentation of Interim Orders
  - 21) Petitions for Re-Hearing
  - 22) Petitions for Assessments
  - 23) Petitions to Vacate Orders
  - 24) Requests for Disciplinary Proceeding Presentations
  - 25) Motions
  - 26) Petitions
  - 27) Appearances from Requests Received or Renewed
  - 28) Speaking Engagements, Travel, or Public Relation Requests, and Reports

#### J. Public Comments

CONVENE TO CLOSED SESSION to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85(1)(b), and 448.02(8), Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.).

#### **K.** Credentialing Matters

### 1) Application Reviews

a. Wenping Ma, Application #650609 (38-92)

b. Yuhua Wang, Application #654084 (**93-113**)

#### L. Deliberation on DLSC Matters

- 1) Stipulations, Final Decisions and Orders
  - a. 17 MAB 017 Jing Zhang, L.M.T. (**121-126**)
- 2) Case Closing(s)
  - a. 18 MAB 080 J.M.H. (**127-132**)
  - b. 19 MAB 005 S.L. (**133-137**)
- M. Deliberation of Items Added After Preparation of the Agenda
  - 1) Education and Examination Matters
  - 2) Credentialing Matters
  - 3) DLSC Matters
  - 4) Monitoring Matters
  - 5) Professional Assistance Procedure (PAP) Matters
  - 6) Petitions for Summary Suspensions
  - 7) Petitions for Designation of Hearing Examiner
  - 8) Proposed Stipulations, Final Decisions and Order
  - 9) Proposed Interim Orders
  - 10) Administrative Warnings
  - 11) Review of Administrative Warnings
  - 12) Proposed Final Decisions and Orders
  - 13) Matters Relating to Costs/Orders Fixing Costs
  - 14) Case Closings
  - 15) Board Liaison Training
  - 16) Petitions for Assessments and Evaluations
  - 17) Petitions to Vacate Orders
  - 18) Remedial Education Cases
  - 19) Motions
  - 20) Petitions for Re-Hearing
  - 21) Appearances from Requests Received or Renewed
- N. Consulting with Legal Counsel

#### RECONVENE TO OPEN SESSION IMMEDIATELY FOLLOWING CLOSED SESSION

- O. Vote on Items Considered or Deliberated Upon in Closed Session, if Voting is Appropriate
- P. Open Session Items Noticed Above Not Completed in the Initial Open Session
- Q. Delegation of Ratification of Examination Results and Ratification of Licenses and Certificates

#### **ADJOURNMENT**

**NEXT DATE: JUNE 2, 2020** 

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MEETINGS AND HEARINGS ARE OPEN TO THE PUBLIC, AND MAY BE CANCELLED WITHOUT NOTICE.

Times listed for meeting items are approximate and depend on the length of discussion and voting. All meetings are held at 4822 Madison Yards Way, Madison, Wisconsin, unless otherwise noted. In order to

confirm a meeting or to request a complete copy of the board's agenda, please call the listed contact person. The board may also consider materials or items filed after the transmission of this notice. Times listed for the commencement of disciplinary hearings may be changed by the examiner for the convenience of the parties. Interpreters for the hearing impaired provided upon request by contacting the Affirmative Action Officer, 608-266-2112.

### MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD December 3, 2019

**PRESENT:** Robert Coleman, Jr., Jamie Ehmer (arrived at 9:28 a.m.), Carla Hedtke, Elizabeth

Krizenesky, Jeff Miller, Gregory Quandt (via Skype), Ramona Trudeau (arrived via

*Skype at 9:27 a.m.)* 

**STAFF:** Valerie Payne, Executive Director; Jameson Whitney, Board Legal Counsel; Dale

Kleven, Administrative Rules Coordinator; Megan Glaeser, Bureau Assistant; and other

Department Staff

#### **CALL TO ORDER**

Robert Coleman, Jr., Chairperson, called the meeting to order at 9:21 a.m. A quorum was confirmed with five (5) members present.

#### ADOPTION OF AGENDA

#### Amendments to the Agenda

• Under G. "Federation of State Massage Therapy Boards (FSMTB) Matters" **ADD**: Travel Report: FSMTB Annual Meeting – October 3-5, 2019 – Atlanta, Georgia – Jaime Ehmer and Carla Hetdke

**MOTION:** Robert Coleman, Jr. moved, seconded by Jeff Miller, to adopt the Agenda as

amended. Motion carried unanimously.

#### APPROVAL OF MINUTES

**MOTION:** Carla Hedtke moved, seconded by Elizabeth Krizenesky, to approve the Minutes

of September 3, 2019 as published. Motion carried unanimously.

#### **CLOSED SESSION**

**MOTION:** Jaime Ehmer moved, seconded by Gregory Quandt, to convene to Closed Session

to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85 (1)(b), and 448.02(8), Stats.); to consider individual histories or disciplinary data (s. 19.85 (1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.). Robert Coleman, Jr., Chairperson, read the language of the motion aloud for the record. The vote of each member was ascertained by voice vote. Roll Call Vote: Robert Coleman-yes; Jaime Ehmer-yes; Carla Hedtke-yes; Elizabeth Krizenesky-yes; Jeff Miller-yes; Gregory Quandt-yes and Ramona Trudeau-yes. Motion carried

unanimously.

The Board convened into Closed Session at 11:04 a.m.

#### **DELIBERATION ON DLSC MATTERS**

#### **Case Closings**

#### 19 MAB 004 - B.D.

**MOTION:** Robert Coleman, Jr. moved, seconded by Carla Hedtke, to close DLSC Case

Number 19 MAB 004, against B.D., for Insufficient Evidence. Motion carried

unanimously.

19 MAB 008 - S.G.H.

**MOTION:** Jeff Miller moved, seconded by Jaime Ehmer, to close DLSC Case Number 19

MAB 008, against S.G.H., for Prosecutorial Discretion (P1). Motion carried

unanimously.

RECONVENE TO OPEN SESSION

**MOTION:** Robert Coleman, Jr. moved, seconded by Carla Hedtke, to reconvene in Open

Session. Motion carried unanimously.

The Board reconvened into Open Session at 11:12 a.m.

# VOTE ON ITEMS CONSIDERED OR DELIBERATED UPON IN CLOSED SESSION, IF VOTING IS APPROPRIATE

**MOTION:** Jaime Ehmer moved, seconded by Robert Coleman, Jr., to affirm all motions

made and votes taken in Closed Session. Motion carried unanimously.

(Be advised that any recusals or abstentions reflected in the closed session motions stand for the purposes of the affirmation vote).

# DELEGATION OF RATIFICATION OF EXAMINATION RESULTS AND RATIFICATION OF LICENSES AND CERTIFICATES

**MOTION:** Jaime Ehmer moved, seconded by Jeff Miller, to delegate ratification of

examination results to DSPS staff and to delegate and ratify all licenses and

certificates as issued. Motion carried unanimously.

#### **ADJOURNMENT**

**MOTION:** Robert Coleman, Jr. moved, seconded by Gregory Quandt, to adjourn the

meeting. Motion carried unanimously.

The meeting adjourned at 11:15 a.m.

