Wisconsin Department of Safety and Professional Services Division of Policy Development 4822 Madison Yards Way, 2<sup>nd</sup> Floor PO Box 8366 Madison WI 53708-8366



Phone: 608-266-2112 Web: http://dsps.wi.gov Email: dsps@wisconsin.gov

Tony Evers, Governor Dawn B. Crim, Secretary

### VIRTUAL/TELECONFERENCE OCCUPATIONAL THERAPISTS AFFILIATED CREDENTIALING BOARD

Virtual, 4822 Madison Yards Way, Madison Contact: Valerie Payne (608) 266-2112 March 9, 2021

The following agenda describes the issues that the Board plans to consider at the meeting. At the time of the meeting, items may be removed from the agenda. Please consult the meeting minutes for a record of the actions of the Board.

### **AGENDA**

### 9:30 A.M.

### OPEN SESSION - CALL TO ORDER - ROLL CALL

- A. Adoption of Agenda (1-3)
- B. Approval of Minutes of November 17, 2020 (4-6)
- C. Reminders: Conflicts of Interest, Scheduling Concerns
- D. 9:30 A.M. PUBLIC HEARING: CR 20-002 OT 2, Reciprocal Credentials for Service Members, Former Service Members, and Their Spouses (7-15)
  - 1) Review and Respond to Public Hearing Comments and Clearinghouse Report
- E. Administrative Matters Discussion and Consideration
  - 1) Department, Staff and Board Updates
  - 2) Annual Policy Review (16)
  - 3) Election of Officers, Appointment of Liaisons and Alternates, Delegation of Authorities (17-25)
  - 4) Board Members Term Expiration Dates
    - a. Black, Teresa L. 7/1/2023
    - b. Erickson, Terry -7/1/2023
    - c. Hanson, Randi 7/1/2023
    - d. O'Brien, Laura M. -7/1/2019
    - e. Summers, Amy K. -7/1/2018
  - 5) Wis. Stat. s. 15.085(3)(b) Biannual Meeting with the Medical Examining Board
- F. Legislative and Policy Matters Discussion and Consideration
- G. Administrative Rule Matters Discussion and Consideration (26)
  - 1) Preliminary Rule Draft OT 2 Licensure Requirements (27-29)
  - 2) Scope Statement OT 3 Continuing Education (30-31)
  - 3) Pending and Possible Rulemaking Projects
    - a. Board Oral Examinations Under OT 2 (32-33)

## H. Wisconsin Occupational Therapy Association (WOTA) Continuing Education – Discussion and Consideration

# I. AOTA/NBCOT Occupational Therapy Licensure Compact Initiative – Discussion and Consideration

### J. COVID-19 – Discussion and Consideration

- K. Discussion and Consideration of Items Added After Preparation of Agenda:
  - 1) Introductions, Announcements and Recognition
  - 2) Administrative Matters
  - 3) Election of Officers
  - 4) Appointment of Liaisons and Alternates
  - 5) Delegation of Authorities
  - 6) Education and Examination Matters
  - 7) Credentialing Matters
  - 8) Practice Matters
  - 9) Legislative and Policy Matters
  - 10) Administrative Rule Matters
  - 11) Liaison Reports
  - 12) Board Liaison Training and Appointment of Mentors
  - 13) Informational Items
  - 14) Division of Legal Services and Compliance (DLSC) Matters
  - 15) Presentations of Petitions for Summary Suspension
  - 16) Petitions for Designation of Hearing Examiner
  - 17) Presentation of Stipulations, Final Decisions and Orders
  - 18) Presentation of Proposed Final Decisions and Orders
  - 19) Presentation of Interim Orders
  - 20) Petitions for Re-Hearing
  - 21) Petitions for Assessments
  - 22) Petitions to Vacate Orders
  - 23) Requests for Disciplinary Proceeding Presentations
  - 24) Motions
  - 25) Petitions
  - 26) Appearances from Requests Received or Renewed
  - 27) Speaking Engagements, Travel, or Public Relation Requests, and Reports

### L. Public Comments

CONVENE TO CLOSED SESSION to deliberate on cases following hearing (s. 19.85(1)(a), Stats.); to consider licensure or certification of individuals (s. 19.85(1)(b), Stats.); to consider closing disciplinary investigations with administrative warnings (ss. 19.85(1)(b), and 448.02(8), Stats.); to consider individual histories or disciplinary data (s. 19.85(1)(f), Stats.); and to confer with legal counsel (s. 19.85(1)(g), Stats.).

### M. Open Cases

- N. Deliberation of Items Added After Preparation of the Agenda
  - 1) Education and Examination Matters
  - 2) Credentialing Matters
  - 3) DLSC Matters
  - 4) Monitoring Matters
  - 5) Professional Assistance Procedure (PAP) Matters

- 6) Petitions for Summary Suspensions
- 7) Petitions for Designation of Hearing Examiner
- 8) Proposed Stipulations, Final Decisions and Order
- 9) Proposed Interim Orders
- 10) Administrative Warnings
- 11) Review of Administrative Warnings
- 12) Proposed Final Decisions and Orders
- 13) Matters Relating to Costs/Orders Fixing Costs
- 14) Case Closings
- 15) Board Liaison Training
- 16) Petitions for Assessments and Evaluations
- 17) Petitions to Vacate Orders
- 18) Remedial Education Cases
- 19) Motions
- 20) Petitions for Re-Hearing
- 21) Appearances from Requests Received or Renewed
- O. Consulting with Legal Counsel

### RECONVENE TO OPEN SESSION IMMEDIATELY FOLLOWING CLOSED SESSION

- P. Vote on Items Considered or Deliberated Upon in Closed Session, if Voting is Appropriate
- Q. Open Session Items Noticed Above Not Completed in the Initial Open Session
- R. Delegation of Ratification of Examination Results and Ratification of Licenses and Certificates

### **ADJOURNMENT**

### ORAL EXAMINATION OF CANDIDATES FOR LICENSURE

### VIRTUAL/TELECONFERENCE

### 10:00 A.M. OR IMMEDIATELY FOLLOWING FULL BOARD MEETING

**CLOSED SESSION** – Reviewing Applications and Conducting Oral Examinations of **Zero (0)** (at the time of agenda publication) Candidate for Licensure and Any Additional Examinations Added After Agenda Preparation – Laura O'Brien & Teresa Black

### **NEXT DATE: JUNE 8, 2021**

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MEETINGS AND HEARINGS ARE OPEN TO THE PUBLIC, AND MAY BE CANCELLED WITHOUT NOTICE.

Times listed for meeting items are approximate and depend on the length of discussion and voting. All meetings are held at 4822 Madison Yards Way, Madison, Wisconsin, unless otherwise noted. In order to confirm a meeting or to request a complete copy of the board's agenda, please call the listed contact person. The board may also consider materials or items filed after the transmission of this notice. Times listed for the commencement of disciplinary hearings may be changed by the examiner for the convenience of the parties. Interpreters for the hearing impaired provided upon request by contacting the Affirmative Action Officer, 608-266-2112, or the Meeting Staff at 608-266-5439.

# VIRTUAL/TELECONFERENCE OCCUPATIONAL THERAPISTS AFFILIATED CREDENTIALING BOARD MEETING MINUTES NOVEMBER 17, 2020

PRESENT: Teresa Black, Terry Erickson, Randi Hanson, Laura O'Brien

**EXCUSED:** Amy Summers

**STAFF:** Valerie Payne, Executive Director; Yolanda McGowan, Legal Counsel; Dale Kleven,

Rules Coordinator; Megan Glaeser, Bureau Assistant; and other Department staff

### CALL TO ORDER

Laura O'Brien, Chairperson, called the meeting to order at 9:33 a.m. A quorum was confirmed with four (4) board members present.