# State of Wisconsin Department of Safety & Professional Services

## **AGENDA REQUEST FORM**

1) Name and Title of Person Submitting the Request:		2) Date When Request Submitted:			
Kimberly Wood, Program Assistant Supervisor-Adv.		1/7/2020			
				Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting	
3) Name of Board, Com	mittee, Counci	il, Sections:			
All Boards					
4) Meeting Date:	5) Attachme	nts:	6) How	should the item be tit	tled on the agenda page?
	☐ Yes ⊠ No		Annı	ual Policy Review	
7) Place Item in:			ce before	the Board being	9) Name of Case Advisor(s), if required:
	sch	heduled?			N/A
☐ Closed Session		Yes			
		No			
10) Describe the issue a	and action that	t should be add	dressed:		
Please be advised of th	e following An	nual Policy Re	view iten	ns:	
attend a meeti	ng, we ask tha	nt you let us kn	ow ASAF		ent to meeting attendance. If you cannot red for our Boards, Sections and Councils to
					il business with other members outside of
		to avoid walkir	ng quorui	m issues pursuant to	Open Meetings Law. <u>DSPS Boards-Open</u>
Meetings Resolution 3. Agenda Deadl		let vour execut	ive Direc	tor know if you have	items to be considered on an uncoming
<ol> <li>Agenda Deadlines – Please let your executive Director know if you have items to be considered on an upcoming agenda no less than 8 business days prior to a meeting when possible. DSPS Boards-Reference Materials-Meeting</li> </ol>					
<u>Timeline</u>					
4. Travel Voucher and Per Diem Submissions – Please submit all Per Diem and Reimbursement Claims to DSPS within 30 days of date an expense is incurred. DSPS Boards-Travel and Reimbursement-Travel and Reimbursement Overview					
5. Lodging Accommodations/Hotel Cancellation Policy – Lodging accommodations are provided to members who must					
leave home be	leave home before 6:00 a.m. to attend a meeting. If you cannot attend a meeting it is the board member's responsibility				
					meeting is changed to a teleconference or
cancelled or rescheduled, DSPS staff will make lodging cancellations or modifications as needed. <u>DSPS Boards-Travel</u> and Reimbursement-Travel and Reimbursement Overview					
6. Inclement Wea				may change a meeting from an in-person	
11) Authorization					
Kimberly Wood 1/7/2020					
Signature of person ma	king this requ	est			Date
Supervisor (if required) Date			Date		
Executive Director sign	ature (indicate	es approval to	add post	agenda deadline item	n to agenda) Date
Directions for including			_		
1. This form should be					y Development Executive Director.
					e to the Bureau Assistant prior to the start of a

meeting.

# State of Wisconsin Department of Safety & Professional Services

## AGENDA REQUEST FORM

1) Name and Title of Person Submitting the Request:		: 2) Date When Requ	2) Date When Request Submitted:		
Megan Glaeser, Bur	reau Assistant	March 6, 2020			
			ered late if submitted after 12:00 p.m. on the deadline		
2) Name of Board, Com	mittee, Council, Sections:	date which is 8 busii	ness days before the meeting		
,	•				
	Bodywork Therapy Affiliated	-			
4) Meeting Date:	5) Attachments:	6) How should the item be t	itled on the agenda page?		
March 17, 2020	⊠ Yes	Administrative Matters:			
	□ No	1) Election of Officers Delegation of Auth	s, Appointment of Liaisons and Alternates, and		
7) Place Item in:	8) Is an appearan	ce before the Board being	9) Name of Case Advisor(s), if required:		
l <u> </u>	scheduled?	· ·	N/A		
<ul><li>☑ Open Session</li><li>☐ Closed Session</li></ul>	☐ Yes		IV/A		
Closed Session	⊠ No				
10) Deparibe the issue of		dragadi			
,	and action that should be ad				
,	nduct Election of its Officers	s for 2020. reappoint Liaisons and Alterr	natos as annronriato		
			eviously delegated authorities.		
			<b>. .</b>		
11)		Authorization			
,	,	aunonzanon			
Megan Glaeser			March 6, 2020		
Signature of person ma	king this request		Date		
Supervisor (if required)  Date			Date		
Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date					
, , , , , , , , , , , , , , , , , , , ,					
Directions for including	supporting documents:				
	attached to any documents:	submitted to the agenda.			
2. Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director.					
3. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a					
meeting.					

## Massage Therapy and Bodywork Therapy Affiliated Credentialing Board 2019 Elections and Liaison Appointments

2019 ELECTION RESULTS	6/4/19	9/3/19	
Chairperson	Robert Coleman, Jr.	Robert Coleman, Jr.	
Vice Chairperson	Carla Hedtke	Carla Hedtke	
Secretary	Jaime Ehmer	Jaime Ehmer	
2019 LIAISON APPOINTMENTS	6/4/19	9/3/19	
Credentialing Liaison(s)	Robert Coleman, Jr.  Alternate: Carla Hedtke	Robert Coleman, Jr.  Alternate: Carla Hedtke	
Office of Education and Examinations Liaison(s)	Carla Hedtke <i>Alternate:</i> Gregory Quandt	Carla Hedtke <i>Alternate:</i> Gregory Quandt	
Monitoring Liaison(s)	Elizabeth Krizenesky Alternate: <del>Jaime Ehmer</del>	Jaime Ehmer Alternate: Ramona Trudeau	
Professional Assistance Procedure (PAP) Liaison(s)	Carla Hedtke <i>Alternate:</i> Gregory Quandt	Carla Hedtke <i>Alternate:</i> Gregory Quandt	
Legislative Liaison(s)	Elizabeth Krizenesky <i>Alternate:</i> Carla Hedtke	Elizabeth Krizenesky <i>Alternate:</i> Carla Hedtke	
Travel Liaison(s)	Robert Coleman, Jr. <i>Alternate:</i> Jaime Ehmer	Robert Coleman, Jr. <i>Alternate:</i> Jaime Ehmer	
Website Liaison(s)	Robert Coleman, Jr.  Alternate: Gregory Quandt	Robert Coleman, Jr.  Alternate: Gregory Quandt	
Administrative Rules Liaison(s)			
Screening Panel	Robert Coleman, Jr., Carla Hedtke, Gregory Quandt Alternate: Jaime Ehmer, Elizabeth Krizenesky	Robert Coleman, Jr., Carla Hedtke, Gregory Quandt Alternate: Jaime Ehmer, Jeff Miller	

## **Delegation of Authorities**

**Document Signature Delegations** 

**MOTION:** 

Robert Coleman, Jr. moved, seconded by Gregory Quandt, to delegate authority to the Chairperson (or in absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession) to sign documents on behalf of the Board in order to carry out its duties. Motion carried unanimously.

**MOTION:** 

Gregory Quandt moved, seconded by Jaime Ehmer, in order to carry out duties of the Board, the Chairperson (or in absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession) has the ability to delegate signature authority for purposes of facilitating the completion of assignments during or between meetings. The members of the Board hereby delegate to the Executive Director or DPD Division Administrator, the authority to sign on behalf of a board member as necessary. Motion carried unanimously.

### Delegated Authority for Urgent Matters

**MOTION:** 

Robert Coleman, Jr. moved, seconded by Carla Hedtke, that in order to facilitate the completion of urgent matters between meetings, the Board delegates its authority to the Chairperson (or, in the absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession), to appoint liaisons to the Department to act in urgent matters. Motion carried unanimously.

#### Monitoring Delegations

**MOTION:** 

Robert Coleman, Jr. moved, seconded by Gregory Quandt, to adopt the "Roles and Authorities Delegated to the Monitoring Liaison and Department Monitor" as presented in the 6/4/2019 meeting agenda materials. Motion carried unanimously.

#### Credentialing Authority Delegations

#### **Delegation of Authority to Credentialing Liaison (Denial Decisions)**

**MOTION:** 

Jaime Ehmer moved, seconded by Gregory Quandt, to delegate authority to the Credentialing Liaison(s) to serve as a liaison between DSPS and the Board and to act on behalf of the Board in regard to credentialing applications or questions presented to them except that potential denial decisions shall be referred to the full Board for final determination. Motion carried unanimously.

#### **Delegation of Authority to DSPS When Credentialing Criteria is Met**

**MOTION:** 

Carla Hedtke moved, seconded by Jaime Ehmer, to delegate credentialing authority to DSPS to act upon applications that meet all credentialing statutory and regulatory requirements without Board or Board liaison review. Motion carried unanimously.

#### Delegated Authority for Application Denial Reviews

**MOTION:** 

Gregory Quandt moved, seconded by Robert Coleman, Jr., that the Department's Attorney Supervisors, DLSC Administrator, or their designee are authorized to serve as the Board's designee for purposes of reviewing and acting on requests for hearing as a result of a denial of a credential. Motion carried unanimously.

#### **Voluntary Surrenders**

**MOTION:** 

Robert Coleman, Jr. moved, seconded by Gregory Quandt, to delegate authority to the assigned case advisor to accept or refuse a request for voluntary surrender pursuant to Wis. Stat. § 440.19 for a credential holder who has a pending complaint or disciplinary matter. Motion carried unanimously.

#### Continuing Education and Education Delegation(s)

**MOTION:** 

Jaime Ehmer moved, seconded by Gregory Quandt, to delegate authority to the Office of Education and Examination Liaison(s) to address all issues related to continuing education and examinations. Motion carried unanimously.

## Authorization for DSPS to Provide Board Member Contact Information to National Regulatory Related Bodies

**MOTION:** 

Robert Coleman, Jr. moved, seconded by Jaime Ehmer, to authorize DSPS staff to provide national regulatory related bodies with all Board member contact information that DSPS retains on file. Motion carried unanimously.

### Optional Renewal Notice Insert Delegation

**MOTION:** 

Gregory Quandt moved, seconded by Robert Coleman, Jr., to designate the Chairperson (or, in the absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession) to provide a brief statement or link relating to board-related business within the license renewal notice at the Board's or Board designee's request. Motion carried unanimously.

## Legislative Liaison Delegation

**MOTION:** Robert Coleman, Jr. moved, seconded by Carla Hedtke, to delegate

authority to the Legislative Liaisons to speak on behalf of the Board

regarding legislative matters. Motion carried unanimously.

## Travel Liaison Delegation

**MOTION:** Gregory Quandt moved, seconded by Jaime Ehmer, to delegate authority

to the Travel Liaison to approve any board member travel. Motion carried

unanimously.

# State of Wisconsin Department of Safety & Professional Services

## **AGENDA REQUEST FORM**

1) Name and Title of Person Submitting the Request:		2) Date When Request Submitted:		
Ashley Ayres		December 31, 2019		
Monitoring and Intake Supervisor Division of Legal Services and Compliance		Items will be considered late if submitted after 4:30 p.m. and less than:  10 work days before the meeting for Medical Board  14 work days before the meeting for all others		
3) Name of Board, Committee	, Council, Sections:			, o 2000 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
Massage Therapy and	Bodywork Thera	py Affiliated C	redentialing Boar	rd
4) Meeting Date:	5) Attachments:	6) How should th	ne item be titled on th	e agenda page?
March 17, 2020	⊠ Yes □ No	Appointment	of Monitoring Liaison and Delegated Authorities	
7) Place Item in:		appearance before	the Board being	9) Name of Case Advisor(s), if required:
Open Session	schedule			
Closed Session		(Fill out Board Ap	pearance Request)	
Both	⊠ No			
10) Describe the issue and ac	tion that should be	addressed:		
Appoint primary and (PAP).	nd alternate liais	ons for Monito	oring, and for the	Professional Assistance Procedure
Adopt or reject the document as pres				ring Liaison and Department Monitor
<ol> <li>Delegate authority to Board Counsel to sign Monitoring orders on behalf of the Board/Section, after the Board/Section has taken action on Monitoring agenda items.</li> </ol>				
Current practice is for Department Monitors to draft Monitoring orders after Board meetings, send them to Board Counsel for review, and then send them to the Executive Director for subsequent review and signature. With the new proposed process, Department Monitors would only send their orders to Board Counsel for review and signature, eliminating the need for a second review by the Executive Director.				
11) Authorization				
Ashlugstyres	<i>)</i>		Dece	mber 31, 2019
Signature of person making t	his request			Date
Supervisor (if required)				Date
Executive Director signature	(indicates approval	to add post agend	a deadline item to ag	enda) Date
Directions for including supporting documents:				
1. This form should be attach	ned to any documen			
<ol> <li>Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director.</li> <li>If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a meeting.</li> </ol>				

#### Roles and Authorities Delegated to the Monitoring Liaison and Department Monitor

The Monitoring Liaison ("Liaison") is a Board/Section designee who works with department monitors to enforce Board/Section orders as explained below.

#### **Current Authorities Delegated to the Monitoring Liaison**

The Liaison may take the following actions on behalf of the Board/Section:

- 1. Grant a temporary reduction in random drug screen frequency upon Respondent's request if he/she is unemployed and is otherwise compliant with Board/Section order. The temporary reduction will be in effect until Respondent secures employment in the profession. The Department Monitor ("Monitor") will draft an order and sign on behalf of the Liaison.
- 2. Grant a stay of suspension if Respondent is eligible per the Board/Section order. The Monitor will draft an order and sign on behalf of the Liaison.
- 3. Remove the stay of suspension if there are repeated violations or a substantial violation of the Board/Section order. In conjunction with removal of any stay of suspension, the Liaison may prohibit Respondent from seeking reinstatement of the stay for a specified period of time. The Monitor will draft an order and sign on behalf of the Liaison.
- 4. Grant or deny approval when Respondent proposes continuing/remedial education courses, treatment providers, mentors, supervisors, change of employment, etc. unless the order specifically requires full-Board/Section approval.
- 5. Grant a maximum of <u>one 90-day extension</u>, if warranted and requested in writing by Respondent, to complete Board/Section-ordered continuing education.
- 6. Grant a maximum of one extension or payment plan for proceeding costs and/or forfeitures if warranted and requested in writing by Respondent.
- 7. Grant full reinstatement of licensure if Respondent has fully complied with all terms of the order without deviation. The Monitor will draft an order and obtain the signature or written authorization from the Liaison.
- 8. Grant or deny a request to appear before the Board/Section in closed session.
- 9. Board Monitoring Liaison may determine whether Respondent's petition is eligible for consideration by the full Board/Section.
- 10. (Except Pharmacy) Accept Respondent's written request to surrender credential. If accepted by the Liaison, Monitor will consult with Board Counsel to determine if a stipulation is necessary. If a stipulation is not necessary, Monitor will draft an order and sign on behalf of the Liaison. If denied by the Liaison, the request to surrender credential will go to the full Board for review.
- 11. (Except Pharmacy) Grant Respondent's petition for a reduction in drug screens per the standard schedule, below. If approved, Monitor will draft an order and sign on behalf of the Liaison.
  - a. Year 1: 49 screens (including 1 hair test, if required by original order)
  - b. Year 2: 36 screens (plus 1 hair test, if required by original order)
  - c. Year 3: 28 screens plus 1 hair test
  - d. Year 4: 28 screens plus 1 hair test
  - e. Year 5: 14 screens plus 1 hair test

- 12. (Dentistry only) Ability to approve or deny all requests from a respondent.
- 13. (Except Nursing) Board Monitoring Liaison may approve or deny Respondent's request to be excused from drug and alcohol testing for work, travel, etc.

#### <u>Current Authorities Delegated to the Department Monitor</u>

The Monitor may take the following actions on behalf of the Board/Section, draft an order and sign:

- 1. Grant full reinstatement of licensure if CE is the <u>sole condition</u> of the limitation and Respondent has submitted the required proof of completion for approved courses.
- 2. Suspend the license if Respondent has not completed Board/Section-ordered CE and/or paid costs and forfeitures within the time specified by the Board/Section order. The Monitor may remove the suspension and issue an order when proof completion and/or payment have been received.
- 3. Suspend the license (or remove stay of suspension) if Respondent fails to enroll and participate in an Approved Program for drug and alcohol testing within 30 days of the order, or if Respondent ceases participation in the Approved Program without Board approval. This delegated authority only pertains to respondents who must comply with drug and/or alcohol testing requirements.