### ADOPTION OF AGENDA

### Amendments to the Agenda

- Open Session: Under item "I. COVID-19 Discussion and Consideration" ADD:
  - o Emergency Order 2

**MOTION:** Terry Erickson moved, seconded by Teresa Black, to adopt the Agenda as

amended. Motion carried unanimously.

### APPROVAL OF MINUTES

**MOTION:** Teresa Black moved, seconded by Randi Hanson, to approve the Minutes of

September 15, 2020 as published. Motion carried unanimously.

### ADMINISTRATIVE RULE MATTERS

### Proposals for OT 1 to 6 - Telehealth

**MOTION:** Terry Erickson moved, seconded by Randi Hanson, to authorize Teresa Black to

approve the preliminary rule draft of OT 1 to 6, relating to telehealth, for posting of economic impact comments and submission to the Clearinghouse. Motion

carried unanimously.

### Administrative Rules Reporting Requirement Under 2017 Wisconsin Act 108

### Scope Statement – OT 2 – Licensure Requirements

MOTION: Teresa Black moved, seconded by Randi Hanson, to approve the Scope Statement

revising OT 2, relating to licensure requirements, for submission to the Department of Administration and Governor's Office and for publication. Additionally, the Board authorizes the Chairperson to approve the Scope

Statement for implementation no less than 10 days after publication. If the Board

is directed to hold a preliminary public hearing on the Scope Statement, the Chairperson is authorized to approve the required notice of hearing. Motion carried unanimously.

### **Pending or Possible Rulemaking Projects**

### OT 3, Relating to Continuing Education

**MOTION:** Randi Hanson moved, seconded by Terry Erickson, to request DSPS staff draft a

Scope Statement for OT 3 relating to continuing education, and to designate

Laura O'Brien to advise DSPS staff. Motion carried unanimously.

### **CLOSED SESSION**

**MOTION:** 

Terry Erickson moved, seconded by Randi Hanson, to convene to Closed Session to deliberate on cases following hearing (§ 19.85(1) (a), Stats.); to consider licensure or certification of individuals (§ 19.85 (1) (b), Stats.); to consider closing disciplinary investigations with administrative warnings (§ 19.85 (1) (b), Stats. and § 448.02(8), Stats.); to consider individual histories or disciplinary data (§ 19.85 (1) (f), Stats.); and to confer with legal counsel (§ 19.85 (1) (g), Stats.). Laura O'Brien, Chairperson, read the language of the motion aloud for the record. The vote of each member was ascertained by voice vote. Roll Call Vote: Teresa Blackyes; Terry Erickson-yes; Randi Hanson -yes; and Laura O'Brien-yes. Motion carried unanimously.

The Board convened into Closed Session at 11:08 a.m.

### DELIBERATION ON DIVISION OF LEGAL SERVICES AND COMPLIANCE MATTERS

### **Stipulations, Final Decisions and Orders**

19 OTB 005 - Aaron D. Weber, O.T.

**MOTION:** 

Terry Erickson moved, seconded by Randi Hanson, to adopt the Findings of Fact, Conclusions of Law and Order in the matter of disciplinary proceedings against Aaron D. Weber, O.T., DLSC Case Number 19 OTB 005. Motion carried unanimously.

### **RECONVENE TO OPEN SESSION**

**MOTION:** To

Terry Erickson moved, seconded by Teresa Black, to reconvene in Open Session. Motion carried unanimously.

The Board reconvened to Open Session at 11:12 a.m.

## VOTE ON ITEMS CONSIDERED OR DELIBERATED UPON IN CLOSED SESSION, IF VOTING IS APPROPRIATE

**MOTION:** Teresa Black moved, seconded by Randi Hanson, to affirm all motions made and votes taken in Closed Session. Motion carried unanimously.

(Be advised that any recusals or abstentions reflected in the closed session motions stand for the purposes of the affirmation vote.)

### DELEGATION OF RATIFICATION OF LICENSES AND CERTIFICATES

**MOTION:** Terry Erickson moved, seconded by Randi Hanson, to delegate ratification of

examination results to DSPS staff and to ratify all licenses and certificates as

issued. Motion carried unanimously.

### **ADJOURNMENT**

**MOTION:** Teresa Black moved, seconded by Randi Hanson, to adjourn the meeting. Motion

carried unanimously.

The meeting adjourned at 11:14 a.m.

# State of Wisconsin Department of Safety & Professional Services

### AGENDA REQUEST FORM

1) Name and Title of Person Submitting the Request:			2) Date When Request Submitted:			
Dale Kleven Administrative Rules Coordinator				2/25/21  Items will be considered late if submitted after 12:00 p.m. on the deadline date:  8 business days before the meeting		
3) Name of Board, Co	ommittee, Co	uncil, Sections: Occupati	onal Therapists Affi	iliated Credentialing Board		
4) Meeting Date: 3/9/21	5) Attachme	9:30 A.M. Public Members, Form	item be titled on the agenda page? Hearing: CR 21-002 – OT 2, Reciprocal Credentials for Service er Service Members, and Their Spouses Respond to Public Comments and Clearinghouse Report			
7) Place Item in:  Open Session Closed Session Both Yes (Fill out Board Appearance Request) No  10) Describe the issue and action that should be addressed:			9) Name of Case Advisor(s), if required:			
11)		Authoriz	ation			
Dale Kleven			$F\epsilon$	ebruary 25, 2021		
Signature of person making this request				Date		
Supervisor (if required)				Date		
		icates approval to add pos	t agenda deadline iter	n to agenda) Date		
2. Post Agenda Dead	be attached t dline items m	to any documents submitt oust be authorized by a Su	pervisor and the Polic	y Development Executive Director. e to the Bureau Assistant prior to the start of a		

# STATE OF WISCONSIN OCCUPATIONAL THERAPISTS AFFILIATED CRENDENTIALING BOARD

IN THE MATTER OF RULE-MAKING : PROPOSED ORDER OF THE PROCEEDINGS BEFORE THE : OCCUPATIONAL THERAPISTS CCCUPATIONAL THERAPISTS : AFFILIATED CREDENTIALING

AFFILIATED CREDENTIALING : BOARD BOARD : ADOPTING RULES

(CLEARINGHOUSE RULE )

### -----

### PROPOSED ORDER

An order of the Occupational Therapists Affiliated Credentialing Board to **repeal** OT 2.06 (3) (Note); to **amend** OT 2.02 (1) (intro.) and (a) (Note); and to **create** OT 2.08, relating to reciprocal credentials for service members, former service members, and their spouses.

Analysis prepared by the Department of Safety and Professional Services.

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### **ANALYSIS**

### **Statutes interpreted:**

Section 440.09, Stats.

### **Statutory authority:**

Sections 15.085 (5) (b) and 440.09 (5), Stats.

### **Explanation of agency authority:**

Section 15.085 (5) (b), Stats., provides an affiliated credentialing board "[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains. . ."

Section 440.09 (5), Stats., provides that "[t]he department or credentialing board, as appropriate, may promulgate rules necessary to implement this section."

#### Related statute or rule:

Section 440.09, Stats., specifies the requirements for issuing reciprocal credentials to service members, former service members, and the spouses of service members and former service members.

### Plain language analysis:

The proposed rule creates a provision to implement s. 440.09, Stats., as created by 2019 Wisconsin Act 143. Section 440.09, Stats., specifies the requirements for issuing reciprocal credentials to service members, former service members, and the spouses of service members and former service members.

### Summary of, and comparison with, existing or proposed federal regulation:

None.

### **Comparison with rules in adjacent states:**

### Illinois:

The Illinois Statutes provide for the expedited licensure of service members and their spouses (20 ILCS 5/5-715). "Service member" includes a person whose active duty service concluded within the 2 years preceding application for licensure. A license issued to a service member or the spouse of a service member may be renewed.

### Iowa:

Rules of the Professional Licensure Division of the Iowa Department of Public Health provide for the expedited reciprocal licensure of a veteran or a spouse of an active duty service member (645 IAC 645.20.3). A reciprocal license issued to a veteran or a spouse of an active duty service member may be renewed.

### Michigan:

The Michigan Statutes provide for temporary licensure of the spouse of an active duty service member (MCL 339.213). A temporary license is valid for 6 months and may be renewed for one additional 6-month term if it is determined the licensee continues to meet the requirements for temporary licensure and needs additional time to fulfill the requirements for initial licensure.

### Minnesota:

The Minnesota Statutes provide for temporary licensure of an individual who is an active duty military member, the spouse of an active duty military member, or a veteran who has left service in the 2 years preceding the date of license application (2019 Minnesota Statutes, Section 197.4552). A temporary license allows a qualified individual to perform regulated professional services for a limited length of time as determined by the applicable licensing board. During the temporary license period, the individual must complete the full application procedure as required by applicable law.

### Summary of factual data and analytical methodologies:

The proposed rules were developed by reviewing the provisions of s. 440.09, Stats., as created by 2019 Wisconsin Act 143, and obtaining input and feedback from the Occupational Therapists Affiliated Credentialing Board.

## Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The proposed rules were posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals. No comments were received.

### **Fiscal Estimate and Economic Impact Analysis:**

The Fiscal Estimate and Economic Impact Analysis document is attached.

### **Effect on small business:**

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Daniel.Hereth@wisconsin.gov, or by calling (608) 267-2435.

### **Agency contact person:**

Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, Wisconsin 53708-8366; telephone 608-261-4472; email at DSPSAdminRules@wisconsin.gov.

### Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, WI 53708-8366, or by email to DSPSAdminRules@wisconsin.gov. Comments must be received at or before the public hearing to be held at 9:30 a.m. on March 9, 2021, to be included in the record of rule-making proceedings.

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### TEXT OF RULE

SECTION 1. OT 2.02 (1) (intro.) and (a) (Note) are amended to read:

- **OT 2.02 (1) (intro.)** Every Except as provided under s. OT 2.08, every applicant for initial licensure as an occupational therapist or occupational therapy assistant shall submit all of the following:
- (a) (Note) Application forms are available upon request to the board office at 1400 East Washington Avenue, P.O. Box 8935, Madison, WI 53708 from the department of safety and professional services' website at www.dsps.wi.gov.
- SECTION 2. OT 2.06 (3) (Note) is repealed.
- SECTION 3. OT 2.08 is created to read:
- **OT 2.08 Reciprocal credentials for service members, former service members, and their spouses.** A reciprocal license to practice as an occupational therapist or occupational therapy assistant shall be granted to a service member, former service member, or the spouse of a service member or former service member who the board determines meets all of the requirements under s. 440.09 (2), Stats. Subject to s. 440.09 (2m), Stats., the board may request verification necessary to make a determination under this section.
- SECTION 4. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

(END OF TEXT OF RULE)

DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

	<del>_</del>				
1. Type of Estimate and Analysis	2. Date				
☐ Original ☐ Updated ☐ Corrected	September 30, 2020				
3. Administrative Rule Chapter, Title and Number (and Clearinghous OT 2	3. Administrative Rule Chapter, Title and Number (and Clearinghouse Number if applicable) OT 2				
4. Subject Reciprocal credentials for service members, former service n	nembers, and their spouses				
5. Fund Sources Affected  ☐ GPR ☐ FED ☐ PRS ☐ SEG ☐ SEG-S  6. Chapter 20, Stats. Appropriations Affected 20.165 (1) (hg)					
7. Fiscal Effect of Implementing the Rule  ☐ No Fiscal Effect ☐ Increase Existing Revenues  ☐ Indeterminate ☐ Decrease Existing Revenues	<ul> <li>☑ Increase Costs</li> <li>☑ Could Absorb Within Agency's Budget</li> </ul>				
☐ Local Government Units ☐ Publi	ific Businesses/Sectors c Utility Rate Payers I Businesses (if checked, complete Attachment A)				
9. Estimate of Implementation and Compliance to Businesses, Loca \$0	I Governmental Units and Individuals, per s. 227.137(3)(b)(1).				
<ul> <li>10. Would Implementation and Compliance Costs Businesses, Loca Any 2-year Period, per s. 227.137(3)(b)(2)?</li> <li>☐ Yes ☒ No</li> </ul>	al Governmental Units and Individuals Be \$10 Million or more Over				
11. Policy Problem Addressed by the Rule The proposed rule creates a provision to implement s. 440.09, Stats., as created by 2019 Wisconsin Act 143. Section 440.09, Stats., specifies the requirements for issuing reciprocal credentials to service members, former service members, and the spouses of service members and former service members.					
<ul> <li>12. Summary of the Businesses, Business Sectors, Associations Representing Business, Local Governmental Units, and Individuals that may be Affected by the Proposed Rule that were Contacted for Comments.</li> <li>The proposed rule was posted on the Department of Safety and Professional Services' website for 14 days in order to solicit comments from businesses, representative associations, local governmental units, and individuals that may be affected by the rule. No comments were received.</li> </ul>					
13. Identify the Local Governmental Units that Participated in the Development of this EIA.  No local governmental units participated in the development of this EIA.					
14. Summary of Rule's Economic and Fiscal Impact on Specific Businesses, Business Sectors, Public Utility Rate Payers, Local Governmental Units and the State's Economy as a Whole (Include Implementation and Compliance Costs Expected to be Incurred)					
The proposed rule will not have a significant impact on specific businesses, business sectors, public utility rate payers, local governmental units, or the state's economy as a whole.					
The Department estimates one-time administrative costs of \$	68.57. These costs may be absorbed in the agency budget.				
15. Benefits of Implementing the Rule and Alternative(s) to Implementing the Rule The benefit to implementing the rule is reflecting s. 440.09, Stats., as created by 2019 Wisconsin Act 143. If the rule is not implemented, it will not reflect current requirements for issuing reciprocal credentials to service members, former service members, and the spouses of service members and former service members.					
16. Long Range Implications of Implementing the Rule  The long range implication of implementing the rule is reflecting the requirements for issuing reciprocal credentials to service members, former service members, and the spouses of service members and former service members.					

DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

17. Compare With Approaches Being Used by Federal Government None

18. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota) Illinois:

The Illinois Statutes provide for the expedited licensure of service members and their spouses (20 ILCS 5/5-715). "Service member" includes a person whose active duty service concluded within the 2 years preceding application for licensure. A license issued to a service member or the spouse of a service member may be renewed.

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The Michigan Statutes provide for temporary licensure of the spouse of an active duty service member (MCL 339.213). A temporary license is valid for 6 months and may be renewed for one additional 6-month term if it is determined the licensee continues to meet the requirements for temporary licensure and needs additional time to fulfill the requirements for initial licensure.

### Minnesota:

The Minnesota Statutes provide for temporary licensure of an individual who is an active duty military member, the spouse of an active duty military member, or a veteran who has left service in the 2 years preceding the date of license application (2019 Minnesota Statutes, Section 197.4552). A temporary license allows a qualified individual to perform regulated professional services for a limited length of time as determined by the applicable licensing board. During the temporary license period, the individual must complete the full application procedure as required by applicable law.

19. Contact Name	20. Contact Phone Number
Dale Kleven	(608) 261-4472

This document can be made available in alternate formats to individuals with disabilities upon request.

STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION DOA-2049 (R09/2016) DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

### ATTACHMENT A

<ol> <li>Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)</li> </ol>
2. Summary of the data sources used to measure the Rule's impact on Small Businesses
3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?  Less Stringent Compliance or Reporting Requirements  Less Stringent Schedules or Deadlines for Compliance or Reporting  Consolidation or Simplification of Reporting Requirements  Establishment of performance standards in lieu of Design or Operational Standards  Exemption of Small Businesses from some or all requirements  Other, describe:
4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses
5. Describe the Rule's Enforcement Provisions
6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)  Yes No



# Wisconsin Legislative Council

### RULES CLEARINGHOUSE

Scott Grosz Clearinghouse Director

Margit Kelley Clearinghouse Assistant Director Anne Sappenfield Legislative Council Director

### CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

### CLEARINGHOUSE RULE 21-002

AN ORDER to repeal OT 2.06 (3) (Note); to amend OT 2.02 (1) (intro.) and (a) (Note); and to create OT 2.08, relating to reciprocal credentials for service members, former service members, and their spouses.

# Submitted by OCCUPATIONAL THERAPISTS AFFILIATED CREDENTIALING BOARD

01-04-2021 RECEIVED BY LEGISLATIVE COUNCIL.

01-26-2021 REPORT SENT TO AGENCY.

MSK:BL

### LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

1.	STATUTORY AUTHORITY	[s. 227.15 (2) (a)]		
	Comment Attached	YES	NO 🗸	
2.	FORM, STYLE AND PLACE	MENT IN ADMINIS	TRATIVE CODE [s. 227.15 (2) (c)]	
	Comment Attached	YES	NO 🗸	
3.	CONFLICT WITH OR DUPL	ICATION OF EXISTI	NG RULES [s. 227.15 (2) (d)]	
	Comment Attached	YES	NO 🗸	
4.	ADEQUACY OF REFERENCE [s. 227.15 (2) (e)]	CES TO RELATED ST	TATUTES, RULES AND FORMS	
	Comment Attached	YES	NO 🗸	
5.	CLARITY, GRAMMAR, PUN	NCTUATION AND U	SE OF PLAIN LANGUAGE [s. 227.15	(2) (f)
	Comment Attached	YES	NO 🗸	
6.	POTENTIAL CONFLICTS W REGULATIONS [s. 227.15 (2)		ABILITY TO, RELATED FEDERAL	
	Comment Attached	YES	NO 🗸	
7.	COMPLIANCE WITH PERM	IIT ACTION DEADL	NE REQUIREMENTS [s. 227.15 (2) (h	)]
	Comment Attached	YES	NO 🗸	

# State of Wisconsin Department of Safety & Professional Services

### **AGENDA REQUEST FORM**

1) Name and Title of Person Submitting the Request:			2) Date When Request Submitted:		
Kimberly Wood, Program Assistant Supervisor-Adv.			12/29/2020		
			Items will be considered late if submitted after 12:00 p.m. on the deadline date which is 8 business days before the meeting		
3) Name of Board, Com	mittee, Council, Sections:				
All Boards					
4) Meeting Date:	5) Attachments:	6) How	should the item be tit	tled on the agenda page?	
	☐ Yes ⊠ No	Annı	ual Policy Review		
7) Place Item in:		nce before	the Board being	9) Name of Case Advisor(s), if required:	
	scheduled?			N/A	
☐ Closed Session	Yes				
	⊠ No				
10) Describe the issue a	and action that should be ad	ldressed:			
Please be advised of the	e following Annual Policy R	eview iten	ns:		
a meeting or if	you have scheduling confli	icts impac	ting your attendance	ent to meeting attendance. If you cannot attend e, please let us know ASAP. Timely notification cils to meet pursuant to Open Meetings Law.	
	um: Please refrain from disc I meetings so to avoid walki			business with other members outside of Open Meetings Law.	
	ines: Please communicate a n is 8 business days prior to			e Director before the agenda submission	
<ol> <li>Travel Voucher and Per Diem Submissions: Please submit all Per Diem and Reimbursement claims to DSPS within 30 days of the close of each month in which expenses are incurred.</li> </ol>					
<ol><li>Lodging Accommodations/Hotel Cancellation Policy: Lodging accommodations are available to eligible members.</li><li>Standard eligibility: member must leave home before 6:00 a.m. to attend a meeting by the indicated start time.</li></ol>					
<ul> <li>If a member cannot attend a meeting it is their responsibility to cancel their reservation within the applicable cancellation timeframe. If a meeting is changed to occur remotely or is cancelled or rescheduled DSPS staff will cancel or modify reservations as appropriate.</li> </ul>					
<ol><li>Inclement Weather Policy: In the event of inclement weather the agency may change a meeting from an in-person venue to one that is executed remotely.</li></ol>					
11)		Authoriza	tion		
Kimberly Wood 12/29/2020				12/29/2020	
Signature of person ma	king this request			Date	
Supervisor (if required)  Date					
Executive Director signs	ature (indicates approval to	add post	agenda deadline iten	n to agenda) Date	
	supporting documents:	. 1 . 144	16.0		
2. Post Agenda Deadlin	<ol> <li>This form should be attached to any documents submitted to the agenda.</li> <li>Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director.</li> <li>If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a meeting.</li> </ol>				

# State of Wisconsin Department of Safety & Professional Services

### AGENDA REQUEST FORM

1) Name and Title of Person Submitting the Request:			:	2) Date When Request Submitted:		
Megan Glaeser, Bureau Assistant				23 February 2021		
					red late if submitted after 12:00 p.m. on the deadline ess days before the meeting	
3) Name of Board, Comr	nittee, Co	uncil, Sections:				
Occupational Therapist	Affiliated	Credentialing Boa	rd			
4) Meeting Date:	5) Attac	hments:	6) How s	hould the item be titl	led on the agenda page?	
9 March 2021 2021	ch 2021 2021		Adminis 1)	Administrative Matters  1) Election of Officers, Appointment of Liaisons and Alternates, Delegation of Authorities		
7) Place Item in:      Open Session		8) Is an appearan scheduled?	ce before	the Board being	9) Name of Case Advisor(s), if required: N/A	
☐ Closed Session		☐ Yes				
10) Describe the issue a		No No				
<ol> <li>The newly election</li> <li>The Board shot delegations.</li> <li>a. Credetion</li> <li>b. Monit</li> </ol>	ted Chair uld reviev entialing I oring Del	person should revi w and then conside Delegations (Quest egations (Question Delegations (Ques	iew and aper its exist ions: Sara is: Amy M	ing delegated author h Norberg) ayo) tchen Mrozinski)	son & Secretary sons and Alternates as appropriate rities and any proposals for modification of	
Megan Glaese	r				23 February 2021	
Signature of person making this request Date				Date		
Supervisor (if required)					Date	
Executive Director signa	ture (ind	icates approval to	add post a	genda deadline item	to agenda) Date	
	attached t e items m	to any documents s nust be authorized	by a Supe	rvisor and the Policy	Development Executive Director. to the Bureau Assistant prior to the start of a	

# Occupational Therapists Affiliated Credentialing Board 2020 Elections and Liaison Appointments

2020 ELECTION RESULTS			
Chairperson	Laura O'Brien		
Vice Chairperson	Teresa Black		
Secretary	Terry Erickson		

**Appointment of Liaisons and Alternates** 

2020 LIAISON APPOINTMENTS			
Credentialing Liaisons	Laura O'Brien, Teresa Black <i>Alternate</i> : Amy Summers		
Education and Exams Liaisons	Laura O'Brien, Teresa Black <i>Alternate</i> : Randi Hanson		
Monitoring Liaisons	Randi Hanson Alternate: Laura O'Brien		
Professional Assistance Procedure Liaisons	Randi Hanson Alternate: Laura O'Brien		
Legislative Liaisons	Teresa Black Alternate: Terry Erickson		
Travel Liaisons	Teresa Black Alternate: Amy Summers		
Administrative Rules Liaisons	Laura O'Brien  Alternate: Teresa Black		
Screening Panel	Terry Erickson, Teresa Black <i>Alternate</i> : Laura O'Brien		

### **Delegation of Authorities**

### **Document Signature Delegations**

**MOTION:** 

Teresa Black moved, seconded by Terry Erickson, to delegate authority to the Chairperson (or in absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession) to sign documents on behalf of the Board in order to carry out its duties. Motion carried unanimously.