Updated 5/3/2018 2018 Roles & Authorities

# State of Wisconsin Department of Safety & Professional Services

## **AGENDA REQUEST FORM**

1) Name and Title of Person Submitting the Request:		t: 2) Date When Req	2) Date When Request Submitted:		
Megan Glaeser, Bureau Assistant		March 6, 2020	March 6, 2020		
			Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting		
3) Name of Board, Com	mittee, Council, Sections:	uate willcii is o bus	mess days before the meeting		
,	Bodywork Therapy Affiliated	Cradentialing Board			
			titled on the example near?		
4) Meeting Date:	5) Attachments:	6) How should the item be	titled on the agenda page?		
March 17, 2020	Yes	2020 Meeting Dates			
7) Place Item in:	No 8) Is an annearan	lce before the Board being	9) Name of Case Advisor(s), if required:		
l <u> </u>	scheduled?	ice before the board being	, , , , , , , , , , , , , , , , , , , ,		
			N/A		
☐ Closed Session	│				
	MO				
10) Describe the issue a	and action that should be ad	dressed:			
Please review the finaliz	zed 2020 meeting date\s. An	y conflicts should be identific	ed so to ensure auorum.		
		,	4		
3/17/2020					
6/2/2020 9/1/2020					
12/1/2020					
12,1,2020					
11)		Authorization			
Megan Glaeser			March 6, 2020		
Signature of person ma	king this request		Date		
Supervisor (if required)			 Date		
Supervisor (ii requireu)			Date		
Executive Director signs	ature (indicates approval to	add post agenda deadline ite	em to agenda) Date		
	,	. •	,		
Directions for including	supporting documents:				
	attached to any documents	submitted to the agenda.			
2. Post Agenda Deadlin	e items must be authorized	by a Supervisor and the Poli	cy Development Executive Director.		
	original documents needing	g Board Chairperson signatu	re to the Bureau Assistant prior to the start of a		
meeting.	meeting.				

# State of Wisconsin Department of Safety & Professional Services

## AGENDA REQUEST FORM

1) Name and Title of	Person Subn	nitting the Request:	2) Date When Requ	est Submitted:
Dale Kleven			3/5/20	
Administrative Rules Coordinator		Items will be considered late if submitted after 12:00 p.m. on the deadline date:		
0) 11			8 business	s days before the meeting
3) Name of Board, Co	ommittee, Co	uncil, Sections:		
Massage Therapy	and Bodywo	ork Therapy Affiliated Cr	redentialing Board	
4) Meeting Date:	5) Attachme	ents: 6) How should the i	item be titled on the a	
2/15/20	Yes			assion and Consideration
3/17/20	☐ No			ITBT 5 Relating to Unprofessional Conduct ITBT 4 Relating to Requirements for Renewal
		and Reinstate		TD1 4 Relating to Requirements for Renewal
		3. Pending and	Possible Rulemakin	ng Projects
7) Place Item in:		8) Is an appearance before	the Board being	9) Name of Case Advisor(s), if required:
Open Session		scheduled?	c the board being	7) Name of Gase Advisor(s), if required.
Closed Session	1			
Both		Yes (Fill out Board Ap	ppearance Request)	
		⊠ No		
10) Describe the issu	ue and action	that should be addressed:		
11)		Authoriza	tion	
Signature of person		request	<b>a</b> 1	Date
Dale Kleve	n		M	arch 5, 2020
Supervisor (if required)  Date			Date	
Function Discolars	:		and deadline has	a to accorde). Date
Executive Director s	ignature (indi	cates approval to add post	agenda deadline item	n to agenda) Date
Directions for includ				
		o any documents submitted		y Development Executive Director.
				e to the Bureau Assistant prior to the start of a
meeting	· · · · · · · · · · · · · · · · · · ·			

### STATE OF WISCONSIN MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

IN THE MATTER OF RULEMAKING : ORDER OF THE PROCEEDINGS BEFORE THE : MASSAGE THERAPY AND BODYWORK MASSAGE THERAPY AND BODYWORK: THERAPY AFFILIATED CREDENTIALING

THERAPY AFFILIATED **BOARD ADOPTING RULES** CREDENTIALING BOARD (CLEARINGHOUSE RULE 19-101)

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#### ORDER

An order of the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board to repeal MTBT 5.03 (2) (intro.); to renumber and amend MTBT 5.03 (1) and (2) (a) to (c); and to amend MTBT 5.02 (2), (6), (11), (14), (15) (intro.) and (c), (20), (24), (25), (26) (intro.), (a), and (b), (28), and (29), 5.03 (3) and (Note), and 5.04, relating to unprofessional conduct.

Analysis prepared by the Department of Safety and Professional Services.

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#### ANALYSIS

#### **Statutes interpreted:**

Section 440.03 (4m), Stats.

### **Statutory authority:**

Sections 15.085 (5) (b), 460.04 (2) (a), and 460.10 (1) (a), Stats.

#### **Explanation of agency authority:**

Section 15.085 (5) (b), Stats., provides an affiliated credentialing board, such as the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board, "[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains . . ."

Section 460.04 (2) (a), Stats., provides the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board shall promulgate rules establishing "[s]tandards that govern the professional conduct of license holders in practicing massage therapy or bodywork therapy."

Section 460.10 (1) (a), Stats., provides the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board may promulgate rules establishing "[r]equirements and procedures for a license holder to complete continuing education programs or courses of study to qualify for renewal of his or her license."

#### **Related statute or rule:**

Chapter MTBT 7 provides continuing education requirements for renewal of a license as a massage therapist or bodywork therapist. As provided under s. MTBT 5.02 (24), failing to complete these requirements is considered unprofessional conduct.

Section 440.03 (4m), Stats., as created by 2017 Wisconsin Act 59, provides that the Board may require a credential holder to submit proof of completing continuing education programs or courses only if a complaint is made against the credential holder.

#### Plain language analysis:

Section MTBT 5.04 is revised to comply with s. 440.03 (4m), Stats., as created by 2017 Wisconsin Act 59. Under this provision, the Board may require a credential holder to submit proof of completing continuing education programs or courses only if a complaint is made against the credential holder. Other provisions throughout ch. MTBT 5 have been revised to ensure consistency with current standards for drafting style and format and applicable Wisconsin statutes.

#### Summary of, and comparison with, existing or proposed federal regulation:

None.

#### **Comparison with rules in adjacent states:**

#### Illinois:

Illinois' continuing education requirements include provisions for retention and production of evidence of compliance [68 Ill. Admin. Code 1284.90 d) 2)]. The Division of Professional Regulation of the Illinois Department of Financial and Professional Regulation may require additional evidence demonstrating compliance with the continuing education requirements. It is the responsibility of each applicant for renewal to retain or otherwise produce evidence of such compliance. Such additional evidence is required in the context of the Division's random audit.

#### Iowa:

Iowa's continuing education requirements include provisions for retention and production of evidence of compliance (645 IAC 4.11). The Iowa Board of Massage Therapy may select licensees for audit following license renewal. Upon audit, a licensee is required to provide an individual certificate of completion issued to the licensee or evidence of successful completion of the course from the course sponsor. All licensees must retain documentation of compliance with the continuing education requirements for two years following license renewal.

#### Michigan:

Michigan's continuing education requirements include provisions for certification of compliance and retention of evidence of compliance [Mich Admin Code, R 338.739 (3)]. Submission of an application for renewal constitutes an applicant's certification of compliance with the continuing education requirements, and all licensees are required to retain documentation of meeting the requirements for a period of 4 years from the date of applying for license renewal.

#### Minnesota:

The Minnesota Department of Health's Office of Unlicensed Complementary and Alternative Health Care Practice (OCAP) investigates complaints and takes enforcement actions against massage therapists for violations of prohibited conduct. However, neither OCAP nor any other

statewide agency or board oversees the licensing of massage therapists. Licensing requirements, if any, for massage therapists are established by the county or city in which the massage therapist practices.

#### **Summary of factual data and analytical methodologies:**

The rules were developed by reviewing the provisions of ch. MTBT 5 to ensure consistency with current standards for drafting style and format and applicable Wisconsin statutes. No additional factual data or analytical methodologies were used to develop the proposed rules.

# Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The rules were posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals. No comments were received.

#### Fiscal Estimate and Economic Impact Analysis:

The Fiscal Estimate and Economic Impact Analysis document is attached.

#### **Effect on small business:**

These rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Daniel.Hereth@wisconsin.gov, or by calling (608) 267-2435.

#### **Agency contact person:**

Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, Wisconsin 53708-8366; telephone 608-261-4472; email at DSPSAdminRules@wisconsin.gov.

#### Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, WI 53708-8366, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received at or before the public hearing to be held at 9:00 a.m. on September 3, 2019, to be included in the record of rule-making proceedings.

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#### TEXT OF RULE

SECTION 1. MTBT 5.02 (2), (6), (11), (14), (15) (intro.) and (c), (20), (24), (25), (26) (intro.), (a), and (b), (28), and (29) are amended to read:

**MTBT 5.02 (2)** Being convicted of <del>any of the following: ss.</del> <u>an offense under</u> <u>s.</u> 940.22, 940.225, 944.15, 944.17, 944.30 (1m), 944.31, 944.32, 944.33, 944.34, 948.02, 948.02 5, 948.08, 948.085, 948.09, 948.095, <del>and</del> <u>or</u> 948.10, Stats.

- (6) Knowingly, negligently, or recklessly making any <u>written or oral</u> statement, <u>written or oral</u>, in the course of <u>while</u> practicing massage therapy, <u>which</u> that is likely to deceive, defraud, mislead, or create an unacceptable risk of harm to a client, the public, or both.
- (11) Practicing as a massage therapist or bodywork therapist when physical or mental abilities are impaired by the use of controlled substances or other drugs, chemicals, or alcohol, or by other causes.
- (14) Divulging any information that a client gives in confidence to the licensee or any other information that the licensee obtains about a client in the course of practicing massage therapy or bodywork therapy that a reasonable person in the client's position would want kept confidential unless the information is otherwise required by law to be disclosed or the client specifically authorizes the disclosure of the information is required under s. 460.11 (2), Stats., to be kept confidential.
- (15) (intro.) Engaging in sexually explicit conduct, sexual contact, exposure, gratification, or other sexual behavior with or in the presence of a client, a client's immediate family member, or a person responsible for the client's welfare. For the purposes of this subsection, all of the following shall apply:
- (c) If a A client who is a minor, he or she shall continue to be considered a client for 2 years after the termination of services or for 2 years after the client reaches the age of majority, whichever is longer.
  - (20) Failing to provide clean clothing, linens, and or equipment.
- (24) Failing to complete <u>the</u> continuing education requirements <del>within the time period</del> established by <u>under</u> s. MTBT 7.02 (3).
- (25) Having an adverse action against a credential pertaining to the practice of massage therapy or bodywork therapy by any agency of this or another state, or by an agency or authority within the federal government. This subsection applies whether the adverse action is accompanied by findings of negligence or unprofessional conduct or results in a temporary or permanent limitation, restriction, suspension, or revocation, and whether or not the adverse action is accompanied by findings of negligence or unprofessional conduct.
- (26) (intro.) Conviction of any federal or state law or rule, including criminal law, Subject to ss. 111.321, 111.322, and 111.335, Stats., being convicted of an offense the circumstances of which is substantially related relate to the practice of massage therapy or bodywork therapy. For the purposes of this subsection, all of the following shall apply:
- (a) Except as otherwise provided by law, a certified copy of a relevant decision <u>is</u> conclusive evidence of the finding of facts and conclusions of law by a state or federal court or agency charged with making legal determinations relevant to this paragraph is conclusive evidence of its findings of facts and conclusions of law a conviction.

- **(b)** Under this paragraph, the <u>The</u> board has the burden of <u>proving proof</u> that the act <u>a conviction</u> is substantially related to the practice of massage therapy or bodywork therapy.
- (28) Failing to display his or her the license granted under ch. 460, Stats., in his or her the licensee's place of business or practice as required under s. 460.07 (1), Stats. so that it can easily be seen and read by the public. In the case of a mobile practice, a licensee is required to shall be able to present his or her the license for public display.
- (29) Failing to maintain liability insurance coverage in an amount not less than of at least \$1,000,000 per occurrence and \$1,000,000 for all occurrences in one year, pursuant to as required under s. 460.05 (1) (g), Stats.
- SECTION 2. MTBT 5.03 (1) is renumbered MTBT 5.03 (1) (intro.) and amended to read:
- MTBT 5.03 (1) (intro.) A license holder licensee shall submit a report to the board if he or she the licensee has reasonable cause to believe that another license holder licensee has committed a crime relating to prostitution under ss. 944.30 to 944.34, Stats., or has had sexual contact or sexual intercourse with a client. If the report relates to sexual contact or sexual intercourse with a client, the report may not identify the client unless the client has provided written consent for disclosure of this information. For purposes of this subsection, a licensee shall be considered to have reasonable cause upon occurrence of any of the following:
- SECTION 3. MTBT 5.03 (2) (intro.) is repealed.
- SECTION 4. MTBT 5.03 (2) (a) to (c) are renumbered MTBT 5.03 (1) (a) to (c) and amended to read:
- MTBT 5.03 (1) (a) Being The licensee is informed by a person that, he or she has while a client of another licensee, that person engaged in an act with another license holder prohibited by ss. 944.30 to 944.34, Stats., with that licensee.
- **(b)** Being The licensee is informed by a person that he or she, while a client of another license holder licensee, that person engaged in nonmarital sexual contact or sexual intercourse with the other license holder that licensee.
- (c) Being The licensee is informed by another license holder licensee that he or she has they engaged in nonmarital sexual contact, or sexual intercourse, with a client, or has done an act prohibited by ss. 944.30 to 944.34, Stats., with a client.
- SECTION 5. MTBT 5.03 (3) and (Note) are amended to read:
- MTBT 5.03 (3) The report shall be made on a complaint form provided by the board. If the report relates to sexual contact or sexual intercourse with a client, the report may not identify the client unless the client has provided written consent for disclosure of this information. The board may use the report as the basis for an investigation under s. 460.14 (1), Stats.
- (**Note**) Complaint forms are available from the <del>Department</del> department of <del>Safety</del> safety and <del>Professional Services</del>, Division of Legal Services and Compliance, 1400 East Washington

Avenue, P.O. Box 7190, Madison, Wisconsin 53707, professional services at (608) 266-2112 or from the department's website at: http://dsps.wi.gov.

SECTION 6. MTBT 5.04 is amended to read:

MTBT 5.04 Audits. The Any licensee who is under investigation by the board may conduct a random audit of any licensee on a biennial basis for alleged misconduct shall be audited by the board for compliance with the continuing education requirements set forth in under s. MTBT 7.02.

	ng publication in the Wisco	nsin Administrative Register, pursuant to s.
	(END OF TE	XT OF RULE)
Dated	Agency	
		Chairperson
		Massage Therapy and Bodywork

Therapy Affiliated Credentialing Board

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

1. Type of Estimate and Analysis	2. Date		
☐ Original ☐ Updated ☐ Corrected	September 20, 2018		
3. Administrative Rule Chapter, Title and Number (and Clearinghous MTBT 5	se Number if applicable)		
4. Subject Unprofessional conduct			
5. Fund Sources Affected  GPR FED PRO PRS SEG SEG-S	6. Chapter 20, Stats. Appropriations Affected		
· · · · · · · · · · · · · · · · · · ·	☐ Increase Costs ☐ Decrease Costs ☐ Could Absorb Within Agency's Budget		
	c Utility Rate Payers		
	Businesses (if checked, complete Attachment A)		
9. Estimate of Implementation and Compliance to Businesses, Local	i Governmental Units and Individuals, per s. 227.137(3)(b)(1).		
\$0  10. Would Implementation and Compliance Costs Businesses, Loca Any 2-year Period, per s. 227.137(3)(b)(2)?  ☐ Yes ☒ No	l Governmental Units and Individuals Be \$10 Million or more Over		
11. Policy Problem Addressed by the Rule			
Section MTBT 5.04 is revised to comply with s. 440.03 (4m).	, Stats., as created by 2017 Wisconsin Act 59. Under this		
provision, the Board may require a credential holder to submit proof of completing continuing education programs or courses only if a complaint is made against the credential holder. Other provisions throughout ch. MTBT 5 have been			
revised to ensure consistency with current standards for drafting style and format and applicable Wisconsin statutes.			
12. Summary of the Businesses, Business Sectors, Associations Re that may be Affected by the Proposed Rule that were Contacted	for Comments.		
The proposed rule was posted on the Department of Safety ar	· · · · · · · · · · · · · · · · · · ·		
solicit comments from businesses, representative associations	s, local governmental units, and individuals that may be		
affected by the rule. No comments were received.			
13. Identify the Local Governmental Units that Participated in the Development of this EIA.  No local governmental units participated in the development of this EIA.			
14. Summary of Rule's Economic and Fiscal Impact on Specific Businesses, Business Sectors, Public Utility Rate Payers, Local Governmental Units and the State's Economy as a Whole (Include Implementation and Compliance Costs Expected to be Incurred)			
The proposed rule will not have a significant impact on specific businesses, business sectors, public utility rate payers,			
local governmental units, or the state's economy as a whole.			
15. Benefits of Implementing the Rule and Alternative(s) to Implementing the Rule The benefit to implementing the rule is providing clarity, consistency, and conformity with the Wisconsin Statutes. If the rule is not implemented, it will continue to contain outdated references.			
16. Long Range Implications of Implementing the Rule The long range implication of implementing the rule is clarity, cons	sistency, and conformity with the Wisconsin Statutes.		
17. Compare With Approaches Being Used by Federal Government None			