**MOTION:** 

Teresa Black moved, seconded by Randi Hanson, in order to carry out duties of the Board, the Chairperson (or in absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession) has the ability to delegate signature authority for purposes of facilitating the completion of assignments during or between meetings. The members of the Board hereby delegate to the Executive Director or DPD Division Administrator, the authority to sign on behalf of a board member as necessary. Motion carried unanimously.

### Delegated Authority for Urgent Matters

**MOTION:** 

Randi Hanson moved, seconded by Teresa Black, that in order to facilitate the completion of urgent matters between meetings, the Board delegates its authority to the Chairperson (or, in the absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession), to appoint liaisons to the Department to act in urgent matters. Motion carried unanimously.

### Delegation to Chief Legal Counsel Due to of Loss of Quorum

**MOTION:** 

Terry Erickson moved, seconded by Teresa Black, to delegate the review of disciplinary cases to the Department's Chief Legal Counsel due to lack of/loss of quorum. The Board requests notification at next meeting of any actions taken pursuant to this delegation. Motion carried unanimously.

### **Monitoring Delegations**

**MOTION:** 

Randi Hanson moved, seconded by Teresa Black, to adopt the "Roles and Authorities Delegated to the Monitoring Liaison and Department Monitor" as presented in the March 10, 2020 agenda materials. Motion carried unanimously.

### Credentialing Authority Delegations

### **Delegation of Authority to Credentialing Liaison**

**MOTION:** 

Teresa Black moved, seconded by Randi Hanson, to delegate authority to the Credentialing Liaison(s) to serve as a liaison between DSPS and the Board and to act on behalf of the Board in regard to credentialing applications or questions presented to them. Motion carried unanimously.

### **Delegation of Authority to DSPS When Credentialing Criteria is Met**

**MOTION:** 

Teresa Black moved, seconded by Randi Hanson, to delegate credentialing authority to DSPS to act upon applications that meet all credentialing statutory and regulatory requirements without Board or Board liaison review. Motion carried unanimously.

### Delegated Authority for Application Denial Reviews

**MOTION:** 

Teresa Black moved, seconded by Terry Erickson, that the Department's Attorney Supervisors, DLSC Administrator, or their designee are authorized to serve as the Board's designee for purposes of reviewing and acting on requests for hearing as a result of a denial of a credential. Motion carried unanimously.

### Pre-Screening Delegation to Open Cases

**MOTION:** 

Teresa Black moved, seconded by Terry Erickson, to delegate prescreening decision making authority to the DSPS screening attorney for opening cases as outlined below:

- 1. OWIs of 3 or more that occurred in the last 5 years.
- 2. Reciprocal discipline cases.
- 3. Impairment and/or diversion at work that includes a positive drug/alcohol test or admission by respondent.
- 4. Conviction of a misdemeanor or felony that the attorney believes is substantially related and is not otherwise excluded from consideration via Wis. Stat. ch. 111.
- 5. No response from the respondent after intake requested a response (case would be opened for the failure to respond issue as well as the merits).

Motion carried unanimously.

### Pre-Screening Delegation to Close Cases

**MOTION:** 

Teresa Black moved, seconded by Randi Hanson, to delegate prescreening decision making authority to the DSPS screening attorney for closing cases as outlined below:

- 1. One OWI that is non-work related and if AODA assessment completed, assessment does not indicate dependency.
- 2. Complaints that even if allegations are true, do not amount to a violation of law or rules.

Motion carried unanimously.

### **Voluntary Surrenders**

**MOTION:** 

Teresa Black moved, seconded by Terry Erickson, to delegate authority to the assigned case advisor to accept or refuse a request for voluntary surrender pursuant to Wis. Stat. § 440.19 for a credential holder who has a pending complaint or disciplinary matter. Motion carried unanimously.

### Education, Continuing Education and/or Examination Delegation(s)

**MOTION:** Randi Hanson moved, seconded by Teresa Black, to delegate authority to the Education, Continuing Education and/or Examination Liaison(s) to

address all issues related to education, continuing education, and examinations. Motion carried unanimously.

# Authorization for DSPS to Provide Board Member Contact Information to National Regulatory Related Bodies

**MOTION:** Teresa Black moved, seconded by Terry Erickson, to authorize DSPS staff

to provide national regulatory related bodies with all board member

contact information that DSPS retains on file. Motion carried

unanimously.

### Optional Renewal Notice Insert Delegation

**MOTION:** Teresa Black moved, seconded by Randi Hanson to designate the

Chairperson (or, in the absence of the Chairperson, the highest-ranking officer or longest serving board member in that succession) to provide a brief statement or link relating to board-related business within the license renewal notice at the Board's or Board designee's request. Motion carried

unanimously.

### Legislative Liaison Delegation

**MOTION:** Terry Erickson moved, seconded by Randi Hanson, to delegate authority

to the Legislative Liaisons to speak on behalf of the Board regarding

legislative matters. Motion carried unanimously.

### **Travel Delegation**

**MOTION:** Terry Erickson moved, seconded by Randi Hanson, to delegate authority

to the Travel Liaison to approve any board member travel. Motion carried

unanimously.

### **Roles and Authorities Delegated for Monitoring**

The Monitoring Liaison ("Liaison") is a Board/Section designee who works with department monitors ("Monitor") to enforce Board/Section orders as explained below.

### **Current** Authorities Delegated to the Monitoring Liaison

The Liaison may take the following actions on behalf of the Board/Section:

- 1. Grant a temporary reduction in random drug screen frequency upon Respondent's request if he/she is unemployed and is otherwise compliant with Board/Section order. The temporary reduction will be in effect until Respondent secures employment in the profession. The Department Monitor ("Monitor") will draft an order and sign on behalf of the Liaison.
- 2. Grant a stay of suspension if Respondent is eligible per the Board/Section order. The Monitor will draft an order and sign on behalf of the Liaison.
- 3. Remove the stay of suspension if there are repeated violations or a substantial violation of the Board/Section order. In conjunction with removal of any stay of suspension, the Liaison may prohibit Respondent from seeking reinstatement of the stay for a specified period of time. The Monitor will draft an order and sign on behalf of the Liaison.
- 4. Grant or deny approval when Respondent proposes continuing/disciplinary/remedial education courses, treatment providers, mentors, supervisors, change of employment, etc. unless the order specifically requires full-Board/Section approval.
- 5. Grant a maximum of <u>one 90-day extension</u>, if warranted and requested in writing by Respondent, to complete Board/Section-ordered continuing/disciplinary/remedial education.
- 6. Grant a maximum of one extension or payment plan for proceeding costs and/or forfeitures if warranted and requested in writing by Respondent.
- 7. Grant a maximum of one extension, if warranted and requested in writing by Respondent, to complete a Board/Section-ordered evaluation or exam.
- 7.8. Grant full reinstatement of licensure if Respondent has fully complied with all terms of the order without deviation. The Monitor will draft an order and obtain the signature or written authorization from the Liaison to sign on their behalf.
- 8.9. Grant or deny a request to appear before the Board/Section in closed session.
- 9.10. Board Monitoring The Liaison may determine whether Respondent's petition is eligible for consideration by the full Board/Section.
- 10.11. (Except Pharmacy and Medical) Accept Respondent's written request to surrender credential. If accepted by the Liaison, Monitor will consult with Board Counsel to determine if a stipulation is necessary. If a stipulation is not necessary, Monitor will draft an order and sign on behalf of the Liaison. If denied by the Liaison, the request to surrender credential will go to the full Board for review.