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

18. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota) Illinois:

Illinois' continuing education requirements include provisions for retention and production of evidence of compliance [68 Ill. Admin. Code 1284.90 d) 2)]. The Division of Professional Regulation of the Illinois Department of Financial and Professional Regulation may require additional evidence demonstrating compliance with the continuing education requirements. It is the responsibility of each applicant for renewal to retain or otherwise produce evidence of such compliance. Such additional evidence is required in the context of the Division's random audit.

#### Iowa:

Iowa's continuing education requirements include provisions for retention and production of evidence of compliance (645 IAC 4.11). The Iowa Board of Massage Therapy may select licensees for audit following license renewal. Upon audit, a licensee is required to provide an individual certificate of completion issued to the licensee or evidence of successful completion of the course from the course sponsor. All licensees must retain documentation of compliance with the continuing education requirements for two years following license renewal.

#### Michigan:

Michigan's continuing education requirements include provisions for certification of compliance and retention of evidence of compliance [Mich Admin Code, R 338.731 (3)]. Submission of an application for renewal constitutes an applicant's certification of compliance with the continuing education requirements, and all licensees are required to retain documentation of meeting the requirements for a period of 4 years from the date of applying for license renewal.

#### Minnesota:

The Minnesota Department of Health's Office of Unlicensed Complementary and Alternative Health Care Practice (OCAP) investigates complaints and takes enforcement actions against massage therapists for violations of prohibited conduct. However, neither OCAP nor any other statewide agency or board oversees the licensing of massage therapists. Licensing requirements, if any, for massage therapists are established by the county or city in which the massage therapist practices.

19. Contact Name	20. Contact Phone Number
Dale Kleven	(608) 261-4472

This document can be made available in alternate formats to individuals with disabilities upon request.

STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION DOA-2049 (R09/2016) DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

## ATTACHMENT A

<ol> <li>Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)</li> </ol>
2. Summary of the data sources used to measure the Rule's impact on Small Businesses
3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?  Less Stringent Compliance or Reporting Requirements  Less Stringent Schedules or Deadlines for Compliance or Reporting  Consolidation or Simplification of Reporting Requirements  Establishment of performance standards in lieu of Design or Operational Standards  Exemption of Small Businesses from some or all requirements  Other, describe:
4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses
5. Describe the Rule's Enforcement Provisions
6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)  ☐ Yes ☐ No

#### STATE OF WISCONSIN

# MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

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IN THE MATTER OF RULEMAKING : ORDER OF THE

PROCEEDINGS BEFORE THE : MASSAGE THERAPY AND BODYWORK MASSAGE THERAPY AND BODYWORK : THERAPY AFFILIATED CREDENTIALING

THERAPY AFFILIATED : BOARD ADOPTING RULES CREDENTIALING BOARD : (CLEARINGHOUSE RULE 19-102)

#### ORDER

An order of the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board to repeal MTBT 4.04 (2) (a) and (b); to renumber and amend MTBT 4.04 (2) (intro.); to amend ch. MTBT 4 (title), 4.02 (intro.) and (1) to (4), 4.03, and 4.04 (intro.) and (1) (intro.), (b), and (c); to repeal and recreate MTBT 4.02 (5); and to create MTBT 4.04 (1) (d) and (e) and 4.05, relating to requirements for renewal and reinstatement.

Analysis prepared by the Department of Safety and Professional Services.

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#### **ANALYSIS**

#### **Statutes interpreted:**

Section 460.14 (3), Stats.

#### **Statutory authority:**

Sections 15.085 (5) (b), 440.08 (3) (b), and 460.10 (1) (a), Stats.

#### **Explanation of agency authority:**

Section 15.085 (5) (b), Stats., provides an affiliated credentialing board, such as the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board, "[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains . . ."

Section 440.08 (3) (b), Stats., provides authority for the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board to promulgate rules requiring the holder of a credential who fails to renew the credential within 5 years after its renewal date to complete requirements to restore the credential, in addition to the applicable requirements for renewal established under chs. 440 to 480, Stats., that the Board determines are necessary to protect the public health, safety, or welfare. The rules may not require the holder to complete educational requirements or pass examinations that are more extensive than the educational or examination requirements that must be completed to obtain an initial credential from the Board.

Section 460.10 (1) (a), Stats., provides the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board may promulgate rules establishing "[r]equirements and procedures for a license holder to complete continuing education programs or courses of study to qualify for

renewal of his or her license. The rules promulgated under this paragraph may not require a license holder to complete more than 24 hours of continuing education programs or courses of study in order to qualify for renewal of his or her license."

#### Related statute or rule:

Chapter MTBT 7 provides continuing education requirements for renewal of a license as a massage therapist or bodywork therapist.

#### Plain language analysis:

Sections MTBT 4.02 and 4.04 contain the provisions for renewal and late renewal of a license as a massage therapist or bodywork therapist. These provisions are not clear concerning educational and examination requirements for late renewal and do not specify the requirements for reinstatement when a licensee has unmet disciplinary requirements, or a license has been revoked or surrendered. In addition, s. MTBT 4.04 does not reflect the requirement under s. 460.07 (2) (d), Stats., that a renewal application include evidence satisfactory to the Board that the applicant has current proficiency in the use of an automated external defibrillator (AED).

The rules clarify the requirements in ss. MTBT 4.02 and 4.04 for renewal and late renewal of a license and create s. MTBT 4.05 to specify the requirements for reinstatement of a license. The rules also update provisions throughout ch. MTBT 4 for clarity and to conform with current drafting standards and applicable Wisconsin statutes.

#### Summary of, and comparison with, existing or proposed federal regulation:

None.

#### **Comparison with rules in adjacent states:**

#### Illinois:

Rules of the Illinois Department of Financial and Professional Regulation (IDFPR) specify requirements for renewal and restoration of a license to practice massage therapy in the state of Illinois (68 Ill. Adm. Code 1284.60 and 1284.80).

The holder of a license may renew the license during the month preceding the expiration date by paying the required fee and completing the continuing education requirements under 68 Ill. Adm. Code 1284.90.

A person seeking restoration of a license after it has expired or has been placed on inactive status for less than 5 years must file an application with the required fee and proof of 24 hours of continuing education as defined in 68 Ill. Adm. Code 1284.90 in the 2 years immediately preceding the restoration application.

A person seeking restoration of a license after it has expired or has been placed on inactive status for 5 years or more must file an application with the required fee, proof of 24 hours of continuing education as defined in 68 Ill. Adm. Code 1284.90 in the 2 years immediately preceding the restoration application, and one of the following:

- Certification of current licensure and proof of current active practice in another jurisdiction.
- An affidavit attesting to military service (any person seeking restoration of a license within 2 years after discharge from military service must pay the current renewal fee, but is not required to submit proof of meeting the continuing education requirements).
- Proof of successful completion of an exam approved by IDFPR within 2 years prior to the restoration application.

#### Iowa:

Rules of the Iowa Board of Massage Therapy specify requirements for renewal, reactivation, and reinstatement of a license to practice massage therapy in the state of Iowa (645 IAC 131.8, 131.14, and 131.15).