- 11.12. (Except Pharmacy) Grant Respondent's petition for a reduction in drug screens per the standard schedule, below. If approved, Monitor will draft an order and sign on behalf of the Liaison. Orders that do not start at 49 screens will still follow the same standard schedule.
  - a. Initial Year 1: 49 screens (including 1 hair test, if required by original order)
  - b. 1st Reduction Year 2: 36 screens (plus 1 hair test, if required by original order)
  - c. 2<sup>nd</sup> Reduction Year 3: 28 screens plus 1 hair test
  - d. Year 4: 28 screens plus 1 hair test
  - e. Year 5: 14 screens plus 1 hair test
  - d. 3<sup>rd</sup> Reduction: 14 screens plus 1 hair test
- 12.13. (Dentistry only) Ability to approve or deny all requests from a respondent.
- 13.14. (Except Nursing) Board Monitoring The Liaison may approve or deny Respondent's request to be excused from drug and alcohol testing for work, travel, etc.

### **Current** Authorities Delegated to the Department Monitor

The Monitor may take the following actions on behalf of the Board/Section, draft an order and sign:

- 1. Grant full reinstatement of licensure if <u>education</u> <u>CE</u> is the <u>sole condition</u> of the limitation and Respondent has submitted the required proof of completion for approved courses.
- 2. Suspend the license if Respondent has not completed Board/Section-ordered <u>education</u> CE and/or paid costs and forfeitures within the time specified by the Board/Section order. The Monitor may remove the suspension and issue an order when proof <u>of</u> completion and/or payment have been received.
- 3. Suspend the license (or remove stay of suspension) if Respondent fails to enroll and participate in an Approved Program for drug and alcohol testing within 30 days of the order, or if Respondent ceases participation in the Approved Program without Board approval. This delegated authority only pertains to respondents who must comply with drug and/or alcohol testing requirements.

### **Authorities Delegated to Board Legal Counsel**

Board Legal Counsel may take the following actions on behalf of the Board/Section:

1. Sign Monitoring orders that result from Board/Section meetings on behalf of the Board/Section Chair.

Updated 12/9/2020 2021 Roles & Aut **23** ities

### PROPOSED 2021 CREDENTIALING DELEGATION MOTIONS

### Delegation of Authority to Credentialing Liaison

**MOTION:** to delegate authority to the Credentialing Liaison(s) to serve as a liaison between the Department and the Board and to act on behalf of the Board in regard to credentialing applications or questions presented to them, including the signing of documents related to applications.

### Delegation of Authority to DSPS When Credentialing Criteria is Met

**MOTION:** to delegate credentialing authority to the Department to act upon applications that meet all credentialing statutory and regulatory requirements without Board or Board liaison review.

### Delegation of Authority for Predetermination Reviews

**MOTION:** to delegate authority to the Department Attorneys to make decisions regarding predetermination applications pursuant to Wis. Stat. § 111.335(4)(f).

### Delegation of Authority for Conviction Reviews

**MOTION:** to delegate authority to the Department Attorneys to review and approve applications with convictions which are not substantially related to the practice of occupational therapy.

### *Or, alternatively,*

**MOTION:** to delegate authority to Department Paralegals to review and approve applications with [optional: up to X] municipal/ordinance violations which are not substantially related to the practice of occupational therapy.

**MOTION:** to delegate authority to Department Attorneys to review and approve applications with [optional: up to X] municipal/ordinance violations and misdemeanors [optional: each more than X years old and] which are not substantially related to the practice of occupational therapy.

### Delegation to DSPS When Applicant's History Has Been Previously Reviewed

**MOTION:** to delegate authority to Department staff to approve applications where criminal background checks have been approved for a previous occupational therapy credential and there is no new conviction record.

### Delegation of Authority for Reciprocity Reviews

**MOTION:** to delegate authority to the Department Attorneys to review and approve reciprocity applications in which the out of state license requirements are substantially equivalent to the Board's requirements.

### Delegated Authority for Application Denial Reviews

**MOTION:** to delegate authority to the Department's Attorney Supervisors to serve as the Board's designee for purposes of reviewing and acting on requests for hearing as a result of a denial of a credential.

### **Occupational Therapy Pre-screening Delegation**

2020:

### Pre-Screening Delegation to Open Cases

### **MOTION:**

Teresa Black moved, seconded by Terry Erickson, to delegate prescreening decision making authority to the DLSC screening attorney for opening cases as outlined below:

- 1. OWIs of 3 or more that occurred in the last 5 years.
- 2. Reciprocal discipline cases.
- 3. Impairment and/or diversion at work that includes a positive drug/alcohol test or admission by respondent.
- 4. Conviction of a misdemeanor or felony that the attorney believes is substantially related and is not otherwise excluded from consideration via Wis. Stat. ch. 111.
- 5. No response from the respondent after intake requested a response (case would be opened for the failure to respond issue as well as the merits).

Motion carried unanimously.

### Pre-Screening Delegation to Close Cases

### **MOTION:**

Teresa Black moved, seconded by Randi Hanson, to delegate prescreening decision making authority to the DLSC screening attorney for closing cases as outlined below:

- 1. One OWI that is non-work related and if AODA assessment completed, assessment does not indicate dependency.
- 2. Complaints that even if allegations are true, do not amount to a violation of law or rules.

Motion carried unanimously.

DLSC asks that the same motions be made for 2021.

# State of Wisconsin Department of Safety & Professional Services

### AGENDA REQUEST FORM

1) Name and Title of Person Submitting the Request:			the Request:	2) Date When Request Submitted:		
Dale Kleven				2/25/21		
Administrative Rul	les Coordin	ator		Items will be considered late if submitted after 12:00 p.m. on the deadline date:  8 business days before the meeting		
3) Name of Board, Co	ommittee, Co	uncil,	Sections: Occupation	nal Therapists Affi	liated Credentialing Board	
4) Meeting Date: 3/9/21	<ul> <li>Yes</li> <li>No</li> <li>Administrative Ro</li> <li>Preliminary I</li> <li>Scope Statem</li> <li>Pending or Po</li> </ul>			item be titled on the agenda page? cule Matters – Discussion and Consideration Rule Draft – OT 2 – Licensure Requirements nent – OT 3 – Continuing Education cossible Rulemaking Projects ral Examinations Under OT 2		
7) Place Item in:  Open Session Closed Session Both  8) Is an appearance before scheduled?  Yes (Fill out Board A) No			duled? Yes ( <u>Fill out Board A</u> r	Ů	9) Name of Case Advisor(s), if required:	
10) Describe the issue and action that should be addressed:						
11) Authorization						
Dale Kleven				$F\epsilon$	ebruary 25, 2021	
Signature of person making this request Date						
Supervisor (if required)					Date	
Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date						
Directions for including supporting documents:  1. This form should be attached to any documents submitted to the agenda.  2. Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director.  3. If necessary, Provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a						

### STATE OF WISCONSIN OCCUPATIONAL THERAPISTS AFFILIATED CRENDENTIALING BOARD

\_\_\_\_\_\_

IN THE MATTER OF RULE-MAKING : PROPOSED ORDER OF THE PROCEEDINGS BEFORE THE : OCCUPATIONAL THERAPISTS : AFFILIATED CREDENTIALING

AFFILIATED CREDENTIALING : BOARD

BOARD : ADOPTING RULES : (CLEARINGHOUSE RULE

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### PROPOSED ORDER

An order of the Occupational Therapists Affiliated Credentialing Board to amend OT 2.02 (1) (b), relating to licensure requirements.