A licensee seeking renewal must submit a completed renewal application and renewal fee before the license expiration date, meet the continuing education requirements under 645 IAC 133.2, and certify completion of all training in child and dependent adult abuse identification and reporting required under 645 IAC 131.8(4).

To apply for reactivation of an inactive license, a licensee must submit all of the following:

- A completed reactivation application and reactivation fee
- Verification of completing 16 hours of continuing education within 2 years of application
- Verification of the status of the license from every jurisdiction in which the applicant practiced massage therapy during the time the Iowa license has been inactive
- If the license has been on inactive status for more than 5 years, verification of successful completion of a Board-approved examination within 2 years of application.

A licensee whose license has been revoked, suspended, or voluntarily surrendered must apply for and receive reactivation of the license as provided above and apply for and receive reinstatement of the license. The application for reinstatement must, as required under 645 IAC 11.31, be filed in accordance with any applicable terms and conditions of the order of revocation or suspension. If the order of revocation or suspension did not establish terms and conditions upon which reinstatement might occur, or if the license was voluntarily surrendered, the application may not be filed until one year from the date of the order or the date of voluntary surrender. The application must allege facts which, if established, will be sufficient to enable the board to reinstate the license.

#### Michigan:

Rules of the Michigan Board of Massage specify requirements for renewal of a license and relicensure to practice massage therapy in the state of Michigan (Mich Admin Code, R 338.738 and R 338.739).

An applicant for license renewal who has been licensed for the 3-year period immediately preceding the expiration date of the license shall accumulate not less than 18 hours of continuing education in activities approved by the Board during the 3 years immediately preceding the application for renewal. Submission of an application for renewal and required fee constitutes the applicant's certification of compliance with these requirements.

An applicant whose license has lapsed for less than 3 years preceding the date of application may be relicensed if the applicant submits a completed application, the required fee, verification of having completed at least 18 hours of Board-approved continuing education during the 3 years immediately preceding application, and evidence the applicant is of good moral character.

An applicant whose license has lapsed for 3 years or more preceding the date of application may be relicensed if the applicant submits a completed application, the required fee, evidence the applicant is of good moral character, and the applicant's fingerprints. In addition, the applicant must satisfy one of the following requirements:

- Successful completion of the Massage and Bodywork Licensing Examination (MBLEX) or the National Certification Examination for Therapeutic Massage and Bodywork (NCETMB)
- Registration or licensure as a massage therapist in another state during the 3 years immediately preceding application.

#### Minnesota:

The Minnesota Department of Health's Office of Unlicensed Complementary and Alternative Health Care Practice (OCAP) investigates complaints and takes enforcement actions against massage therapists for violations of prohibited conduct. However, neither OCAP nor any other statewide agency or board oversees the licensing of massage therapists. Licensing requirements, if any, for massage therapists are established by the county or city in which the massage therapist practices.

#### Summary of factual data and analytical methodologies:

The rules clarify the requirements in ch. MTBT 4 for renewal and reinstatement of a license as a massage therapist or bodywork therapist. No additional factual data or analytical methodologies were used to develop the rules.

# Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The rules were posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals. No comments were received.

#### **Fiscal Estimate and Economic Impact Analysis:**

The Fiscal Estimate and Economic Impact Analysis document is attached.

#### **Effect on small business:**

These rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Daniel.Hereth@wisconsin.gov, or by calling (608) 267-2435.

#### **Agency contact person**:

Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, Wisconsin 53708-8366; telephone 608-261-4472; email at DSPSAdminRules@wisconsin.gov.

#### Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, WI 53708-8366, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received at or before the public hearing to be held at 9:00 a.m. on September 3, 2019, to be included in the record of rule-making proceedings.

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#### TEXT OF RULE

SECTION 1. Chapter MTBT 4 (title) is amended to read:

#### **CHAPTER MTBT 4**

#### REQUIREMENTS FOR RENEWAL AND REINSTATEMENT

SECTION 2. MTBT 4.02 (intro.) and (1) to (4) are amended to read:

MTBT 4.02 Renewal of license. In order to To renew a license, on or before the renewal date, the license holder a licensee shall, by the renewal date under s. MTBT 4.01, submit all of the following to the board:

- (1) A renewal An application for renewal on a form provided by the board.
- (2) The renewal fee required under s. 440.08 (2) (a) 46r. (c), Stats.
- (3) Evidence satisfactory to the board that he or she the licensee has in effect, as a policyholder and insured, malpractice liability insurance coverage in an amount that is not less than \$1,000,000 per occurrence and \$1,000,000 for all occurrences in one year.
- (4) Evidence satisfactory to the board that he or she the licensee has current proficiency in the use of an automated external defibrillator achieved through instruction provided by an individual, organization, or institution of higher education approved under s. 46.03 (38), Stats., to provide the instruction.
- SECTION 3. MTBT 4.02 (5) is repealed and recreated to read:

MTBT 4.02 (5) The signed statement required under s. MTBT 7.02 (3).

- SECTION 4. MTBT 4.03 is amended to read:
- MTBT 4.03 Failure to renew. A license holder licensee who fails to renew a license by the applicable renewal date may not use any title or description that implies that he or she is credentialed by the board as a massage therapist or bodywork therapist until his or her the license is renewed under s. MTBT 4.04 or reinstated under s. MTBT 4.05.
- SECTION 5. MTBT 4.04 (intro.) and (1) (intro.), (b), and (c) are amended to read:
- MTBT 4.04 (intro.) Late renewal. A massage therapist or bodywork therapist who fails to renew his or her a license by the renewal date may renew the license by satisfying all one of the following requirements:
- (1) (intro.) If applying less than within 5 years after of the renewal date, submitting to the board all of the following:
- **(b)** The applicable renewal fees fee and late fee required under s. 440.08 (2) (a) (c) and (3), Stats.
- (c) Evidence satisfactory to the board that he or she the applicant has in effect, as a policyholder and insured, malpractice liability insurance coverage in an amount that is not less than \$1,000,000 per occurrence and \$1,000,000 for all occurrences in one year.
- SECTION 6. MTBT 4.04 (1) (d) and (e) are created to read:
- MTBT 4.04 (1) (d) Evidence satisfactory to the board the applicant has current proficiency in the use of an automated external defibrillator achieved through instruction provided by an individual, organization, or institution of higher education approved under s. 46.03 (38), Stats., to provide the instruction.
  - (e) The signed statement required under s. MTBT 7.02 (3).
- SECTION 7. MTBT 4.04 (2) (intro.) is renumbered MTBT 4.04 (2) and amended to read:
- MTBT 4.04 (2) If applying 5 years or more than 5 years after the renewal date, satisfying the requirements in under sub. (1), and submitting proof evidence of all of the following: successful completion of educational coursework or an examination required by the board to ensure protection of the public health, safety, and welfare. Except as provided under s. MTBT 4.05 (1), this subsection does not apply to licensees who have unmet disciplinary requirements or whose licenses have been surrendered or revoked.
- SECTION 8. MTBT 4.04 (2) (a) and (b) are repealed.
- SECTION 9. MTBT 4.05 is created to read:
- MTBT 4.05 Reinstatement. A massage therapist or bodywork therapist who has unmet disciplinary requirements and has failed to renew a license within 5 years of the renewal date or whose license has been surrendered or revoked may apply for reinstatement of the license by submitting all of the following:
  - (1) Evidence of completion of the requirements under s. MTBT 4.04 (2).

- (2) Evidence of completion of disciplinary requirements, if applicable.
- (3) Evidence of rehabilitation or change in circumstances warranting reinstatement of the license.