Analysis prepared by the Department of Safety and Professional Services.

### **ANALYSIS**

### **Statutes interpreted:**

Section 448.963, Stats.

### **Statutory authority:**

Sections 15.085 (5) (b) and 227.11 (2) (a), Stats.

### **Explanation of agency authority:**

Section 15.085 (5) (b), Stats., provides that an affiliated credentialing board, such as the Occupational Therapists Affiliated Credentialing Board, "[s]hall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains, and define and enforce professional conduct and unethical practices not inconsistent with the law relating to the particular trade or profession."

Section 227.11 (2) (a), Stats., sets forth the parameters of an agency's rule-making authority, stating an agency "may promulgate rules interpreting provisions of any statute enforced or administered by the agency. . .but a rule is not valid if the rule exceeds the bounds of correct interpretation."

### Related statute or rule:

Section 448.963, Stats., sets forth the licensure requirements for occupational therapists and occupational therapy assistants.

### Plain language analysis:

Section OT 2.02 (1) (b) requires an applicant to provide evidence that the applicant is certified as an occupational therapist or occupational therapy assistant by the National Board for Certification in Occupational Therapy (NBCOT). This requirement conflicts with the licensure provisions of s. 448.963, Stats., which require initial certification from NBCOT but do not require the certification be current. The proposed rules update s. OT 2.02 (1) (b) to reflect the requirements for licensure under s. 448.963, Stats.

)

### Summary of, and comparison with, existing or proposed federal regulation:

None.

### Comparison with rules in adjacent states:

**Illinois**: Rules of the Illinois Department of Financial and Professional Regulation set forth the licensure requirements for occupational therapists and occupational therapy assistants (68 Ill. Admin. Code 1315.110). The requirements do not include certification by the National Board for Certification in Occupational Therapy (NBCOT).

**Iowa**: Rules of the Iowa Board of Physical and Occupational Therapy set forth the licensure requirements for occupational therapists and occupational therapy assistants (645 IAC 206). The requirements do not include certification by the National Board for Certification in Occupational Therapy (NBCOT).

**Michigan**: Rules of the Michigan Board of Occupational Therapists set forth the licensure requirements for occupational therapists (Mich Admin Code, R 338.1223) and occupational therapy assistants (Mich Admin Code, R 338.1233). The requirements do not include certification by the National Board for Certification in Occupational Therapy (NBCOT).

**Minnesota:** The Minnesota Statutes provide the licensure qualifications for occupational therapists (Minnesota Statutes 2020, section 148.6408) and occupational therapy assistants (Minnesota Statutes 2020, section 148.6410). The qualifications do not include certification by the National Board for Certification in Occupational Therapy (NBCOT).

### Summary of factual data and analytical methodologies:

The proposed rules were developed by comparing the provisions of s. OT 2.02 with the requirements for licensure under s. 448.963, Stats.

# Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

The proposed rules will be posted for a period of 14 days to solicit public comment on economic impact, including how the proposed rules may affect businesses, local government units, and individuals.

### **Effect on small business:**

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Daniel.Hereth@wisconsin.gov, or by calling (608) 267-2435.

### **Agency contact person:**

Dale Kleven, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, P.O. Box 8366, Madison, Wisconsin 53708-8366; telephone 608-261-4472; email at DSPSAdminRules@wisconsin.gov.

\_\_\_\_\_\_

SECTION 1. OT 2.02 (1) (b) is amended to read:

OT 2.02 (1) (b) Evidence that the applicant is certified of initial certification as an occupational therapist or occupational therapy assistant by from the national board for certification in occupational therapy National Board for Certification in Occupational Therapy; and that the applicant has completed an occupational therapist educational program, or an occupational therapy assistant educational program.

SECTION 2. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

\_\_\_\_\_\_

(END OF TEXT OF RULE)

## STATEMENT OF SCOPE

# Occupational Therapists Affiliated Credentialing Board

Rule No.:	Chapter OT 3
Relating to:	Continuing Education
Rule Type:	Permanent

### 1. Finding/nature of emergency (Emergency Rule only):

N/A

### 2. Detailed description of the objective of the proposed rule:

The Occupational Therapists Affiliated Credentialing Board will conduct a comprehensive evaluation of its continuing education rules under ch. OT 3 to ensure consistency with current professional and academic practices and standards and applicable Wisconsin statutes. The evaluation will include consideration of a request from the Wisconsin Occupational Therapy Association (WOTA) that the Board's rules be updated to require seminars, workshops, lectures, symposia, and professional conferences be sponsored or approved by acceptable health-related or other organizations, including WOTA, in order to qualify as acceptable continuing education.

## 3. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives:

Chapter OT 3 currently contains all of the rules of the Occupational Therapists Affiliated Credentialing Board relating to continuing education. The Board has identified the need for a comprehensive evaluation of these rules to ensure they are consistent with current professional and academic practices and standards and applicable Wisconsin statutes.

The alternative of not evaluating these rules would be less beneficial to affected entities.

## 4. Detailed explanation of statutory authority for the rule (including the statutory citation and language):

Section 15.085 (5) (b), Stats., provides that affiliated credentialing boards, such as the Occupational Therapists Affiliated Credentialing Board, "shall promulgate rules for its own guidance and for the guidance of the trade or profession to which it pertains . . ."

Section 448.965 (1) (b), Stats., provides the Occupational Therapists Affiliated Credentialing Board may promulgate rules that establish "[c]ontinuing education requirements for license renewal for an occupational therapist or occupational therapy assistant under s. 448.967 (2)."

### 5. Estimate of amount of time that state employees will spend developing the rule and of other resources necessary to develop the rule:

80 hours

Wisconsin licensed occupational therapist	s and occupational therapy assistants.
7. Summary and preliminary comparis intended to address the activities to be None.	on with any existing or proposed federal regulation that is regulated by the proposed rule:
None.	
8. Anticipated economic impact of imp significant economic impact on small be	plementing the rule (note if the rule is likely to have a pusinesses):
The proposed rule will have minimal to no as a whole.	economic impact on small businesses and the state's economy
Contact Person: Dale Kleven, Administration (608) 261-4472	ative Rule Coordinator, DSPSAdminRules@wisconsin.gov,
Approved for publication:	Approved for implementation:
Authorized Signature	Authorized Signature
Date Submitted	Date Submitted

6. List with description of all entities that may be affected by the proposed rule:

### Chapter OT 2

## LICENSURE OF OCCUPATIONAL THERAPISTS AND OCCUPATIONAL THERAPY ASSISTANTS

OT 2.01	Authority and purpose.	OT 2.05	Examination review by applicant.
OT 2.02	Applications and credentials.	OT 2.06	Board review of examination error claim
OT 2.03	Examinations, panel review of applications.	OT 2.07	Temporary license.
OT 2.04	Exemption from written examination for certain occupational ther-		1 2
	apy assistant applicants.		

**OT 2.01 Authority and purpose.** The rules in this chapter are adopted by the board under the authority of ss. 15.085 (5) (b), 227.11 (2) and 448.965, Stats., to govern the licensure and regulation of occupational therapists and occupational therapy assistants

History: CR 02-026: cr. Register December 2002 No. 564, eff. 1-1-03.