SECTION 10. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

(END OF TEXT OF RULE)

Dated \_\_\_\_\_ Agency \_\_\_\_\_

Chairperson
Massage Therapy and Bodywork
Therapy Affiliated Credentialing Board

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

1. Type of Estimate and Analysis	2. Date		
☐ Original ☐ Updated ☐ Corrected	September 20, 2018		
3. Administrative Rule Chapter, Title and Number (and Clearinghou MTBT 4	se Number if applicable)		
4. Subject Requirements for renewal and reinstatement			
5. Fund Sources Affected	6. Chapter 20, Stats. Appropriations Affected		
☐ GPR ☐ FED ☐ PRO ☐ PRS ☐ SEG ☐ SEG-S	20.165(1)(g)		
7. Fiscal Effect of Implementing the Rule			
☐ No Fiscal Effect ☐ Increase Existing Revenues	☐ Increase Costs ☐ Decrease Costs		
☐ Indeterminate ☐ Decrease Existing Revenues	☐ Could Absorb Within Agency's Budget		
8. The Rule Will Impact the Following (Check All That Apply)	itis Businessas (Osatana		
	ific Businesses/Sectors		
	c Utility Rate Payers  I Businesses (if checked, complete Attachment A)		
Sinate of Implementation and Compliance to Businesses, Location			
\$0			
<ol> <li>Would Implementation and Compliance Costs Businesses, Loca Any 2-year Period, per s. 227.137(3)(b)(2)?</li> </ol>	al Governmental Units and Individuals Be \$10 Million or more Over		
☐ Yes ☒ No			
11. Policy Problem Addressed by the Rule			
Sections MTBT 4.02 and 4.04 contain the provisions for renewal and late renewal of a license as a massage therapist or			
bodywork therapist. These provisions are not clear concerning educational and examination requirements for late			
renewal and do not specify the requirements for reinstatement when a licensee has unmet disciplinary requirements, or a			
license has been revoked or surrendered. In addition, s. MTBT 4.04 does not reflect the requirement under s. 460.07 (2)			
(d), Stats., that a renewal application include evidence satisfa	ctory to the Board that the applicant has current proficiency		
in the use of an automated external defibrillator (AED).			
The proposed rules clarify the requirements in ss. MTBT 4.0	2 and 4.04 for renewal and late renewal of a license and		
create s. MTBT 4.05 to specify the requirements for reinstate			
provisions throughout ch. MTBT 4 for clarity and to conform	1 1		
statutes.			
12. Summary of the Businesses, Business Sectors, Associations Representing Business, Local Governmental Units, and Individuals that may be Affected by the Proposed Rule that were Contacted for Comments.			
The proposed rule was posted on the Department of Safety as			
solicit comments from businesses, representative association			
affected by the rule. No comments were received.			
13. Identify the Local Governmental Units that Participated in the Development of this EIA.			
No local governmental units participated in the development of this EIA.			
<ol> <li>Summary of Rule's Economic and Fiscal Impact on Specific Bus Governmental Units and the State's Economy as a Whole (Incl Incurred)</li> </ol>			
The proposed rule will not have a significant impact on speci	fic businesses, business sectors, public utility rate payers,		
local governmental units, or the state's economy as a whole.			
The Department estimates one-time administrative costs of \$249.53. These costs may be absorbed in the agency but			

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

15. Benefits of Implementing the Rule and Alternative(s) to Implementing the Rule

The benefit to implementing the rule is providing clear requirements for renewal and reinstatement of a license. If the rule is not implemented, the requirements will remain unclear.

16. Long Range Implications of Implementing the Rule

The long range implication of implementing the rule is clarity concerning the requirements for renewal and reinstatement of a license.

17. Compare With Approaches Being Used by Federal Government None

## 18. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota) Illinois:

Rules of the Illinois Department of Financial and Professional Regulation (IDFPR) specify requirements for renewal and restoration of a license to practice massage therapy in the state of Illinois (68 Ill. Adm. Code 1284.60 and 1284.80). The holder of a license may renew the license during the month preceding the expiration date by paying the required fee and completing the continuing education requirements under 68 Ill. Adm. Code 1284.90.

A person seeking restoration of a license after it has expired or has been placed on inactive status for less than 5 years must file an application with the required fee and proof of 24 hours of continuing education as defined in 68 Ill. Adm. Code 1284.90 in the 2 years immediately preceding the restoration application.

A person seeking restoration of a license after it has expired or has been placed on inactive status for 5 years or more must file an application with the required fee, proof of 24 hours of continuing education as defined in 68 III. Adm. Code 1284.90 in the 2 years immediately preceding the restoration application, and one of the following:

- Certification of current licensure and proof of current active practice in another jurisdiction.
- An affidavit attesting to military service (any person seeking restoration of a license within 2 years after discharge from military service must pay the current renewal fee, but is not required to submit proof of meeting the continuing education requirements).
- Proof of successful completion of an exam approved by IDFPR within 2 years prior to the restoration application.

#### Iowa:

Rules of the Iowa Board of Massage Therapy specify requirements for renewal, reactivation, and reinstatement of a license to practice massage therapy in the state of Iowa (645 IAC 131.8, 131.14, and 131.15).

A licensee seeking renewal must submit a completed renewal application and renewal fee before the license expiration date, meet the continuing education requirements under 645 IAC 133.2, and certify completion of all training in child and dependent adult abuse identification and reporting required under 645 IAC 131.8(4).

To apply for reactivation of an inactive license, a licensee must submit all of the following:

- A completed reactivation application and reactivation fee
- Verification of completing 16 hours of continuing education within 2 years of application
- Verification of the status of the license from every jurisdiction in which the applicant practiced massage therapy during the time the Iowa license has been inactive
- If the license has been on inactive status for more than 5 years, verification of successful completion of a Board-approved examination within 2 years of application.

A licensee whose license has been revoked, suspended, or voluntarily surrendered must apply for and receive reactivation of the license as provided above and apply for and receive reinstatement of the license. The application for reinstatement must, as required under 645 IAC 11.31, be filed in accordance with any applicable terms and conditions of the order of revocation or suspension. If the order of revocation or suspension did not establish terms and conditions upon which reinstatement might occur, or if the license was voluntarily surrendered, the application may not be filed until one year from the date of the order or the date of voluntary surrender. The application must allege facts which, if established, will be sufficient to enable the board to reinstate the license.

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

#### Michigan:

Rules of the Michigan Board of Massage specify requirements for renewal of a license and relicensure to practice massage therapy in the state of Michigan (Mich Admin Code, R 338.719 and R 338.731).

An applicant for license renewal who has been licensed for the 3-year period immediately preceding the expiration date of the license shall accumulate not less than 18 hours of continuing education in activities approved by the Board during the 3 years immediately preceding the application for renewal. Submission of an application for renewal and required fee constitutes the applicant's certification of compliance with these requirements.

An applicant whose license has lapsed for less than 3 years preceding the date of application may be relicensed if the applicant submits a completed application and required fee along with verification of having completed at least 18 hours of Board-approved continuing education during the 3 years immediately preceding application.

An applicant whose license has lapsed for 3 years or more preceding the date of application may be relicensed if the applicant submits a completed application and required fee. In addition, the applicant must satisfy one of the following requirements:

- Successful completion of the Massage and Bodywork Licensing Examination (MBLEX) or the National Certification Examination for Therapeutic Massage and Bodywork (NCETMB)
- Registration or licensure as a massage therapist in another state during the 3 years immediately preceding application.

#### Minnesota:

The Minnesota Department of Health's Office of Unlicensed Complementary and Alternative Health Care Practice (OCAP) investigates complaints and takes enforcement actions against massage therapists for violations of prohibited conduct. However, neither OCAP nor any other statewide agency or board oversees the licensing of massage therapists. Licensing requirements, if any, for massage therapists are established by the county or city in which the massage therapist practices.

19. Contact Name	20. Contact Phone Number
Dale Kleven	(608) 261-4472

This document can be made available in alternate formats to individuals with disabilities upon request.

STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION DOA-2049 (R09/2016) DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

## ATTACHMENT A

<ol> <li>Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)</li> </ol>
2. Summary of the data sources used to measure the Rule's impact on Small Businesses
3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?  Less Stringent Compliance or Reporting Requirements  Less Stringent Schedules or Deadlines for Compliance or Reporting  Consolidation or Simplification of Reporting Requirements  Establishment of performance standards in lieu of Design or Operational Standards  Exemption of Small Businesses from some or all requirements  Other, describe:
4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses
5. Describe the Rule's Enforcement Provisions
6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)  ☐ Yes ☐ No