- **OT 2.02 Applications and credentials. (1)** Every applicant for initial licensure as an occupational therapist or occupational therapy assistant shall submit all of the following:
  - (a) A completed application form.
- **Note:** Application forms are available upon request to the board office at 1400 East Washington Avenue, P.O. Box 8935, Madison, WI 53708.
- (b) Evidence that the applicant is certified as an occupational therapist or occupational therapy assistant by the national board for certification in occupational therapy; and that the applicant has completed an occupational therapist educational program, or an occupational therapy assistant educational program.
- (c) Written verification from the national board for certification in occupational therapy that the applicant has passed the examination required by this chapter.
- (2) Requests for verification from the national board for certification in occupational therapy shall be made by the applicant.
- (3) An application for licensure is not complete until the board has received both a completed application form and verification of initial certification from the national board for certification in occupational therapy.

**History:** CR 02–026: cr. Register December 2002 No. 564, eff. 1–1–03.

- OT 2.03 Examinations, panel review of applications. (1) Applicants for licensure as an occupational therapist or occupational therapy assistant shall pass the certification examination for occupational therapist or the certification examination for occupational therapy assistant of the national board for certification in occupational therapy, and shall complete an open book examination on statutes and rules governing the practice of occupational therapy in Wisconsin.
- **(2)** An applicant may be required to complete an oral examination if the applicant meets any of the following criteria:
- (a) Has a medical condition which in any way impairs or limits the applicant's ability to practice occupational therapy with reasonable skill and safety.
- (b) Uses chemical substances so as to impair in any way the applicant's ability to practice occupational therapy with reasonable skill and safety.
- (c) Has been disciplined or had licensure denied by a licensing or regulatory authority in Wisconsin or another jurisdiction.
- (d) Has been convicted of a crime the circumstances of which substantially relate to the practice of occupational therapy.
- (e) Has not practiced occupational therapy for a period of 5 years prior to application, unless the applicant has graduated from a school of occupational therapy within that period. Practice for the purposes of this paragraph includes direct client treatment and

education, occupational therapy instruction in an occupational therapy academic program recognized by the board, occupational therapy research, and service in administrative positions for health care providers or governmental bodies with responsibility relating to occupational therapy.

- (f) Has been found negligent in the practice of occupational therapy or has been a party in a lawsuit in which it was alleged that the applicant has been negligent in the practice of occupational therapy.
- (g) Has been diagnosed as suffering from pedophilia, exhibitionism or voyeurism.
- (h) Has within the past 2 years engaged in the illegal use of controlled substances.
- (i) Has been subject to adverse formal action during the course of occupational therapy education, postgraduate training, hospital practice, or other occupational therapy employment.
- (j) Has graduated from an occupational therapy school not approved by the board.
- (3) An application filed under s. OT 2.01 shall be reviewed by an application review panel of at least 2 board members designated by the chairperson of the board. The panel shall determine whether the applicant is eligible for a license without completing an oral examination.
- **(4)** All written or oral examinations shall be conducted in the English language.
- **(5)** If both written and oral examinations are required they shall be scored separately and the applicant shall achieve a passing grade on all examinations to qualify for a license.
- **(6)** The board shall notify each applicant eligible for examination of the time and place scheduled for that applicant's examinations. Failure of an applicant to appear for examinations as scheduled will void that applicant's application and require the applicant to reapply for licensure, unless prior scheduling arrangements have been made with the board by the applicant.
- (7) If after receipt of additional information from applicants who have been treated for alcohol or drug abuse or impairment or from applicants who have been treated for an acute or chronic psychological impairment the board decides that an oral examination shall be administered, the examination shall be limited to a determination whether at the time of application the applicant's disability appears to pose an actual risk to the health, safety or welfare of client or public arising from the applicant's demonstrated inability to safely carry out necessary duties and responsibilities inherent to the practice of occupational therapy.

History: CR 02–026: cr. Register December 2002 No. 564, eff. 1–1–03; CR 13–109: am. (2) (e), (j) Register September 2014 No. 705, eff. 10–1–14.

OT 2.04 Exemption from written examination for certain occupational therapy assistant applicants. An applicant for licensure as an occupational therapy assistant who graduated from an occupational therapy assistant educational pro-

gram prior to 1977 is exempt from the requirements for a written licensure examination for occupational therapy assistant.

History: CR 02-026: cr. Register December 2002 No. 564, eff. 1-1-03.

- **OT 2.05 Examination review by applicant. (1)** An applicant who fails the oral or statutes and rules examination may request a review of that examination by filing a written request and the fee required under s. 440.07 (3), Stats., with the board within 30 days of the date on which examination results are mailed.
  - (2) Examination reviews are by appointment only.
- **(3)** An applicant may review the statutes and rules examination for not more than one hour.
- **(4)** An applicant may review a tape of the oral examination for not more than 2 hours.
- **(5)** The applicant may not be accompanied during the review by any person other than the proctor.
- **(6)** At the beginning of the review, the applicant shall be provided with a copy of the questions, a copy of the applicant's answer sheet or oral tape and a copy of the master answer sheet.
- (7) The applicant may review the examination in the presence of a proctor. The applicant shall be provided with a form on which to write comments, questions or claims of error regarding any items in the examination. Bound reference books shall be permitted. Applicants shall not remove any notes from the area. Notes shall be retained by the proctor and made available to the applicant for use at a hearing, if desired. The proctor shall not defend the examination nor attempt to refute claims of error during the review.
- **(8)** An applicant may not review the examination more than once.

History: CR 02-026: cr. Register December 2002 No. 564, eff. 1-1-03.

### OT 2.06 Board review of examination error claim.

- (1) An applicant claiming examination error shall file a written request for board review in the board office within 30 days of the date the examination was reviewed by the applicant. The request shall include all of the following:
  - (a) The applicant's name and address.
  - (b) The type of license for which the applicant applied.

- (c) A description of the mistakes the applicant believes were made in the examination content, procedures, or scoring, including the specific questions or procedures claimed to be in error.
- (d) The facts which the applicant intends to prove, including reference text citations or other supporting evidence for the applicant's claim.
- **(2)** The board shall review the claim, make a determination of the validity of the objections and notify the applicant in writing of the board's decision and any resulting grade changes.
- (3) If the decision does not result in the applicant passing the examination, a notice of denial of license shall be issued. If the board issues a notice of denial following its review, the applicant may request a hearing under s. SPS 1.05.

Note: The board office is located at 1400 East Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708.

**History:** CR 02–026: cr. Register December 2002 No. 564, eff. 1–1–03; correction in (3) made under s. 13.92 (4) (b) 7., Stats., Register November 2011 No. 671.

- **OT 2.07 Temporary license. (1)** An applicant for licensure may apply to the board for a temporary license to practice as an occupational therapist or occupational therapy assistant if the applicant does all of the following:
  - (a) Remits the fee specified in s. 440.05 (6), Stats.
- (b) Is a graduate of an approved school and is scheduled to take the national certification examination for occupational therapist or occupational therapist assistant or has taken the national certification examination and is awaiting results.
- (2) Practice during the period of the temporary license shall be in consultation, at least monthly, with an occupational therapist who shall at least once each month endorse the activities of the person holding the temporary license.
- **(3)** An applicant with a temporary license may practice at no more than 2 separate employment locations.
- **(4)** A temporary license expires on the date the applicant is notified that he or she has failed the national certification examination for permanent licensure or on the date the board grants or denies an applicant permanent licensure, whichever is later.
- **(6)** A temporary license shall remain in effect for 6 months and may not be renewed.

History: CR 02–026: cr. Register December 2002 No. 564, eff. 1–1–03; CR 13–109: am. (4), r. (5), am. (6) Register September 2014 No. 705, eff. 10–1–14.